Local Agency Formation Commission of Napa County

Subdivision of the State of California

We Manage Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

- Margie Mohler, Chair Brad Wagenknecht, Vice Chair Mariam Aboudamous Diane Dillon
- Kenneth Leary Ryan Gregory, Alternate Eve Kahn, Alternate Beth Painter, Alternate

Administrative Office 1754 Second Street, Suite C Napa, California 94559 Telephone: 707-259-8645

www.napa.lafco.ca.gov

Consistent with California Assembly Bill 361 and California Government Code Section 54953(e), due to the COVID-19 State of Emergency and the recommendations for physical distancing, there will be no physical or in-person meeting location available to the public. Instead, the meeting will be conducted solely by teleconference. All staff reports for items on the meeting agenda are available on the Commission's website at https://www.napa.lafco.ca.gov/staff reports.aspx. The meeting will be accessible for all members of the public to attend via the link and phone number listed below.

REGULAR MEETING AGENDA

Monday, October 3, 2022, 2:00 PM

This meeting will be conducted by teleconference. Written public comments may be submitted PRIOR to the meeting by 10:00 A.M. on October 3, 2022. Public comments DURING the meeting: See "COVID-19 – Notice of Meeting Procedures" on pages 3 and 4 of the agenda.

Join Teleconference Meeting Electronically (computer, tablet, or smartphone): https://countyofnapa.zoom.us/j/86824961804

Join Teleconference Meeting by **Telephone**:

Dial: (669) 900-6833

Follow the prompts: Meeting ID: 868 2496 1804#

- 1. CALL TO ORDER BY CHAIR; ROLL CALL
- 2. PLEDGE OF ALLEGIANCE
- 3. APPROVAL OF AGENDA

The Chair will consider approving the agenda as prepared by the Executive Officer with any requests to remove or rearrange items by members of the Commission or staff.

4. PUBLIC COMMENTS

The public is encouraged to address the Commission concerning any matter not on the Agenda. The Commission is prohibited from discussing or taking action on any item not appearing on the posted Agenda.

5. CONSENT ITEMS

All items calendared as consent are considered ministerial or non-substantive action or information items. As such, all consent items may be approved or accepted under one vote of the Commission. With the concurrence of the Chair, a Commissioner may request discussion of an item on the consent calendar.

Action Items:

- a) <u>Approval of Resolution Authorizing Continued Teleconference Meetings under Government Code</u> Section 54953(e) (AB 361)
- **b)** Approval of Meeting Minutes: August 1, 2022 Regular Meeting
- c) Approval of Amendment to Policy on Indemnification

Receive Report for Information Only:

- d) Countywide Update on Housing and General Plans
- e) CALAFCO Quarterly Newsletter
- f) Legislative Report
- g) Current and Future Proposals

6. PUBLIC HEARING ITEMS

A member of the public may receive permission to provide comments on any item calendared for information at the discretion of the Chair.

a) Final Municipal Service Review and Sphere of Influence Review for the Silverado Community Services District

The Commission will receive and discuss the final Municipal Service Review and Sphere of Influence Review for the Silverado Community Services District. The Commission will consider adopting a resolution confirming the determinative statements and making no changes to the District's sphere.

b) Big Ranch Road/Garfield Lane No. 2 Annexation to the Napa Sanitation District

The Commission will consider a proposal submitted by landowner petition for the annexation of six incorporated parcels and the adjacent rights-of-way totaling approximately 7.5 acres in size to the Napa Sanitation District. The affected territory is located in the City of Napa at 2023, 2033, 2157, 2159 & 2175 Big Ranch Road, and 56 Garfield Lane, and identified as Assessor Parcel Numbers 038-170-008, 038-170-007, 038-160-009, 038-160-008, 038-160-006 & 038-160-014, respectively.

7. ACTION ITEMS

Items calendared for action do not require a public hearing before consideration by the Commission. Applicants may address the Commission. Any member of the public may provide comments on an item.

a) Penny Lane No. 5 Reorganization

The Commission will consider approving a proposal submitted by landowner petition for the annexation of one unincorporated parcel and the adjacent right-of-way totaling approximately 0.37 acres in size to the City of Napa along with concurrent detachment from County Service Area No. 4. The affected territory is located at 2165 Penny Lane and identified as Assessor Parcel Number 046-422-018.

b) <u>Darling Street No. 7 Annexation to the Napa Sanitation</u> District

The Commission will consider a proposal submitted by landowner petition for the annexation of one incorporated parcel and the adjacent right-of-way totaling approximately 0.65 acres in size to the Napa Sanitation District. The affected territory is located in the City of Napa at 1239 Darling Street and identified as Assessor Parcel Number 038-471-005.

c) Wine Country Avenue No. 6 Annexation to the Napa Sanitation District

The Commission will consider a proposal submitted by landowner petition for the annexation of two incorporated parcels totaling approximately 2.5 acres in size to the Napa Sanitation District. The affected territory is located in the City of Napa at 1116 & 1118 Wine Country Avenue and identified as Assessor Parcel Numbers 035-511-012 & 035-511-014, respectively.

8. INFORMATION ITEMS

A member of the public may receive permission to provide comments on any item calendared for information at the discretion of the Chair.

a) Informational Report and Discussion Regarding Executive Officer's Evaluation and Cost of Living Adjustments and County's Management Equity Study Related to Compensation and Benefits for Commission Personnel and County Employees

9. COMMISSIONER COMMENTS/REQUESTS FOR FUTURE AGENDA ITEMS

This is an opportunity for Commissioners to comment on issues not listed on the agenda, provided that the subject matter is within the jurisdiction of the Commission. No discussion or action may occur or be taken, except to place the item on a future agenda if approved by a majority of the Commission.

10. ADJOURNMENT TO NEXT SCHEDULED MEETING

Monday, December 5, 2022 at 2:00 P.M. The meeting may be conducted by teleconference in compliance with California Assembly Bill 361. If the meeting is held in person, the meeting location will be at the Napa County Board of Supervisors Chambers, located at 1195 Third Street, 3rd floor, Napa, CA 94559.

MEETING INFORMATION

COVID-19 – Notice of Meeting Procedures

<u>TELECONFERENCE MEETING:</u> The Commission will conduct this meeting as a teleconference in compliance with California Assembly Bill 361 and California Government Code Section 54953(e) due to the COVID-19 State of Emergency and the recommendations for physical distancing, and members of the Commission or staff may participate in this meeting telephonically or electronically. Members of the public may participate in the meeting, as described below.

Join Teleconference Meeting Electronically (computer, tablet, or smartphone): https://countyofnapa.zoom.us/j/86824961804

Join Teleconference Meeting by **Telephone**:

Dial: (669) 900-6833

Follow the prompts: Meeting ID: 868 2496 1804#

SUBMITTING WRITTEN COMMENTS TO BE READ AT THE MEETING: Any member of the public may submit a written comment to the Commission before the meeting by October 3, 2022 at 10:00 A.M. by email to info@napa.lafco.ca.gov or by mail to Napa LAFCO at 1754 Second Street, Suite C, Napa, CA 94559-2450. If you are commenting on a particular item on the agenda, please identify the agenda item number and letter. Any comments of 500 words or less (per person, per item) will be read into the record if: (1) the subject line includes "COMMENT TO COMMISSION – PLEASE READ"; and (2) it is received by the Commission prior to the deadline of October 3, 2022 at 10:00 A.M.

<u>SUBMITTING SUPPLEMENTAL WRITTEN COMMENTS:</u> Any member of the public may submit supplemental written comments to the Commission, beyond the 500-word limit for comments read into the record, and those supplemental written comments will be made a part of the written record.

SUBMITTING SPOKEN COMMENTS **DURING** THE COMMISSION MEETING:

Electronically:

- 1. We request that you identify yourself by name as this will be visible online and will be used to notify you that it is your turn to speak.
- 2. When the Commission calls for the item on which you wish to speak, click "participants", a menu will appear. On computer or tablet: click on the "raise hand" icon or word. On a smartphone: click on your name in the list of participants, click on "raise hand". Staff will unmute speakers in turn.
- 3. When you are called upon to speak, please provide your name and address for the record.
- 4. When called, please limit your remarks to the time limit allotted (3 minutes).

By phone (please avoid the speakerphone function to prevent echoing):

- 1. Your phone number will appear but not your name.
- 2. When the Commission calls for the item on which you wish to speak, press *9 to "raise your hand". Staff will unmute speakers in turn. You will be called upon using the last four digits of your phone number, since your name is not visible. You will be prompted to press *6 to be unmuted.
- 3. When you are called upon to speak, please provide your name and address for the record.
- 4. When called, please limit your remarks to the time limit allotted (3 minutes).

<u>VIEWING RECORDING OF TELECONFERENCE MEETING:</u> The Commission's teleconference meeting will be recorded. Members of the public may access the teleconference meeting and other archived Commission meetings by going to https://www.napa.lafco.ca.gov/cm meeting video.aspx. Please allow up to one week for production time.

<u>AGENDA ITEMS</u>: The Commission may reschedule items on the agenda. The Commission will generally hear uncontested matters first, followed by discussions of contested matters, and staff announcements in that order.

<u>CONDUCT OF HEARINGS</u>: A contested matter is usually heard as follows: (1) discussion of the staff report and the environmental document; (2) testimony of proponent; (3) public testimony; (4) rebuttal by proponent; (5) provision of additional clarification by staff as required; (6) close of the public hearing; (7) Commission discussion and Commission vote.

<u>VOTING</u>: A quorum consists of three members of the Commission. No action or recommendation of the Commission is valid unless a majority of the quorum of the Commission concurs therein.

OFF AGENDA ITEMS: Matters under the jurisdiction of the Commission and not on the posted agenda may be addressed by the public under "Public Comments" on the Agenda. The Commission limits testimony on matters not on the agenda to 500-words or less for a particular subject and in conformance with the COVID-19-Notice of Meeting Procedures. The Commission cannot take action on any unscheduled items.

<u>SPECIAL NEEDS</u>: Meetings are accessible to persons with disabilities. Requests for assistive listening devices or other considerations should be made 72 hours in advance through LAFCO staff at (707) 259-8645 or info@napa.lafco.ca.gov.

POLITICAL REFORM ACT: Pursuant to Government Code Sections 56700.1 and 81000 et seq., any person or combination of persons who directly or indirectly contributes \$1,000 or more or expends \$1,000 or more in support of or in opposition to a change of organization or reorganization that will be, or has been, submitted to LAFCO must comply, to the same extent as provided for local initiative measures, with reporting and disclosure requirements of the California Political Reform Act of 1974. Additional information can be obtained by contacting the Fair Political Practices Commission. Pursuant to Government Code Section 84308, if you wish to participate in the proceedings indicated on this agenda, you or your agent is prohibited from making a campaign contribution of \$250 or more to any Commissioner or Alternate Commissioner. This prohibition begins on the date you begin to actively support or oppose an application before LAFCO and continues until three months after a final decision is rendered by LAFCO. If you or your agent has made a contribution of \$250 or more to any Commissioner or Alternate Commissioner during the 12 months preceding the decision, that Commissioner or Alternate Commissioner must disqualify themselves from the decision in the proceeding. However, disqualification is not required if the Commissioner or Alternate Commissioner returns that campaign contribution within 30 days of learning both about the contribution and the fact that you are a participant in the proceedings.

MEETING MATERIALS: Any writings or documents provided to a majority of the members of the Commission regarding any item on this agenda after the posting of the agenda and not otherwise exempt from disclosure will be made available for public review at https://www.napa.lafco.ca.gov or by contacting LAFCO staff at info@napa.lafco.ca.gov or call the LAFCO office at (707) 259-8645. If the supplemental materials are made available to the members of the Commission at the meeting, a copy will be available for public review at https://www.napa.lafco.ca.gov/staff_reports.aspx or upon request to LAFCO staff at info@napa.lafco.ca.gov or call the LAFCO office at (707) 259-8645.



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We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 5a (Consent/Action)

TO: Local Agency Formation Commission

FROM: Brendon Freeman, Executive Officer $\mathcal{B} \mathcal{F}$

Gary Bell, General Counsel GBB

MEETING DATE: October 3, 2022

SUBJECT: Approval of Resolution Authorizing Continued Teleconference

Meetings under Government Code Section 54953(e) (AB 361)

RECOMMENDATION

It is recommended the Commission adopt the Resolution of the Local Agency Formation Commission of Napa County declaring its intent to continue remote teleconference only meetings due to the Governor's Proclamation of State Emergency and state regulations related to physical distancing due to the threat of COVID-19 consistent with California Assembly Bill (AB) 361 and amended California Government Code (G.C.) section 54953.

BACKGROUND AND DISCUSSION

The Commission has been making findings at each meeting to allow for continued teleconference only meetings consistent with the provisions of G.C. section 54953 enacted by AB 361. In order for the Commission to continue to meet utilizing the AB 361 relaxed teleconference meeting rules, the Commission must make ongoing findings that the Commission has reconsidered the circumstances of the state of emergency and that the emergency continues to impact the ability to "meet safely in person," or that state or local officials continue to recommend measures to promote social distancing.

COVID-19 health risks and impacts continue and are ever changing. In response to improving conditions, Governor Newsom issued Executive Order N-04-22 on February 25, 2022, which lifted many of the provisions related to the emergency while maintaining certain measures to support the ongoing response and recovery effort. Although a portion of the emergency provisions have been lifted, the Governor's state of emergency proclamation remains active related to COVID-19. The Governor's continued state of emergency order supports holding public meetings by teleconference only pursuant to the provisions of AB 361.

Approval of Resolution Authorizing Continued Teleconference Meetings Under AB 361 October 3, 2022 Page 2 of 2

Local and state regulations have been updated related to use of facemasks, but social distancing is still recommended and in some situations required pursuant to the Cal/OSHA Emergency Temporary Standards Section 3205. These Cal/OSHA requirements continue to support the County of Napa's September 27, 2021 Memorandum to permit remote attendance at all boards and commission meetings. Based on these state and local orders, the findings to support teleconference only meetings pursuant to G.C. Section 54953(e)(1) can continue to be made.

In coordination with the Chair, staff recommends the Commission continue to meet in a remote teleconference format due to ongoing COVID-19 infections in the Napa region. Staff will continue to monitor the conditions related to COVID-19 and provide updates to the Commission related to meeting accommodations as conditions change.

ATTACHMENT

1) Resolution of the Local Agency Formation Commission of Napa County Declaring its Intent to Continue Remote Teleconference Only Meetings

OLUTION NO.

RESOLUTION OF

THE LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY
DECLARING ITS INTENT TO CONTINUE REMOTE TELECONFERENCE ONLY
MEETINGS DUE TO THE GOVERNOR'S PROCLAMATION OF STATE EMERGENCY
AND STATE REGULATIONS RELATED TO PHYSICAL DISTANCING DUE TO THE
THREAT OF COVID-19

WHEREAS, the Local Agency Formation Commission of Napa County ("Commission") is committed to preserving and nurturing public access and participation in meetings of the Commission;

WHEREAS, all meetings of Commission are open and public, as required by the Ralph M. Brown Act (California Government Code sections 54950 – 54963), so that any member of the public may attend, participate, and observe the Commission conduct its business; and

WHEREAS, the Brown Act, Government Code section 54953(e), makes provisions for remote teleconferencing participation in meetings by members of a legislative body, without compliance with the requirements of Government Code section 54953(b)(3), subject to the existence of certain conditions; and

WHEREAS, a required condition is that a state of emergency is declared by the Governor of the State of California pursuant to Government Code section 8625, proclaiming the existence of conditions of disaster or of extreme peril to the safety of persons and property within the state caused by conditions as described in Government Code section 8558; and

WHEREAS, a proclamation is made when there is an actual incident, threat of disaster, or extreme peril to the safety of persons and property within the State; and

WHEREAS, such conditions now exist in the State, specifically, the Governor of the State of California proclaimed a state of emergency on March 4, 2020, related to the threat of COVID-19, which remains in effect; and

WHEREAS, the California Division of Occupational Safety and Health ("Cal/OSHA") regulations at Title 8 section 3205 recommends physical distancing in the workplace as precautions against the spread of COVID-19 and imposes certain restrictions and requirements due to a "close contact" which occurs when individuals are within six feet of another in certain circumstances; and

WHEREAS, the proliferation of Omicron subvariants of the virus continues to pose imminent risk to health and safety and directly impacts the ability of the public and the Commission to meet safely in person; accordingly, the Commission hereby recognizes the proclamation of a state of emergency by the Governor of the State of California and the regulations of Cal/OSHA recommending physical distancing; and

WHEREAS, as a consequence of the emergency related to COVID-19, the Commission shall conduct its meetings without compliance with paragraph (3) of subdivision (b) of Government Code section 54953, as authorized by subdivision (e) of Government Code section 54953, and shall comply with the requirements to provide the public with access to the meetings as prescribed in paragraph (2) of subdivision (e) of section 54953; and

WHEREAS, the Commission meetings will be accessible to the public to attend electronically or via phone.

NOW, THEREFORE, BE IT RESOLVED THAT THE COMMISSION DOES HEREBY RESOLVE, DETERMINE AND ORDER AS FOLLOWS:

- 1. <u>Recitals</u>. The Recitals set forth above are true and correct and are incorporated into this Resolution by this reference.
- 2. <u>Findings</u>. The Commission hereby finds and declares the following, as required by Government Code section 54953(e)(3):
 - A. The Commission has reconsidered the circumstances of the state of emergency declared by the Governor of the State of California pursuant to his authority under Government Code section 8625;
 - B. The state of emergency continues to directly impact the ability of members of the Commission and the public to meet safely in person;
 - C. State and local officials have imposed or recommended measures to promote social distancing;
 - D. Meeting in person would present imminent risks to the health or safety of attendees; and
- 3. Remote Teleconference Meetings. The Executive Officer is hereby authorized and directed to take all actions necessary to carry out the intent and purpose of this Resolution including, but not limited to, conducting open and public meetings of the Commission in accordance with Government Code section 54953(e) and other applicable provisions of the Brown Act for remote only teleconference meetings.
- 4. Reoccurring Evaluation by the Commission. The Executive Officer is hereby directed to continue to monitor the conditions and health and safety conditions related to COVID-19, the status of the Governor's state of emergency, and the state regulations related to social distancing, and present to the Commission at future meetings the related information and recommendations for remote only meetings pursuant to the provisions of Government Code section 54953(e)(3) and to extend the time during which the Commission may continue to teleconference without compliance with paragraph (3) of subdivision (b) of section 54953.

meeting held	on October 3, 2022, after a motion by er, by the following	Commissioner	
AYES:	Commissioners		
NOES:	Commissioners		
ABSENT:	Commissioners		
ABSTAIN:	Commissioners		
ATTEST:	Brendon Freeman Executive Officer Dawn Mittleman Longoria	Margie Mohler Commission Chair	_
kecoraea by:	Interim Commission Clerk		



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We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 5b (Consent/Action)

TO: Local Agency Formation Commission

PREPARED BY: Dawn Mittleman Longoria, Analyst II/Interim Clerk DML

MEETING DATE: October 3, 2022

SUBJECT: Approval of Meeting Minutes:

August 1, 2022 Regular Meeting

DISCUSSION AND RECOMMENDATION

The Commission will consider approving the draft meeting minutes prepared by staff for the August 1, 2022 Regular Meeting, included as Attachment One.

Staff recommends approval.

ATTACHMENT

1) Draft Minutes for August 1, 2022 Regular Meeting



LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY DRAFT MEETING MINUTES OF AUGUST 1, 2022

1. WELCOME AND CALL TO ORDER; ROLL CALL (teleconference)

Chair Mohler called the regular meeting of August 1, 2022, to order at 2:05 PM. At the time of roll call, the following Commissioners and staff were present:

Regular Commissioners	Alternate Commissioners	Staff
Margie Mohler, Chair	Ryan Gregory	Brendon Freeman, Executive Officer
Brad Wagenknecht, Vice	Eve Kahn	Gary Bell, Commission Counsel
Chair	Beth Painter	Dawn Mittleman Longoria, Analyst II and
Mariam Aboudamous		Interim Clerk
Diane Dillon		
Kenneth Leary		

Chair Mohler read the agenda section regarding the authority to conduct the meeting via teleconference due to the COVID-19 state of emergency.

Chair Mohler welcomed LAFCO's new legal counsel, Gary Bell of the legal firm, Colantuono, Highsmith & Whatley. Mr. Bell expressed enthusiasm to serve as the Commission's legal counsel.

2. PLEDGE OF ALLEGIANCE

Chair Mohler led the Pledge of Allegiance.

3. APPROVAL OF AGENDA

Chair Mohler asked if there were any requests to rearrange the agenda. There were no requests. Upon motion by Commissioner Leary and second by Vice Chair Wagenknecht, the Commission unanimously adopted the agenda as submitted:

VOTE:

AYES: LEARY, WAGENKNECHT, ABOUDAMOUS, AND MOHLER

NOES: NONE
ABSENT: NONE
ABSTAIN: NONE

4. PUBLIC COMMENTS

Chair Mohler invited members of the audience to provide public comment. No comments were received.

Commissioner Dillon joined the meeting after technical issues were resolved, at 2:08

5. CONSENT ITEMS

Action Items:

- a) Approval of Resolution Authorizing Continued Teleconference Meetings under Government Code Section 54953(e) (AB 361)
- b) Approval of Meeting Minutes: June 6, 2022, Regular Meeting
- c) Close Imprest Cash Fund
- d) Approval of Policy Amendments

Receive Report for Information Only:

- e) Fiscal Year 2021-22 Budget to Actual Report
- f) Napa LAFCO Quarterly Newsletter
- g) Current and Future Proposals

Chair Mohler asked if Commissioners wanted to discuss any of the consent items, no requests were made.

Upon motion by Commissioner Aboudamous and second by Vice Chair Wagenknecht, the consent items were approved by roll call vote:

VOTE:

AYES: <u>ABOUDAMOUS, WAGENKNECHT, DILLON, LEARY, AND MOHLER</u>

NOES: NONE
ABSENT: NONE
ABSTAIN: NONE

6. INFORMATION TEMS

Updates on Napa Countywide Water and Wastewater Municipal Service Review

Executive Officer Freeman introduced the presenters for this item. He explained that these agencies have taken actions consistent with recommendations included in the Commission's Napa Countywide Water and Wastewater Municipal Service Review (MSR). These agencies have achieved increased resource management and shared services.

Joy Eldridge, Deputy Utilities Director, City of Napa, provided an overview of the City's implemented water shortage regulations including limitations on the trucking of water. She noted that the City's Urban Water Management Plan has been updated for long term planning and reviewed their Drought Contingency Plan which provides countywide regional cooperation.

Chair Mohler requested questions or comments from the Commission.

Alternate Commissioner Kahn questioned why potable rather than recycled water is used for construction.

Ms. Eldridge responded that requirement may be necessary in the future, but at this time onsite use of onsite hydrants reduces truck traffic on the roads that would occur with collection of recycled water.

Commissioner Leary referred to City of Napa's plans to buy into the Sites reservoir, noting that City of American was an early purchaser of Sites reservoir.

Ms. Eldridge explained that the City's process is in the initial stages with the City on a waiting list along with other agencies.

Chair Mohler commended the City's current efforts and long-range planning. She asked if the water use restrictions are voluntary or mandatory.

Ms. Eldridge replied that restrictions are mandatory, the majority of the community has been responsive, and staff has tagged violators last year resulting in increased compliance this year.

Chair Mohler requested further comments from the Commission and then from the public, none were received.

Andrew Damron, Technical Services Director and District Engineer, Napa Sanitation District (NapaSan), provided background on the formation of the District, area of services and explained the extent of their recycled water service.

John Ferons, Public Works Director, Town of Yountville, provided background regarding the Town's wastewater treatment facility, which was constructed as a shared facility with the Veterans Home.

Mr. Damron explained that the MSR recognized NapaSan's level of expertise and facilities. The MSR recommended that NapaSan partner with smaller sanitation agencies for economies of scale, efficiency and shared resources. This recommendation led to the Town to contact the District for the development of shared services.

Mr. Ferons explained that State law requires plant supervision by highly trained operator. The Town attempted to hire a replacement for the retired operator but were not successful in the current tight job market. The Town and District formed a Joint Powers Agreement (JPA) for supervisor level plant operator. The JPA agreement includes the flexibility to expand services in the future. The agreement is not a cost for District ratepayers.

Chair Mohler expressed appreciation to the presenters. She then asked for questions from the Commissioners.

Vice Chair Wagenknecht complimented the agencies for their cooperation to achieve a "winwin" for the community.

Steve Rogers, Yountville Town Manager, referenced the Town's involvement in the MSR creation process. He expressed appreciation to the District. He stated that these types of cooperative agreements, which were recommended in the MSR, provide a method for agencies to work smarter at meeting their needs, provide more practical solutions for each agency and for the ratepayers. He emphasized that expanded coordination among agencies in the County can provide significant benefits.

Chair Mohler requested comments from the public.

Gary Margadant expressed appreciation and support for this type of cooperation in the County, stating the benefit to the community as a whole.

Chair Mohler expressed appreciation for this wonderful informational item.

7. ACTION ITEMS

a) CALAFCO Nominations and Annual Conference Items

Executive Officer Freeman reviewed his staff report including the details of the upcoming CALAFCO Annual Conference. He noted that the Commission appoints voting delegate at the conference. In addition, the Commission may consider making nominations for a County representative on the CALAFCO Board of Directors and achievement awards.

Upon motion by Vice Chair Wagenknecht and second by Commissioner Dillon, the Commission unanimously appointed Chair Mohler as regular voting delegate and Commissioner Leary as alternate:

VOTE:

AYES: WAGENKNECHT, DILLON, ABOUDAMOUS, LEARY, AND MOHLER

NOES: NONE
ABSENT: NONE
ABSTAIN: NONE

The Commission chose not to nominate a candidate for the Board or to make an achievement award nomination.

Chair Mohler requested comments from the public; none were received.

b) Legislative Report

Executive Officer Freeman reviewed his staff report including the Commission's *Legislative Policy, Platform* and the structure of the Legislative Committee. He summarized the status of bills reviewed by the Committee and their recommendations, including support of Senate Bill 1449 (SB 1449). The bill proposes support for infrastructure funding for annexation of surrounded unincorporated islands,

Chair Mohler requested comments from the Commission.

Commissioner Painter urged support of SB 1449, reiterating the support of the League of California Cities.

Chair Mohler requested comments from the public; none were received.

Upon motion by Commissioner Dillon and second by Commissioner Aboudamous, to support Senate Bill 1449 was approved by roll call vote:

VOTE:

AYES: <u>DILLON, ABOUDAMOUS, LEARY, WAGENKNECHT, AND MOHLER</u>

NOES: NONE ABSENT: NONE ABSTAIN: NONE

Chair Mohler provided an update of the CALAFCO Legislative Committee. She stated that priority will be given to the exemptions for outside service agreements (Government Code section 56133, subsection (e)). The proposed language would require LAFCO to determine when exemptions apply.

8. DISCUSSION ITEMS

a) Draft Municipal Service Review and Sphere of Influence Review for the Silverado Community Services District (SCSD MSR/SOI)

Dawn Mittleman Longoria, LAFCO Analyst II/Interim Clerk, provided an overview of the Draft Report. She stated that it is a review of the MSR conducted in 2014 and the SOI conducted in 2015. Staff advised that the Draft Report includes the legally required determinations for Commission consideration. She provided background information regarding the District's structure, governance, funding and services provided. The District is a dependent district with the Board of Supervisors as the governing body and County employees providing staff through funding from the District. Input and guidance are provided by Municipal Advisory Committee comprised of District residents. Staff analysis concluded that the District operates in a transparent manner, services are provided efficiently to meet the needs of current residents and projected future needs of the community.

Staff expressed appreciation for the assistance and cooperation received from County staff, especially to Steven Lederer, District Manager and Michael Karath, Staff Services Analyst. She noted that they were in attendance at the meeting should there be additional questions.

Staff noted that public comment had been submitted in a letter from Gary Margadant. His concern regarded the golf course's use of potable water instead of recycled water. He felt that the SOI should be amended to exclude the golf course. Staff advised that water is not provided by the District, but by the City of Napa since 1977.

Staff advised that no formal action by the Commission is necessary at this time. The Draft Report will be distributed for public comment and will be brought back to LAFCO for formal action at its October meeting.

Chair Mohler requested comments from the Commission.

Alternate Commissioner Kahn made comments regarding the determinations in the Draft Report. She recommended additional focus regarding the impact of climate change on the District's operations.

Chair Mohler requested comments from District staff.

Michael Karath, Staff Services Analyst referenced the letter from Mr. Margadant. He noted that water service to the golf course is provided by the City of Napa, rather than dependence on groundwater. He noted that the District does not use groundwater or creek water. The District uses only City of Napa water.

Chair Mohler requested comments from the public; none were received.

Executive Officer Freeman referenced the comments from Alternate Commissioner Kahn. He requested guidance from the Commission.

Commissioner Dillon agreed on the need for additional focus on the issue of climate change. She felt an appropriate question would be "How have district operations been affected by climate change?". Also, "Is climate change expected to affect district operations in the future?".

Chair Mohler agreed with the recommendation.

Commission Leary that catastrophic climate adaptation should be reviewed regarding impacts on our environment. He also asked if the MAC has reviewed this matter.

Alternate Commissioner Painter agreed with comments from Alternate Commissioner Kahn. She suggested that this matter be discussed at the Commission's Strategic Planning Session, noting that other LAFCOs are including climate change impacts in their MSRs.

Chair Mohler noted that climate change impacts were a discussion during the Policy Committee update of the MSR Policy. She agreed that it is a very important issue to address. Also, she noted that numerous agencies are developing methods to address this matter. Chair Mohler suggested that the Commission could leverage its efforts by using one of these methods as a basis to delve into the subject.

b) Strategic Plan and Work Program Progress Report

Executive Officer Freeman reviewed the Commission's Strategic Plan and the Work Program. He noted that the timing on MSRs is a guideline rather than mandatory. Regarding island annexations, he advised that the City of Napa is currently understaffed and focused on completing a General Plan Update. The Executive Officer recommended delaying LAFCO's focus on this matter until the City is better able to focus on the matter. In addition, possible legislation (SB 1449) could provide grant funding to cities for infrastructure needs in the islands. He provided an update of Commission recommended amendments to the Support Services Agreement (SSA) with the County. Mr. Freeman also referenced the future Strategic Plan as previously discussed by the Commission. He noted that, regarding a facilitator, Pamela Miller, former CALAFCO Executive Director is interested in serving in this capacity. Staff requested guidance from the Commission.

Chair Mohler stated that Pamela Miller would be an excellent facilitator since she is extremely knowledgeable about LAFCO and Napa County.

Vice Chair Wagenknecht supported scheduling the Strategic Planning session next year since there will be new County Supervisors seated. Also, he agreed that Pamela Miller would be an excellent choice for facilitator with her extensive knowledge of LAFCO.

Chair Mohler requested that the Executive Officer schedule this discussion for next year when the new Commissioners have been appointed.

c) Direction on Future Commission Meetings

Executive Officer Freeman noted that the Commission has previously discussed this matter and expressed a preference for in-person, hybrid meetings. He explained that Chair Mohler and LAFCO staff met with Board of Supervisor's staff to review the hybrid meeting process in the Supervisor's chambers. Apparently, it requires four staff members to operate the six computer monitors, camera views, audio equipment and possible technical difficulties during the meeting. LAFCO's staff of two would not be able to address all the necessary functions for a hybrid meeting. Executive Officer Freeman extended his compliments to County Clerk of the Board staff for mastering the hybrid meetings and making it appear easy. He requested guidance from the Commission.

Vice Chair Wagenknecht also complimented County staff for operating hybrid meetings. He referenced his involvement with other agencies conducting hybrid meetings. He stated that they use "OWL" software to assist since the staff is small. He agreed that at this point a virtual meeting would be preferable to a poorly run hybrid meeting.

Local Agency Formation Commission of Napa County Draft Meeting Minutes of August 1, 2022 Page 7 of 7

Chair Mohler stated that she was amazed by what it requires for County staff to operate a hybrid meeting. It was apparent that they do an admirable job. Chair Mohler stated that she watches the CDC guidelines regarding COVID-19. She recommended that LAFCO address the situation meeting by meeting as conditions change.

Chair Mohler requested any comments from Commissioners; none were received.

9. COMMISSIONER COMMENTS/REQUESTS FOR FUTURE AGENDA ITEMS

Chair Mohler opened the meeting to Commission comments/requests; none were received.

10. CLOSED SESSIONS:

The Commission adjourned to the following closed sessions:

- a) Public Employee Performance Evaluation (Government Code Section 54957(b)(1)) Employee: Executive Officer
- b) Conference with Labor Negotiators (Government Code Section 54957.6)

Agency Designated Representative: Commission Chair

Unrepresented Employee: Executive Officer

Following the closed sessions, Chair Mohler reconvened the meeting and stated that no reportable actions had occurred during the closed session.

10. ADJOURNMENT TO NEXT REGULAR SCHEDULED MEETING

The meeting was adjourned at 4:18 PM. The next regular LAFCO meeting is scheduled for Monday, October 3, 2022, at 2:00 PM. The meeting may be conducted by teleconference in compliance with California Assembly Bill 361. If the meeting is held in person, the meeting location will be at the Napa County Board of Supervisors Chambers, located at 1195 Third Street, 3rd floor, Napa, CA 94559.

	Margie Mohler, LAFCO Chair
ATTEST:	
Brendon Freeman, Executive Officer	
Prepared by:	
Dawn Mittleman Longoria, Interim Commission Clerk	



Local Agency Formation Commission of Napa County Subdivision of the State of California

1754 Second Street, Suite C Napa, California 94559 Phone: (707) 259-8645 www.napa.lafco.ca.gov

We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 5c (Consent/Action)

TO: Local Agency Formation Commission

PREPARED BY: Brendon Freeman, Executive Officer \mathcal{BF}

MEETING DATE: October 3, 2022

SUBJECT: Approval of Amendment to Policy on Indemnification

RECOMMENDATION

It is recommended the Commission adopt the Resolution of the Local Agency Formation Commission of Napa County Amending the *Policy on Indemnification*, included as Attachment One.

SUMMARY

The Policy Committee met and agreed to recommend an amendment to the Commission's *Policy on Indemnification*. The proposed amendment is non-substantive in nature and limited to formatting changes.

A clean version of the proposed amendment to the *Policy on Indemnification* is an exhibit to the draft resolution, included as Attachment One. A tracked change version of the amendment is included as Attachment Two.

ATTACHMENTS

- 1) Draft Resolution Amending the *Policy on Indemnification*
- 2) Proposed Amendments to *Policy on Indemnification* (Tracked Changes)

R	ES	\mathbf{OL}	UT	TON	NO).	

RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY AMENDING ITS POLICY ON INDEMNIFICATION

WHEREAS, on May 5, 2008, the Local Agency Formation Commission of Napa County (the "Commission") adopted a *Policy on Indemnification*; and

WHEREAS, the Commission most recently amended the *Policy on Indemnification* on October 6, 2014; and

WHEREAS, the Commission considered a proposed amendment to the *Policy on Indemnification* at its regular meeting on October 3, 2022; and

NOW, THEREFORE, BE IT RESOLVED that the Commission hereby amends the *Policy on Indemnification* as attached hereto as "Exhibit A".

This Resolution shall take effect immediately.

		regularly adopted by the Commissi	
meeting held	on October 3, 2022, after a motion	on by Commissioner	, seconded by
	rby the follow		
AYES:	Commissioners		
NOES:	Commissioners		
ABSENT:	Commissioners		
ABSTAIN:	Commissioners		
		Margie Mohler Commission Chair	
		Commission Chair	
ATTEST:			
	Brendon Freeman		
	Executive Officer		
Recorded by:	Dawn Mittleman Longoria		
	Interim Commission Clerk		



LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY

Policy on Indemnification

(Adopted: May 5, 2008; Last Amended: October 3, 2022)

I. PURPOSE

The purpose of this policy is to guide the Local Agency Formation Commission (LAFCO) of Napa County in the indemnification process when processing applications.

II. PROCEDURES

As part of any application, the applicant and the real party in interest shall agree to indemnify the Local Agency Formation Commission of Napa County (LAFCO) in the following circumstances:

- A change of organization or reorganization which shall include all actions listed under California Government Code (G.C.) §56021
- A request for a sphere of influence amendment under G.C. §56425
- A request for an outside service agreement under <u>G.C. §56133</u>, <u>§56133.5</u>, or §56133.6
- Other applications as deemed necessary by the Executive Officer or Commission Counsel

A real party in interest includes the landowner of the property subject to the application and/or registered voter.

LAFCO may additionally require an applicant and/or real party in interest to execute an additional indemnity agreement as a condition of approval for any application.

Commission Counsel shall prescribe the terms and conditions of the indemnification agreement that shall be part of the application or subsequent conditions of approval.



LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY

Policy on Indemnification

(Adopted: May 5, 2008; Last Amended: October 6, 20143, 2022)

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- A request for a sphere of influence amendment under California Government Code G.C. §56425
- A request for an outside service agreement under G.C. §56133, §56133.5, or §56133.6
- Other applications as deemed necessary by the Executive Officer or Legal Commission Counsel

A real party in interest includes the landowner of the property subject to the application and/or registered voter.

LAFCO may additionally require an applicant and/or real party in interest to execute an additional indemnity agreement as a condition of approval for any application.

<u>LAFCO's LegalCommission</u> Counsel shall prescribe the terms and conditions of the indemnification agreement that shall be part of the application or subsequent conditions of approval.



Local Agency Formation Commission of Napa County Subdivision of the State of California

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We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 5d (Consent/Information)

TO: Local Agency Formation Commission

PREPARED BY: Brendon Freeman, Executive Officer $\mathcal{B} \mathcal{F}$

Dawn Mittleman Longoria, Analyst II DML

MEETING DATE: October 3, 2022

SUBJECT: Countywide Update on Housing and General Plans

RECOMMENDATION

Discussion item: No formal action required

BACKGROUND

LAFCO's adopted strategic plan relevant guiding principles:

- Engagement with local city/town general plan updates
- Active with local agencies in managing housing growth and related issues including transportation

SUMMARY

General Plan Housing Element

Annual Progress Report:

- Local government required to submit annual report on status of General Plan Housing Element¹
- Provides update of housing permits issued during planning period 2015-2021

Regional Housing Need Allocation

<u>Regional Housing Need Allocation (RHNA):</u> local government required to revise Housing Element to accommodate its portion of the region's housing need.²

Bay Area, the "projection period": 2015-2023

Margie Mohler, Chair Councilmember, Town of Yountville

Mariam Aboudamous, Commissioner Councilmember, City of American Canyon

County of Napa Supervisor, 3rd District Ryan Gregory, Alternate Commissioner County of Napa Supervisor, 2nd District

Brad Wagenknecht, Vice Chair

County of Napa Supervisor, 1st District

Diane Dillon, Commissioner

Kenneth Leary, Commissioner Representative of the General Public

Eve Kahn, Alternate Commissioner Representative of the General Public

¹ California Government Code section 65400

² California Department of Housing and Community Development (HCD) identifies the total housing need for the San Francisco Bay Area for an eight-year period. The Association of Bay Area Governments (ABAG) and the Metropolitan Transportation Commission (MTC) develop a methodology to distribute this need to local governments consistent with Sustainable Communities Strategies.

Countywide RHNA and General Plan Status

Napa County

	Very Low	Low	Moderate	Above Moderate	Total
RHNA (2015-2023)	51	30	32	67	180
Permits Issued (2015-2021)	10	10	54	101	175

General Plan theme: preserve agricultural lands, direct growth to urban areas

Current activity: update Housing and Safety elements Public input: Housing Element Advisory Committee

LAFCO input: comment letter on County's draft Housing Element Update (Attachment One)

City of American Canyon

	Very Low	Low	Moderate	Above Moderate	Total
RHNA (2015-2023)	116	54	58	164	392
Permits Issued (2015-2021)	182	109	143	144	578

Current activity: comprehensive update of General Plan³

City of Calistoga

	Extremely Low	Very Low	Low	Moderate	Above Moderate	Total
RHNA (2015-2023)	3	3	2	4	15	27
Permits Issued (2015-2021)	3	20	12	8	40	83

City of Napa

	Very Low	Low	Moderate	Above Moderate	Total
RHNA (2015-2023)	185	106	141	403	835
Permits Issued (2015-2021)	96	128	106	1,051	1,381

Current activity: General Plan update

Public input: General Plan Advisory Committee and dedicated web site.⁴

Timing: City Council reviewed on September 20, 2022; final adoption in October

³ The City of American Canyon General Plan update website is available online at: https://www.cityofamericancanyon.org/government/community-development/planning-zoning/general-plan-update.

The City of Napa General Plan update website is available online at: https://napa2040.com/.

City of St. Helena

	Very Low	Low	Moderate	Above Moderate	Total
RHNA (2015-2023)	8	5	5	13	31
Permits Issued (2015-2019)	7	9	4	90	110

Current activity: Housing and Safety Elements update

Timing: Housing Element draft expected to be submitted to HCD in August for initial review

Town of Yountville

	Very Low	Low	Moderate	Above Moderate	Total
RHNA (2015-2023)	4	2	3	8	17
Permits Issued (2015-2021)	1	1	13	15	30

The Town is on target in meeting its regional housing needs allocation numbers, issuance of permits for lower income category units remains a goal

Cost of Housing

Napa County median home sale price: \$903,000⁵; 23% increase from previous year

<u>Napa County median household income:</u> \$92,219⁶; the high cost of housing in Napa County places significant pressure on households earning less than the median income

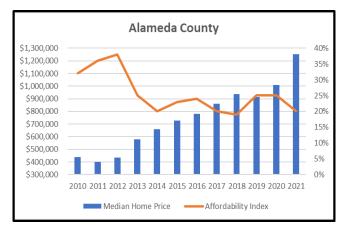
⁵ Annual Historical Data Summary https://www.car.org/marketdata/data published by the California Association of Realtors (March 2022)

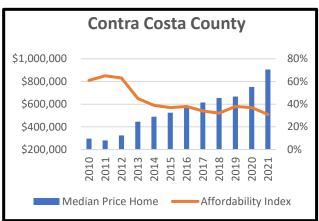
⁶ United States Census Bureau American Community Survey reports the annual median household income based on five-year estimates from 2016 to 2020.

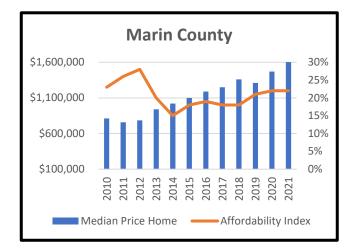
Affordability Index

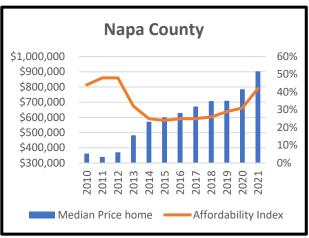
Developed by the California Association of Realtors⁷

<u>Purpose</u>: determine percentage of households that can afford to purchase a median-priced home <u>Charts</u>: provide comparison of Napa County to other Bay Area counties; maximum home price varies by county

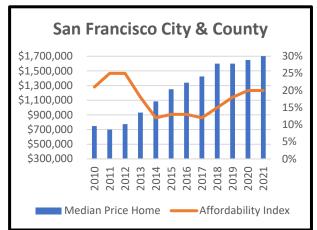


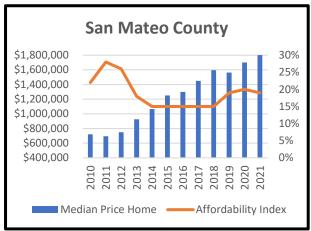


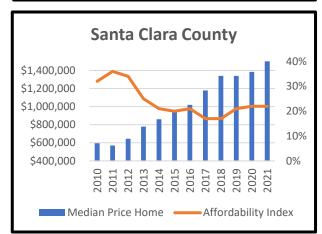


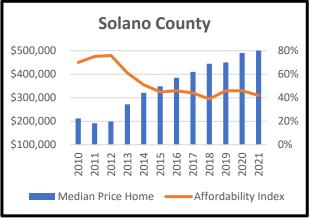


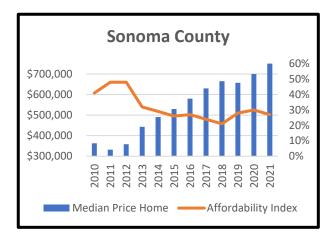
⁷ The methodology to determine the "affordability index" includes factors such as median home price, down payment, interest rate, monthly payment (principal, interest, taxes and insurance), and income distribution.











Countywide Update on Housing and General Plans October 3, 2022 Page 6 of 6

Housing Crisis

The Governor emphasized housing crisis as focus of current administration.

<u>Contributing factors</u>: undersupply of housing, loss of homes due to wildfire, increased cost of housing and building materials

<u>Legislative bills:</u> various bill to increase housing stock, allow for Accessory Dwelling Units, allow increased multifamily units, building on surplus State lands

ABAG and MTC

<u>ABAG and MTC initiative</u>: "<u>Horizon</u>", to explore the pressing issues and possible challenges Bay Area residents may face through 2050

<u>Initiative includes:</u> "CASA – the Committee to House the Bay Area"; recommended policies to address the housing crisis

<u>Local Government Working Group:</u> local government officials advise on housing-related bills; https://mtc.ca.gov/planning/housing/committee-house-bay-area-casa

Senate Bill 35

Streamlined approval process for infill in areas that have failed to meet RHNA numbers. HCD provides an interactive map to determine which jurisdictions are subject to SB 35.

ATTACHMENTS

1) LAFCO Comments on County Draft Housing Element Update

When jurisdictions have insufficient progress toward their Above Moderate income RHNA and/or have not submitted the most recent Annual Progress Report, these jurisdictions are subject to SB 35 streamlining for proposed developments with at least 10% affordability (does not apply to any local jurisdictions according to HCD). When jurisdictions have insufficient progress toward their Very Low and Low income RHNA, but have made sufficient progress toward their Above Moderate income RHNA, these jurisdictions are subject to SB 35 streamlining for proposed developments with at least 50% affordability (applies to Napa County, City of Napa, City of St. Helena, and Town of Yountville according to HCD).



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We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

July 11, 2022

DELIVERED BY E-MAIL

Mr. Trevor Hawkes, Project Planner
Napa County Planning, Building and Environmental Services Department
1195 Third Street, 2nd Floor, Suite 210
Napa, CA 94559
trevor.hawkes@countyofnapa.org

SUBJECT: Comments on Draft Napa County Housing Element Update

Mr. Hawkes:

The Local Agency Formation Commission (LAFCO) of Napa County appreciates the opportunity to comment on the Draft Napa County Housing Element Update. The following comments are offered based on LAFCO's regulatory and planning responsibilities under the authority of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000. These duties include, but are not limited to, regulating governmental boundary changes through annexations or detachments, approving new or extended governmental services, preserving agricultural and open space lands, and forming, consolidating, or dissolving special districts.

Housing Sites Inventory

The Draft Housing Element Update identifies six sites for potential housing development in the 2023-2031 planning period. Any future housing development within any of the sites will require public water and wastewater service.

Site 1 is located within the jurisdictional boundary of the Spanish Flat Water District (SFWD), which provides both water and wastewater services throughout its boundary. However, SFWD has informed LAFCO that the District lacks the available wastewater system capacity to serve the 100 new housing units that are contemplated for Site 1.

Sites 2, 3, 4, 5, and 6 do not currently have access to public water or wastewater services. The nearest providers of public water and wastewater services for these sites are the City of Napa ("City") and the Napa Sanitation District (NSD), respectively. Sites 2, 3, 4, and 5 are located outside the jurisdictional boundaries and spheres of influence of the City and NSD. Site 6 is located within the spheres of the City and NSD, but outside their jurisdictional boundaries.

The Draft Housing Element Update states Sites 2, 3, and 4 are located within the City's Water Service area, where City water may be provided upon approval of the City Council. However, this is misleading given the City may only provide water to these sites if LAFCO first approves a separate action. Specifically, water or wastewater provision would first require LAFCO approval of either of the following alternative actions: (1) sphere of influence amendments and annexations; or (2) outside service agreements. These alternatives and discussion of key LAFCO considerations are summarized below.

1) Sphere Amendments and Annexations:

Annexation of Sites 2, 3, 4, 5, and 6 to the City and NSD would enable the agencies to provide public services to the sites. A prerequisite to annexation is consistency with the affected agency's sphere. Site 6 is already located with the spheres of the City and NSD and therefore eligible for annexation to each agency. Sphere amendments would be required for Sites 2, 3, 4, and 5 before they could be annexed.

State law provides LAFCO with sole discretion in designating local agency spheres, including consideration of sphere amendment requests. LAFCO's sphere policies are oriented towards facilitation of orderly growth and development, prevention of urban sprawl, and preservation of agricultural and open space lands. Sphere amendments for purposes of urban development are strongly discouraged for any territory designated for an agricultural or open space land use under the County General Plan.

Notably, Sites 2 and 3 are non-contiguous to the City's boundary and sphere, which suggests their inclusion within the sphere would not facilitate the orderly growth and development of the City. In addition, NSD's existing sewer line in this area was intentionally undersized to limit growth inducing impacts. NSD's sewer line in this area lacks additional capacity, which suggests NSD would be unable to serve the 158 maximum new housing units that are contemplated for Sites 2 and 3.

2) Outside service agreements:

Local agencies may provide public services outside their jurisdictional boundaries under limited circumstances if they first request and receive approval from LAFCO.

This alternative is problematic for Sites 2, 3, 4, and 5 under LAFCO law (California Government Code Section 56133). Specifically, outside service agreements for territory that is located outside the service providing agency's sphere are limited to situations in which the service will remedy a threat to public health or safety. Based on present land uses, it appears unlikely a determination can be made that any of these sites are subject to a threat to public health or safety involving a need for public water or wastewater service.

This alternative appears feasible for Site 6 given its location within the spheres of the City and NSD. Outside service agreements for territory that is located within the service providing agency's sphere may be approved by LAFCO in anticipation of a later annexation. Site 6's inclusion within the spheres of the City and NSD suggests annexation to each agency in the future is anticipated by LAFCO.

Comments on the Draft Napa County Housing Element Update July 11, 2022 Page 3 of 3

These comments are intended to convey LAFCO's role in the process and associated challenges with respect to the provision of public water and wastewater services to the sites identified in the Draft Housing Element Update. Please contact me with any questions by telephone at (707) 259-8645 or by e-mail at bfreeman@napa.lafco.ca.gov.

Sincerely,

Brendon Freeman Brendon Freeman Executive Officer

cc: Margie Mohler, LAFCO Chair

Vin Smith, City of Napa Community Development Director

Phil Brun, City of Napa Utilities Director

Tim Healy, Napa Sanitation District General Manager



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We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 5e (Consent/Information)

TO: Local Agency Formation Commission

PREPARED BY: Brendon Freeman, Executive Officer $\mathcal{B} \mathcal{F}$

Dawn Mittleman Longoria, Analyst II/Interim Clerk

MEETING DATE: October 3, 2022

SUBJECT: CALAFCO Quarterly Newsletter

SUMMARY

This is a consent item for information purposes only. Accordingly, if interested, the Commission is invited to pull this item for additional discussion with the concurrence of the Chair. No formal action will be taken as part of this item.

CALAFCO recently released a Quarterly Newsletter dated August 2022, included as Attachment One, with a summary of matters that may be of interest to members of the Commission.

ATTACHMENT

1) CALAFCO Quarterly Newsletter (August 2022)

NEWSLETTER

August, 2022 Edition

BOARDROOM Brief

AT ITS VIRTUAL meeting on July 22, the Board received the year-end financial reports from our accountant, considered a revised FY 22-23 budget, and resumed their discussion of the Government Code Section 56133 legislative amendment proposal.

The Fourth Quarter financial report found that the association is sound financially. It also disclosed an FY 21-22 net balance that was slightly larger than had been expected in April. Consequently, a revised FY 22-23 budget was also presented to the Board to capture the higher carryover, as well as to remove an erroneously duplicated stipend calculation from the Executive Director's salary line for the upcoming year. Those adjustments, along with another that the Board made to the payroll tax line, resulted in a revised FY 22-23 budget. The differences from the original version approved in April were increased carryover and contingency lines, and reductions to the ED salary and payroll tax lines. The revised budget can be found on the Board meeting portion of the website.

The last action item considered was the reconsideration of the legislative proposal from San Diego LAFCo regarding Government Code §56133. As many will recall, the topic has been a continuing one having been discussed and tabled at the January and April Board meetings. In April, the Board sent the proposal back to the Legislative Committee to complete additional research. Ultimately, the Board approved adding the endeavor to the list of CALAFCO projects, as well as approving a White Paper to guide the effort.

Reports were also received regarding CALAFCO U and the fall conference - including Elections. It was noted that Achievement Awards have an upcoming **deadline of AUGUST 12TH** - so get those nomination packets in ASAP!

The next Board meeting is scheduled for October 21st during the conference.

All agendas, staff reports, and minutes can be found on the CALAFCO website at www.calafco.org. Any questions should be directed to the Executive Director at rlaroche@calafco.org.

SBA 938 Chaptered



Screen shot of Senator Hertzberg presenting SB 938 on the Senate Floor on June 23, 2022

AS MOST of you already know, SB 938 (the Protest Provisions bill) has been successfully concluded. It passed the Senate Floor on June 23rd with a 38-0 vote, and was signed by the Governor on July 1st.

Thank you to the many LAFCOs who rushed to get letters submitted to the Governor after that June 23rd passage.

Given that this is the culmination of an effort that began in 2017, special thanks must again go to the Protest Provisions Working Group members for the YEARS of work on this bill.

The Board of Directors - and all of CALAFCO - extends its sincerest thanks and gratitude to Jo MacKenzie, José Henriquez, Kai Luoma, Steve Lucas, Paul Novak, Holly Whatley and, of course, Pamela Miller (who stayed on to work the bill in a volunteer capacity.)

Other Legislative Updates

AB 2957, the CALAFCO sponsored Omnibus bill has also been successfully completed. It was passed by the Senate on June 9th, and signed by the Governor on June 21, 2022. Thank you to all of the Legislative Committee members and EOs who submitted proposed changes for the bill. Special thanks to Joe Serrano who had the unenviable task of logging all of those changes!

See OTHER UPDATES on Page 3



A Message from the

Executive Director

It's been a busy few months in the office.

We've held two successful and wellreceived CALAFCO U webinars. Like much of what we do, these could not exist without the volunteerism of our panelists. Thanks to Carolyn Emery (OC), Alison Alpert (BB&K), and Gary Phillips (Bob Murray and Associates) for participating in our June webinar on recruitments and hiring in a post pandemic world. Also, kudos to David Ruderman (Colantuono, Highsmith & Whatley) for organizing our July offering regarding R&T 99, with thanks to panelists José Henriquez (Sacramento), Israel Guevara (OC Auditor-Controller) and Holly Whatley (CHW). I hear time and again how much our members appreciate these offerings!

Our next CALAFCO U is scheduled in September, then they will go on hiatus through the conference and holidays. The target month for our first session in 2023 is February. Thanks to Dawn Mittleman Longoria (Napa) who has been my wing person on these. I could NOT have made it without her!!

Jeni and I are now in full conference mode. Registration opened on July 5th and they have been coming in steadily. If you missed the July 31st Early Bird deadline, the next date to watch is **August 31st** which will be the last day to get the Standard Registration Fee. After that it will be Late Fee only.

Sponsorship packets were sent out and we're seeing some new and returning sponsors already! However, I would ask and encourage you all to send a packet to those in your networks as well.

Our conference planning committee is working hard and the program is taking shape. Many thanks to José Henriquez who is spearheading that effort. Look for more specifics to be announced soon.

Also, a reminder that **ACHIEVEMENT AWARD NOMINATIONS** are due <u>no</u>
<u>later than</u> **August 12th at 5:00 PM** so

See **ED**, column right

IN MEMORIUM

JERRY GLADBACH, Los Angeles LAFCo Commissioner

Sad news from Los Angeles LAFCo who lost long-time commissioner, Jerry Gladbach, on July 14th. Commissioner Gladbach was a representative of the Santa Clarita Valley Water Agency and had held a seat on the L.A. LAFCo where he had served as its Chair for 16 years. Commissioner Gladbach also served as a CALAFCO Director from 2005 to 2013, held the position of CALAFCO Board Chair in 2012, received the Most Outstanding Commissioner



Award in 2013, as well as the prestigious and well-deserved Lifetime Achievement Award in 2021.

A resident of the Santa Clarita Valley since 1968, Commissioner Gladbach was a do-er who had also served on boards of the National Water Resources Association and the California Water Agencies Joint Powers Insurance Authority. He was renowned for his knowledge, dedication, kindness, and friendliness and will be missed by all.

CALAFCO sends its deepest condolences to Commissioner Gladbach's family, friends, and co-workers.



Contra Costa LAFCo bid farewell to *Commissioner Igor*Skaredoff (Contra Costa Resource Conservation District) who served as a Special District member since 2014. During Commissioner Skaredoff's tenure, Contra Costa LAFCo competed numerous Municipal Service Reviews covering fire/emergency medical, reclamation, healthcare, parks & recreation, cemetery, and city services; and acted on over 75 proposals including dozens of boundary changes and reorganizations, and four district dissolutions. Also, during Commissioner Skaredoff's tenure, Contra Costa LAFCO Commissioners were named "Most Effective Commission" at the 2019 annual CALAFCO conference.

See CONNECTIONS on Page 4

ED, Continued from left column

get those nominations in to Steve Lucas today!

Another date to note is **September 19th** at 5:00 PM - which is when Director Nominations, Requests for Absentee/Electronic Ballots, and names of voting delegates must be **received**.

And if that wasn't enough, Absentee Ballots are due October 14th.

Lastly, a special shout out to Gary Thompson (Riverside) who will be presenting at the CSDA conference in balmy Palm Desert on August 24th. Many thanks, Gary!

Okay, folks, I know that's a lot of dates but you'll also find them all on the Calendar of Events on Page 3.

As usual, please feel free to reach out to me any time that you have any questions or concerns. Enjoy the summer, be safe, and see you at the Conference!!

Upcoming EVENTS

CALAFCO 2022 ANNUAL CONFERENCE

October 19 - 21, 2022

Join us at the Hyatt Regency Newport Beach John Wayne Airport on



October 19-21, 2022 for our long -awaited, long-overdue Annual Conference! The program planning committee is finalizing what is sure to be a great program. Go

to calafco.org for more details. See you in Newport Beach!

2023 STAFF WORKSHOP

April 26 - 28, 2023

Learn technical topics in a beautiful setting! Don't miss next year's Staff Workshop on the beautiful grounds of Ironstone Vineyards in Murphys, California.



CALAFCO U explores topics of interest to LAFCos and are offered at no cost to our members.

Sep. 19, 2022: Two Agencies in Dispute: *LAFCo's Role*1:00 PM in Assisting in Resolving the Conflict

TBD, 2023: The Dirty Dozen: Things I Wish I Knew About

The Act

BOARD MEETINGS:

Oct. 21, 2022 LOCATION: Newport Beach (Conference)

Dec. 2, 2022 LOCATION: Virtual

LEGISLATIVE COMMITTEE MEETINGS:

Sept. 16, 2022 CANCELLED

Oct. 7, 2022 LOCATION: Virtual Nov. 4, 2022 LOCATION: TBD

OTHER IMPORTANT DATES:

Aug. 12, 2022 ACHIEVEMENT AWARD NOMINATIONS DUE Sept. 19, 2022 BOARD OF DIRECTOR NOMINATIONS DUE Sept. 19, 2022 ABSENTEE/ELECTRONIC BALLOT REQUESTS DUE

Sept. 19, 2022 NAME OF VOTING DELEGATE DUE

Oct. 14, 2022 ABSENTEE BALLOTS ARE DUE

Oct. 20, 2022 ELECTIONS

OTHER UPDATES

Continued from Page 1

CALAFCO is currently tracking a total of 29 bills. Included among those are:

- **AB 897** (Mullin), establishment of a regional climate network. This bill has stalled and is in its second year.
- **AB 1640** (Ward), would authorize the creation of regional climate networks, as well as set up guidelines. Referred to the Senate Appropriations suspense file.
- **AB 1773** (Patterson), return of Williamson Act subvention funding. Held under submission in Assembly Appropriations on May 19th.
- **SB 739** (Cortese), was a gut and amend seeking to create ministerial processes for the annexations of unused golf courses to be used for the development of high rise buildings with 600-700 residences. The author's office notes that it will not be pursuing this bill this year.
- **SB 852** (Dodd), is similar to AB 1640 in that it addresses the formation of climate resilience districts, however, this bill focuses on enhanced infrastructure financing to fund public capital facilities including projects that address climate change impacts. Scheduled for third reading in the Assembly on August 8th.
- **SB 1100** (Cortese), which would amend the Brown Act to include provisions and procedures regarding meeting disruptions has passed both houses and is now in Engrossing and Enrolling.
- **SB 1490, 1491, and 1492**, the annual Validation Acts, have now been chaptered.

The legislative season is now nearing a close with August 12th being the last day for fiscal committees to meet and report bills. After that, the remainder of the month will be Floor sessions only, with August 25th being the last day to amend bills on the floor. August 31st is the deadline for each house to pass bills, and the Final Recess will begin upon adjournment on that date.

It is fitting to note at this time that this important work does not happen in a vaccum. The Legislative Committee is composed of 32 members who have committed to give generously of their time and expertise. CALAFCO could not do what it does without them, so our sincerest thanks to the following:

Board Appointees - Bill Connelly, Gay Jones, Mike Kelley, Chris Lopez, Jo MacKenzie, Daron McDaniel, Mike McGill, Margie Mohler, Anita Paque, and Josh Susman.

Staff Voting Members - Clark Alsop, Gary Bell, Mark Bramfitt, Scott Browne, Carolyn Emery, René LaRoche, Steve Lucas, Kai Luoma, Jennifer Stephenson, and Gary Thompson.

Staff Alternates - Rob Fitzroy, Paula Graf, Joe Serrano, and Paula de Sousa.

Advisory - Tara Bravo, Crystal Craig, Brandon Fender, Sara Lytle-Pinhey, Priscilla Mumpower, Erica Sanchez, Jim Simon, and Luis Tapia.

CONNECTIONS

Contra Costa also welcomed Commissioner Patricia Bristow in June as its new Special District member. Commissioner Bristow currently serves as Board Member on both the Byron-Brentwood-Knightsen Union Cemetery District and the Byron Sanitary District and serves on the Contra Costa County Transportation Authority Citizen Advisory. Commissioner Bristow has lived in Brentwood and Byron her entire life and was a teacher and counselor in the Brentwood Unified School District for 34 years. Her family has farmed in the community for over 100 years.

NEW Roles

LUIS TAPIA promotes to OC AEO

Orange County LAFCo announced the promotion of Luis Tapia to the Assistant Executive Officer position. Luis brings a great deal of experience to the role having been with Orange LAFCO since 2016 and is an Advisory member to the CALAFCO Legislative Committee.

NATASHA CARBAJAL hired as Santa Barbara's new Analyst-Clerk

Santa Barbara LAFCO is pleased to welcome Natasha Carbajal as its new Analyst/Clerk. Natasha had been providing clerking services for **Continued from Page 2**

about 10 months while she was with the Santa Barbara Clerk of the Board's Office. She comes to LAFCo with a broad range of skills and abilities, including great local government experience and all around good public service skills. Natasha has a Master of Public Administration from California State University Northridge and a Bachelor of Arts, Sociology from University Channel Islands.

MORGAN BING welcomed as SLO Clerk Analyst

Morgan Bing has joined San Luis Obispo LAFCO as their new Clerk Analyst. She comes to SLO LAFCO with a Bachelors and Masters degree from Cal Poly San Luis Obispo and four years of experience. SLO LAFCO is very excited to have her on their team!

SAFARINA MALUKI becomes Clerk in Monterey

Monterey LAFCo has welcomed Safarina Maluki as their new Clerk to the Commission/Office Administrator. Safarina has a wide range of responsibilities in support of the Commission and staff, and she looks forward to getting to know her colleagues around the State!

Congratulations one and all!

Associate Member SPOTLIGHT

The information below is provided by the Associate member upon joining the Association. All Associate Member information can be found in the CALAFCO Member Directory

E MULBERG & ASSOCIATES

Services include Municipal Service Reviews, Sphere of Influence updates, changes in organization, staff support, CEQA analysis, and assistance with applications to LAFCo.

To learn more about E Mulberg & Associates, visit their website at www.emulberg.com, or contact Elliot Mulberg at Elliot@emulberg.com.



LOS ANGELES COUNTY SANITATION DISTRICTS

Provides sewer service to 78 cities and unincorporated areas of LA County. Before a district can provide sewage service to a territory, it must be within its jurisdictional boundaries. Donna Curry administers the annexation program, including processing applications for annexation.

To learn more about LACSD visit their website at www.lacsd.org, or contact Donna Curry at dcurry@lacsd.org

CALAFCO wishes to thank all of our Associate Members for your ongoing support and partnership. We look forward to highlighting you all in future Newsletters.



Local Agency Formation Commission of Napa County Subdivision of the State of California

1754 Second Street, Suite C Napa, California 94559 Phone: (707) 259-8645 www.napa.lafco.ca.gov

We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 5f (Consent/Information)

TO: Local Agency Formation Commission

PREPARED BY: Brendon Freeman, Executive Officer $\mathcal{B} \mathcal{F}$

MEETING DATE: October 3, 2022

SUBJECT: Legislative Report

SUMMARY

This is a consent item for information purposes only. Accordingly, if interested, the Commission is invited to pull this item for additional discussion with the concurrence of the Chair. No formal action will be taken as part of this item.

On June 6, 2022, the Commission directed staff to submit a letter to the Legislature in support of Senate Bill (SB) 1449, included as Attachment One. SB 1449 was subsequently ordered to engrossing and enrolling, prompting staff to submit a letter to the Governor requesting signature on the bill, included as Attachment Two.

The California Association of LAFCOs (CALAFCO) continues to track legislation affecting LAFCOs. The current CALAFCO legislative tracking report is dated September 26, 2022 and included as Attachment Three.

ATTACHMENTS

- 1) SB 1449 Support Letter to Legislature
- 2) SB 1449 Letter Requesting Governor Signature
- 3) CALAFCO Legislative Report (Dated September 26, 2022)



Local Agency Formation Commission of Napa County Subdivision of the State of California

1754 Second Street, Suite C Napa, California 94559 Phone: (707) 259-8645 www.napa.lafco.ca.gov

We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

August 2, 2022

The Honorable Cecilia Aguiar-Curry, Chair California State Assembly Local Government Committee State Capitol, Room 157 Sacramento, California 95814

SUBJECT: Support for Senate Bill 1449 as Amended on April 19, 2022

Dear Chair Aguiar-Curry:

The Local Agency Formation Commission (LAFCO) of Napa County is pleased to join the California Association of Local Agency Formation Commissions (CALAFCO) in support of Senate Bill (SB) 1449 as amended on April 19, 2022, which will establish the Unincorporated Area Annexation Incentive Grant Program and provide resources to cities for infrastructure projects related to the annexation of substantially surrounded unincorporated areas.

Substantially surrounded unincorporated areas (also known as "islands"), have long been a concern for LAFCOs because of the problems that they create for cities, counties, the various agencies and special districts responsible for providing the area with urban services and facilities and, of course, the residents. Annexation of these islands in a transparent and public process results in better and sustainable infrastructure that efficiently delivers services such as water, sewer, trash collection, etc. We are particularly supportive of the provisions that would make the program applicable to both proposed and completed annexations since many LAFCOs have been diligently working with small cities on island annexations for some time.

By providing grant funds to help alleviate the cost of infrastructure build-outs, SB 1449 will provide much-needed assistance for the cities that would be annexing these areas. This is a common-sense approach that aligns with, and supports, the statutory intent under which LAFCOs operate. Consequently, Napa LAFCO is pleased to support SB 1449 as amended.

Yours sincerely,

Brendon Freeman Executive Officer

cc: Members, Assembly Local Government Committee

Jimmy MacDonald, Assembly Local Government Committee Principal Consultant Anton Favorini-Csorba, Senate Governance and Finance Committee Consultant

Anton Lavorini-Coolog, Schale Governance and Finance Committee Consulta

William Weber, Assembly Republican Caucus Consultant

René LaRoche, Executive Director, California Association of Local Agency Formation Commissions



Local Agency Formation Commission of Napa County Subdivision of the State of California

1754 Second Street, Suite C Napa, California 94559 Phone: (707) 259-8645 www.napa.lafco.ca.gov

We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

September 1, 2022

The Honorable Gavin Newsom Governor, State of California State Capitol Sacramento, CA 95814

SUBJECT: Request for Signature: Senate Bill 1449

Dear Governor Newsom:

The Local Agency Formation Commission (LAFCO) of Napa County respectfully **requests your signature on** *Senate Bill 1449* by Senator Anna Caballero, which will establish the Unincorporated Area Annexation Incentive Grant Program and provide resources to cities for infrastructure projects related to the annexation of substantially surrounded unincorporated areas.

Substantially surrounded unincorporated areas (also known as "islands"), have long been a concern for LAFCOs because of the problems that they create for cities, counties, the various agencies and special districts responsible for providing the area with urban services and facilities and, of course, the residents. Annexation of these islands in a transparent and public process results in better and sustainable infrastructure that efficiently delivers services such as water, sewer, trash collection, etc. We are particularly supportive of the provisions that would make the program applicable to both proposed and completed annexations since many LAFCOs have been diligently working with small cities on island annexations for some time.

By providing grant funds to help alleviate the cost of infrastructure build-outs, SB 1449 will provide critical assistance for the cities that would be annexing these areas. This is a commonsense approach that aligns with, and supports, the statutory intent under which LAFCOs operate.

Napa LAFCO appreciates your most positive consideration of **SB 1449** when it comes before you for action.

Sincerely,

Brendon Freeman Executive Officer

cc: The Honorable Anna Caballero, California State Senate

Ms. Ronda Paschal, Deputy Legislative Secretary to the Governor

Ms. René LaRoche, Executive Director, CALAFCO

Ms. Margie Mohler, Chair, Napa LAFCO

CALAFCO Daily Legislative Report as of Monday, September 26, 2022

AB 1195 (Garcia, Cristina D) Limited Eligibility and Appointment Program: lists.

Current Text: Enrollment: 9/13/2022 httml pdf

Introduced: 2/18/2021 **Last Amended:** 8/17/2022

Status: 9/13/2022-Enrolled and presented to the Governor at 4 p.m.

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Summary:

Current law creates the Limited Examination and Appointment Program (LEAP), which the Department of Human Resources administers, to provide an alternative to the traditional civil service examination and appointment process to facilitate the hiring of persons with disabilities. Current law requires the Department of Human Resources, when an appointing power seeks to fill a vacant position by using an employment list, to provide the appointing power with a certified list of the names and addresses of all eligible candidates, as specified. Current law requires the department to provide a single certified list of eligible candidates if more than one employment list or LEAP referral list exists, and the department is required to combine the names and addresses of all eligible candidates. This bill, as an alternative to receiving a combined list of eligible candidates, would require the department, upon request of an appointing power, to provide a list of eligibles that includes only the names and addresses of candidates, if any, on a LEAP referral list and the names and addresses of candidates, if any, on any applicable reemployment or State Restriction of Appointment list. The bill would authorize the appointing power to notify individuals listed of the opportunity to apply for a vacant position, to screen applications for candidates' eligibility, and to hire from among those eligible applicants whose names appear on the list. The bill would authorize the board to adopt or amend regulations, if necessary, to ensure these procedures are implemented in a manner consistent with merit principles and the California Constitution.

Attachments:

<u>CALAFCO Letter of Concern - April 2021</u> <u>AB 1195 Fact Sheet</u>

CALAFCO Comments: As amended on 4-6-21, the bill was gut and amended and now creates the So LA County Human Rights to Water Collaboration Act. It requires the Water Board to appoint a commissioner to implement the Safe & Affordable Funding for Equity & Resilience Program and gives the commissioner certain authorities (although they are not clearly spelled out). It requires the commissioner by 12-31-24 to submit to the Water Board a plan for the long-term sustainability of public water systems in southern LA County and prescribes what shall be included in the plan. The bill also creates a technical advisory board and requires the commissioner to oversee the Central Basin Municipal Water District.

In its current form the bill creates numerous concerns. CALAFCO's letter of concern is posted in the tracking section of the bill, and includes: (1) Focus of the bill is very broad as is the focus of the commissioner; (2) In an attempt to prevent privatization of water systems there is language regarding severing water rights. That language could be problematic should a consolidation be ordered; (3) Diminishing local control that is being invested in the state (an ongoing concern since SB 88); (4) A clear distinction needs to be made between an Administrator and Commissioner; (5) The poorly written section on the technical advisory board; and (6) The lack of LAFCo involvement in any consolidation process.

As amended on 5-24-21, the bill changes the water rights provision now requiring approval by the water Board; uses the definitions of "at risk system" and "at risk domestic well" found in SB 403 (Gonzalez) as well as the 3,300 connect cap; requires the commissioner appointed by the board to be from the local area; requires the commissioner to do certain things prior to completing the regional plan; and requires the commissioner to apply to LA LAFCo for extension of service, consolidation or dissolution as appropriate. The bill also creates a pilot program for LA LAFCo giving them the authority to take action rather than the water board, providing it is within 120 days of

receipt of a completed application. If the LAFCo fails to take action within that time, the matter goes to the water board for their action.

The pilot program also gives LA LAFCo the authority to approve, approve with conditions or deny the application; further giving LAFCo authority to consider consolidation or extension of service with a local publicly owned utility that provides retail water, a private water company or mutual; the bill also waives protest proceedings, gives the LAFCo authority to address governance structure and CEQA is waived, provides full LAFCo indemnification and funding.

There are still issues with the proposed technical advisory board section of the bill, and questions about timing of some of the processes. CALAFCO continues to work with the author and speakers' offices as well as other stakeholders on ongoing amendments.

The bill is author-sponsored and we understand there is currently no funding source. A fact sheet is posted in the tracking section of the bill. CALAFCO's letter of concern is also posted there.

THIS IS NOW A 2-YEAR BILL.

UPDATE AS OF 2/10/22 - According to the author's office, the author is not intending to move the bill forward at this time. CALAFCO will continue to WATCH and monitor the bill. As a result, the bill was downgraded from a P-1 to a P-3.

GUTTED AND AMENDED on 5/18/2022 to remove previous verbiage regarding water. The bill now addresses the State Department of Human Resources and the Limited Eligibility and Appointment Program (LEAP), which the Department of Human Resources

administers, to provide an alternative to the traditional civil service examination and appointment process to facilitate the hiring of persons with disabilities. Downgraded to Watch, from Watch with Concerns. Changed priorty to "None."

1

AB 2957 (Committee on Local Government) Local government: reorganization.

Current Text: Chaptered: 6/21/2022 html pdf

Introduced: 3/2/2022 **Last Amended:** 4/18/2022

Status: 6/21/2022-Approved by the Governor. Chaptered by Secretary of State - Chapter 37,

Statutes of 2022.

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Summary:

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, provides the authority and procedure for the initiation, conduct, and completion of changes of organization, reorganization, and sphere of influence changes for cities and districts, as specified. Current law requires an applicant seeking a change of organization or reorganization to submit a plan for providing services within the affected territory. Current law requires a petitioner or legislative body desiring to initiate proceedings to submit an application to the executive officer of the local agency formation commission, and requires the local agency formation commission, with regard to an application that includes an incorporation, to immediately notify all affected local agencies and any applicable state agency, as specified. This bill would define the term "successor agency," for these purposes to mean the local agency a commission designates to wind up the affairs of a dissolved district.

Attachments:

LAFCo Support letter template
CALAFCO Support letter

Position: Sponsor

Subject: CKH General Procedures

CALAFCO Comments: This is the annual Omnibus bill sponsored by CALAFCO. As introduced it makes 3 minor, technical non-substantive changes in CKH: (1) Replaces "to be completed and in existence" with "take effect" under GCS 56102; (2) Adds GCS 56078.5: "Successor Agency" means the local agency the Commission designates to wind up the affairs of a dissolved district; and (3)

Replaces "proposals" with "applications" within GCS 56653(a), 56654(a), (b), and (c), and 56658(b)(1) and (b)(2).

CALAFCO support letter and LAFCo support letter template are in the attachments section.

April 18, 2022 bill amended with additional changes requested by CALAFCO. Amendments include grammatical changes, the correction of a PUC citation in GC Sec 56133(e)(5) from 9604 to 224.3, the extension of the sunset date within R&T Section 99(b)(8)(B) to January 1, 2028, and it renumbers remaining provisions as needed due to the above changes.

SB 739 (Cortese D) Private golf courses: conversion to housing.

Current Text: Amended: 6/13/2022 httml pdf

Introduced: 2/19/2021 **Last Amended:** 6/13/2022

Status: 8/31/2022-Failed Deadline pursuant to Rule 61(b)(18). (Last location was NAT. RES. on

6/20/2022)

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Summary:

Would authorize a development proponent to submit an application to convert land that was previously used as a golf course to market-rate and affordable housing and would provide that the application is subject to a streamlined, ministerial approval process, and not subject to a conditional use permit, if the development satisfies specified objective planning standards. In this regard, the bill would require a development subject to the provisions to be located on a site that was used as a golf course, but has been closed for at least 5 years before the effective date of these provisions and would require that the development include at least 600 housing units. The bill would require the development to dedicate at least 30% of the new housing units to lower income households and persons and families of moderate income, as specified. By requiring local governments to approve development applications submitted under these provisions, the bill would impose a state-mandated local program.

Attachments:

SB 738 - Author's Fact Sheet

Position: Oppose unless amended

Subject: Ag/Open Space Protection, Annexation Proceedings, Growth Management, Housing,

LAFCo Administration, Municipal Services, Planning, Sustainable Community Plans

CALAFCO Comments: SB 739 was gutted and amended on June 13th and now seeks to add provisions to the Government Code to allow for a rapid, and ministerial, conversion of golf courses that have been closed for at least 5 years to housing developments of at least 600 units. As proposed, the bill is to be in effect until January 1, 2030, authorizes a development proponent to submit an application and receive streamlined, ministerial approvals of both county CUPs and the LAFCo process to speed development. Additionally, while not expressly called out in the bill, it contains provisions that address contracting requirements which discuss high rise developments; the implication being that high rise developments of at least 600 housing units would have to be ministerially approved on all levels. CALAFCO is currently in discussions with the author's office.

The Fact Sheet can be found in the attachments section.

SB 938 (Hertzberg D) The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000: protest proceedings: procedural consolidation.

Current Text: Chaptered: 7/1/2022 html pdf

Introduced: 2/8/2022 **Last Amended:** 6/9/2022

Status: 7/1/2022-Approved by the Governor. Chaptered by Secretary of State. Chapter 89,

Statutes of 2022.

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Summary:

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, provides the exclusive authority and procedure for the initiation, conduct, and completion of changes of organization and reorganization for cities and districts, except as specified. Under existing law, in each county there is a local agency formation commission (commission) that oversees these changes of organization

and reorganization. Current law authorizes a commission to dissolve an inactive district if specified conditions are satisfied. This bill would also authorize a commission to initiate a proposal for the dissolution of a district, as described, if the commission approves, adopts, or accepts a specified study that includes a finding, based on a preponderance of the evidence, that, among other things, the district has one or more documented chronic service provision deficiencies, the district spent public funds in an unlawful or reckless manner, or the district has shown willful neglect by failing to consistently adhere to the California Public Records Act. The bill would require the commission to adopt a resolution of intent to initiate a dissolution based on these provisions and to provide a remediation period of at least 12 months, during which the district may take steps to remedy the stated deficiencies.

Attachments:

SB 938 Senate Floor Alert

SB 938 CALAFCO Support Letter dated 5-25-2022

SB 938 LAFCo support letter template

SB 938 CALAFCO Support letter

SB 938 CALAFCO Fact Sheet

SB 938 Author Fact Sheet

Position: Sponsor

Subject: CKH General Procedures, Other

CALAFCO Comments: CALAFCO is the sponsor of this bill. SB 839 represents a collaborative three-year effort (by an 18-member working group) to clean up, consolidate, and clarify existing statutory provisions associated with consolidations and dissolutions, as well as codify the conditions under which a LAFCo may initiate dissolution of a district at the 25 percent protest threshold. In response to a recommendation made in the 2017 Little Hoover Commission report (Special Districts: Improving Oversight and Transparency), CALAFCO initiated a working group of stakeholders in early 2019 to discuss the protest process for dissolutions of special districts.

The bill's current format (dated 2/8/22) represents the restructuring of existing protest provisions scattered throughout CKH. There have been some minor technical language added for clarifications. These changes are all minor in nature (by legislative standards).

The bill will be amended to reflect the newly designed process that codifies the ability for LAFCo to initiate a district dissolution at 25% protest threshold. The conditions under which this can occur include one or more of the following, any/all of which must be documented via determinations in a Municipal Service Review (MSR):

- 1. The agency has one or more documented chronic service provision deficiencies that substantially deviate from industry or trade association standards or other government regulations and its board or management is not actively engaged in efforts to remediate the documented service deficiencies:
- 2. The agency spent public funds in an unlawful or reckless manner inconsistent with the principal act or other statute governing the agency and has not taken any action to prevent similar future spending;
- 3. The agency has consistently shown willful neglect by failing to consistently adhere to the California Public Records Act and other public disclosure laws the agency is subject to;
- 4. The agency has failed to meet the minimum number of times required in its governing act in the prior calendar year and has taken no action to remediate the failures to meet to ensure future meetings are conducted on a timely basis;
- 5. The agency has consistently failed to perform timely audits in the prior three years, or failed to meet minimum financial requirements under Government Code section 26909 over the prior five years as an alternative to performing an audit, or the agency's recent annual audits show chronic issues with the agency's fiscal controls and the agency has taken no action to remediate the issues.

The proposed process is:

- 1. LAFCo to present the MSR in a 21-day noticed public hearing. At that time the LAFCo may choose to adopt a resolution of intent to dissolve the district. The resolution shall contain a minimum 12-month remediation period.
- 2. The district will have a minimum of 12 months to remediate the deficiencies.
- 3. Half-way through the remediation period, the district shall provide LAFCo a written report on the progress of their remediation efforts. The report is to be placed on a LAFCo meeting agenda and presented at that LAFCo meeting.
- 4. At the conclusion of the remediation period, LAFCo conducts another 21-day noticed public

hearing to determine if district has remedied deficiencies. If the district has resolved issues, commission rescinds the resolution of intent to dissolve the district and the matter is dropped. If not, commission adopts a resolution making determinations to dissolve the district.

5. Standard 30-day reconsideration period.

- 6. Protest proceedings at 25% threshold can be noticed with a required 60-day protest period.
- 7. Protest hearing is held and amount of qualified protests determined based on 25% threshold. LAFCo either orders dissolution, election, or termination.

As this bill - when amended - adds requirements for LAFCos and districts, it will likely be keyed fiscal (for now it is not). An author fact sheet and CALAFCO fact sheet are posted in our attachments section as well as the CALAFCO Support letter and LAFCo support letter template.

SB 1490 (Committee on Governance and Finance) Validations.

Current Text: Chaptered: 7/1/2022 html pdf

Introduced: 2/28/2022

Status: 7/1/2022-Approved by the Governor. Chaptered by Secretary of State. Chapter 94,

Statutes of 2022.

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Summary:

Would enact the First Validating Act of 2022, which would validate the organization, boundaries, acts, proceedings, and bonds of the state and counties, cities, and specified districts, agencies, and entities.

Attachments:

SB 1490-1491-1492, CALAFCO Letter of Support - March 2022

Position: Support

Subject: LAFCo Administration

CALAFCO Comments: This is the first of three annual validating acts. The CALAFCO Support

letter is posted in our attachments.

SB 1491 (Committee on Governance and Finance) Validations.

Current Text: Chaptered: 7/1/2022 httml pdf

Introduced: 2/28/2022

Status: 7/1/2022-Approved by the Governor. Chaptered by Secretary of State. Chapter 95,

Statutes of 2022.

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Summary:

Would enact the Second Validating Act of 2022, which would validate the organization, boundaries, acts, proceedings, and bonds of the state and counties, cities, and specified districts, agencies, and entities.

Attachments:

SB 1490-1491-1492, CALAFCO Letter of Support - March 2022

Position: Support

Subject: LAFCo Administration

CALAFCO Comments: This is the second of three annual validating acts. The CALAFCO Support

letter is posted in our attachments.

SB 1492 (Committee on Governance and Finance) Validations.

Current Text: Chaptered: 7/1/2022 html pdf

Introduced: 2/28/2022

Status: 7/1/2022-Approved by the Governor. Chaptered by Secretary of State. Chapter 96,

Statutes of 2022.

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Summary:

Would enact the Third Validating Act of 2022, which would validate the organization, boundaries, acts, proceedings, and bonds of the state and counties, cities, and specified districts, agencies, and entities.

Attachments:

SB 1490-1491-1492, CALAFCO Letter of Support - March 2022

Position: Support

Subject: LAFCo Administration

CALAFCO Comments: This is the third of three annual validating acts. The CALAFCO Support

letter is posted in our attachments.

2

AB 1640 (Ward D) Office of Planning and Research: regional climate networks: regional climate adaptation and resilience action plans.

Current Text: Amended: 5/19/2022 html pdf

Introduced: 1/12/2022 **Last Amended:** 5/19/2022

Status: 8/12/2022-Failed Deadline pursuant to Rule 61(b)(15). (Last location was APPR.

SUSPENSE FILE on 8/2/2022)

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Summary:

Current law establishes the Integrated Climate Adaptation and Resiliency Program to be administered by the Office of Planning and Research to coordinate regional and local efforts with state climate adaptation strategies to adapt to the impacts of climate change, as prescribed. This bill would authorize eligible entities, as defined, to establish and participate in a regional climate network, as defined. The bill would require the office, through the program, to encourage the inclusion of eligible entities with land use planning and hazard mitigation planning authority into regional climate networks. The bill would authorize a regional climate network to engage in activities to address climate change, as specified.

Attachments:

AB 1640, CALAFCO Letter of Support - March 2022

AB 1640 Author Fact

Position: Support

Subject: Climate Change

CALAFCO Comments: This bill is a follow up and very similar to AB 897 (2021). The bill would authorize eligible entities, as defined (including LAFCo), to establish and participate in a regional climate network, as defined. The bill would authorize a regional climate network to engage in activities to address climate change, as specified. Further, it requires a regional climate network to develop a regional climate adaptation and resilience action plan and to submit the plan to OPR for review, comments, and certification. The bill would require OPR to: (1) encourage the inclusion of eligible entities with land use planning and hazard mitigation planning authority into regional climate networks; (2) develop and publish guidelines on how eligible entities may establish regional climate networks and how governing boards may be established within regional climate networks by 7-1-23; and (3) provide technical assistance to regions seeking to establish a regional climate network, facilitate coordination between regions, and encourage regions to incorporate as many eligible entities into one network as feasible.

The difference between this bill and AB 897 is this bill removes requirements for OPR to develop guidelines and establish standards and required content for a regional climate adaptation and resilience action plan (to be produced by the network), and removes some specified technical support requirements by OPR. Those requirements were covered in SB 170, a budget trailer bill from 2021.

The bill is author-sponsored and keyed fiscal. An author fact sheet is included in our attachments area, as well as the CALAFCO Support letter.

Amended 3/23/2022 to provide that regional climate networks MAY be developed rather than the former requirement. Minor clean ups of other superfluous language.

Amended 5/19/2022 to remove the deadline for OPR to develop and publish guidelines for eligible entities to establish regional climate networks, removed an exemption to cover multiple counties

when population was greater than 2 million people, removed requirements for membership and biennial reports to OPR.

AB 1773 (Patterson R) Williamson Act: subvention payments: appropriation.

Current Text: Introduced: 2/3/2022 html pdf

Introduced: 2/3/2022

Status: 8/31/2022-Failed Deadline pursuant to Rule 61(b)(18). (Last location was APPR.

SUSPENSE FILE on 5/4/2022)

Desk	Policy	Dead	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Vetoed	Chaptered
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Summary:

The Williamson Act, also known as the California Land Conservation Act of 1965, authorizes a city or county to enter into contracts with owners of land devoted to agricultural use, whereby the owners agree to continue using the property for that purpose, and the city or county agrees to value the land accordingly for purposes of property taxation. Current law sets forth procedures for reimbursing cities and counties for property tax revenues not received as a result of these contracts and continuously appropriates General Fund moneys for that purpose. This bill, for the 2022–23 fiscal year, would appropriate an additional \$40,000,000 from the General Fund to the Controller to make subvention payments to counties, as provided, in proportion to the losses incurred by those counties by reason of the reduction of assessed property taxes.

Attachments:

AB 1773 CALAFCO Letter of Support - March 2022 AB 1773 Author Fact Sheet

Position: Support

Subject: Ag Preservation - Williamson

CALAFCO Comments: AB 1773 resurrects funding the Williamson Act for the 2022-2023 budget year. The Williamson Act was created to preserve open space and conserve agricultural land. For many years, the state funded the Act at around \$35-\$40 million per year. This funding ceased during the recession, and has not been reinstated since. AB 1773 would allocate \$40 million from the General Fund to the Williamson Act for the purpose of subvention payments.

The bill is author-sponsored, has a general-fund appropriation, and is keyed fiscal. An author fact sheet is posted in our attachments section, along with the CALAFCO Support letter.

AB 1944 (Lee D) Local government: open and public meetings.

Current Text: Amended: 5/25/2022 html pdf

Introduced: 2/10/2022 **Last Amended:** 5/25/2022

Status: 7/5/2022-Failed Deadline pursuant to Rule 61(b)(14). (Last location was S. GOV. & F. on

6/8/2022)

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Summary:

The Ralph M. Brown Act requires, with specified exceptions, that all meetings of a legislative body of a local agency, as those terms are defined, be open and public and that all persons be permitted to attend and participate. The act contains specified provisions regarding the timelines for posting an agenda and providing for the ability of the public to observe and provide comment. The act allows for meetings to occur via teleconferencing subject to certain requirements, particularly that the legislative body notice each teleconference location of each member that will be participating in the public meeting, that each teleconference location be accessible to the public, that members of the public be allowed to address the legislative body at each teleconference location, that the legislative body post an agenda at each teleconference location, and that at least a quorum of the legislative body participate from locations within the boundaries of the local agency's jurisdiction. The act provides an exemption to the jurisdictional requirement for health authorities, as defined. This bill would require the agenda to identify any member of the legislative body that will participate in the meeting remotely.

Attachments:

AB 1944 Author Fact Sheet

Position: Watch

Subject: Brown Act

CALAFCO Comments: This bill would delete the requirement that an individual participating in a Brown Act meeting remotely from a non-public location must disclose the address of the location. If the governing body chooses to allow for remote participation, it must also provide video streaming and offer public comment via video or phone.

The bill is author sponsored and keyed fiscal. The author's fact sheet is posted in our attachments area.

Amended 5/25/2022 to add that for this provision to apply, no less than a quorum of members of the legislative body must participate from a single physical location that is identified on the agenda, open to the public, and situated within the boundaries of the legislative body.

7/5/2022: Bill failed deadline and is now DEAD.

AB 2081 (Garcia, Eduardo D) Municipal water districts: water service: Indian lands.

Current Text: Chaptered: 9/23/2022 html pdf

Introduced: 2/14/2022 **Last Amended:** 5/12/2022

Status: 9/23/2022-Approved by the Governor. Chaptered by Secretary of State - Chapter 480,

Statutes of 2022.

	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Votood	Chaptered
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Summary:

Current law permits a municipal water districts to acquire, control, distribute, store, spread, sink, treat, purify, recycle, recapture, and salvage any water for the beneficial use of the district, its inhabitants, or the owners of rights to water in the district. Current law, upon the request of certain Indian tribes and the satisfaction of certain conditions, requires a district to provide service of water at substantially the same terms applicable to the customers of the district to the Indian tribe's lands that are not within a district, as prescribed. Current law also authorizes a district, until January 1, 2023, under specified circumstances, to apply to the applicable local agency formation commission to provide this service of water to Indian lands, as defined, that are not within the district and requires the local agency formation commission to approve such an application. This bill, among other things, would extend the above provisions regarding the application to the applicable local agency formation commission to January 1, 2027.

Attachments:

AB 2081 CALAFCO Oppose Letter, dated 5-26-2022 AB 2081 CALAFCO Oppose 03-16-2022

AB 2081 Author Fact Sheet

Position: Oppose **Subject:** Water

CALAFCO Comments: This bill extends the sunset date created in AB 1361 (2017). Current law, upon the request of certain Indian tribes and the satisfaction of certain conditions, requires a district to provide service of water at substantially the same terms applicable to the customers of the district to the Indian tribe's lands that are not within a district, as prescribed. Current law also authorizes a district, under specified circumstances, to apply to the applicable LAFCo to provide this service of water to Indian lands, as defined, that are not within the district and requires the LAFCo to approve such an application. This bill extends the sunset date from January 1, 2023 to January 1, 2025.

CALAFCO opposed AB 1361 in 2017 as the process requires LAFCo to approve the extension of service, requires the district to extend the service, and does not require annexation upon extension of service. CALAFCO reached out to the author's office requesting information as to the reason for the extension and we have not been given a reason.

The bill is keyed fiscal. An author fact sheet is included in the attachments area, as well as the CALAFCO letter in opposition.

AB 2449 (Rubio, Blanca D) Open meetings: local agencies: teleconferences.

Current Text: Chaptered: 9/13/2022 html pdf

Introduced: 2/17/2022

Last Amended: 8/8/2022

Status: 9/13/2022-Approved by the Governor. Chaptered by Secretary of State - Chapter 285,

Statutes of 2022.

	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Votood	Chantarad
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Summary:

Current law, the Ralph M. Brown Act, requires, with specified exceptions, that all meetings of a legislative body of a local agency, as those terms are defined, be open and public and that all persons be permitted to attend and participate. The act generally requires posting an agenda at least 72 hours before a regular meeting that contains a brief general description of each item of business to be transacted or discussed at the meeting, and prohibits any action or discussion from being undertaken on any item not appearing on the posted agenda. This bill would revise and recast those teleconferencing provisions and, until January 1, 2026, would authorize a local agency to use teleconferencing without complying with the teleconferencing requirements that each teleconference location be identified in the notice and agenda and that each teleconference location be accessible to the public if at least a quorum of the members of the legislative body participates in person from a singular physical location clearly identified on the agenda that is open to the public and situated within the local agency's jurisdiction.

Position: Watch **Subject:** Brown Act

CALAFCO Comments: This bill authorizes the use of teleconferencing without noticing and making available to the public teleconferencing locations if a quorum of the members of the legislative body participate in person from a singular location that is noticed and open to the public and require the legislative body to offer public comment via video or phone.

CALAFCO reached out to the author's office for information and we've not yet heard back. The bill is not keyed fiscal.

AB 2647 (Levine D) Local government: open meetings.

Current Text: Enrollment: 8/29/2022 html pdf

Introduced: 2/18/2022 **Last Amended:** 8/4/2022

Status: 8/29/2022-Enrolled and presented to the Governor at 3:30 p.m.

Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Vetoed	Chaptered
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Summary:

Current law, the California Public Records Act, requires state agencies and local agencies to make public records available for inspection, subject to specified criteria, and with specified exceptions. Current law, the Ralph M. Brown Act, requires the meetings of the legislative body of a local agency to be conducted openly and publicly, with specified exceptions. Current law makes agendas of public meetings and other writings distributed to the members of the governing board disclosable public records, with certain exceptions. This bill would instead require a local agency to make those writings distributed to the members of the governing board available for public inspection at a public office or location that the agency designates and list the address of the office or location on the agenda for all meetings of the legislative body of the agency unless the local agency meets certain requirements, including the local agency immediately posts the writings on the local agency's internet website in a position and manner that makes it clear that the writing relates to an agenda item for an upcoming meeting.

Position: Watch **Subject:** Brown Act

CALAFCO Comments: This bill seeks to amend the law to make clear that writings that have been distributed to a majority of a local legislative body less than 72 hours before a meeting can be posted online in order to satisfy the law.

Amended on April 19, 2022, to add a provision that agendas will note the physical location from which hard copies of such post-agenda documents can be retrieved.

The bill is sponsored by the League of Cities and is not keyed fiscal.

Current Text: Chaptered: 9/9/2022 html pdf

Introduced: 1/18/2022 **Last Amended:** 8/8/2022

Status: 9/9/2022-Approved by the Governor. Chaptered by Secretary of State. Chapter 266,

Statutes of 2022.

	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Vetoed	Chantered
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Summary:

Current law authorizes the legislative body of a city or a county to establish an enhanced infrastructure financing district to finance public capital facilities or other specified projects of communitywide significance, including projects that enable communities to adapt to the impacts of climate change. Current law also requires the legislative body to establish a public financing authority, defined as the governing board of the enhanced infrastructure financing district, prior to the adoption of a resolution to form an enhanced infrastructure district and adopt an infrastructure financing plan. This bill would authorize a city, county, city and county, special district, or a combination of any of those entities to form a climate resilience district, as defined, for the purposes of raising and allocating funding for eligible projects and the operating expenses of eligible projects. The bill would deem each district to be an enhanced infrastructure financing district and would require each district to comply with existing law concerning enhanced infrastructure financing districts, except as specified. The bill would require a district to finance only specified projects that meet the definition of an eligible project. The bill would define "eligible project" to mean projects that address sea level rise, extreme heat, extreme cold, the risk of wildfire, drought, and the risk of flooding, as specified.

Attachments:

SB 852 Author Fact Sheet

Position: Watch

Subject: Special District Principle Acts

CALAFCO Comments: This bill creates the Climate Resilience Districts Act. The bill completely bypasses LAFCo in the formation and oversight of these new districts because the districts are primarily being created as a funding mechanism for local climate resilience projects (as a TIF or tax increment finance district - for which LAFCos also have no involvement).

The bill authorizes a city, county, city and county, special district, or a combination of any of those entities to form a climate resilience district for the purposes of raising and allocating funding for eligible projects and the operating expenses of eligible projects. The bill defines "eligible project" to mean projects that address sea level rise, extreme heat, extreme cold, the risk of wildfire, drought, and the risk of flooding, as specified. The bill authorizes a district created pursuant to these provisions to have boundaries that are identical to the boundaries of the participating entities or within the boundaries of the participating entities. The bill also authorizes specified local entities to adopt a resolution to provide property tax increment revenues to the district. The bill would also authorize specified local entities to adopt a resolution allocating other tax revenues to the district, subject to certain requirements. The bill would provide for the financing of the activities of the district by, among other things, levying a benefit assessment, special tax, property-related fee, or other service charge or fee consistent with the requirements of the California Constitution. It requires 95% of monies collected to fund eligible projects, and 5% for district administration. The bill would require each district to prepare an annual expenditure plan and an operating budget and capital improvement budget, which must be adopted by the governing body of the district and subject to review and revision at least annually.

Section 62304 details the formation process, Section 62305 addresses the district's governance structure, and 62307 outlines the powers of the district.

This bill is sponsored by the Local Government Commission and is keyed fiscal. A fact sheet is included in our attachments section.

Amended 5/18/2022 to impose requirements on projects undertaken or financed by a district, including requiring a district

to obtain an enforceable commitment from the developer that contractors and subcontractors performing the work use a skilled and trained workforce, and would expand the crime of perjury to these certifications.

SB 1100 (Cortese D) Open meetings: orderly conduct.

Current Text: Chaptered: 8/22/2022 html pdf

Introduced: 2/16/2022 **Last Amended:** 6/6/2022

Status: 8/22/2022-Approved by the Governor. Chaptered by Secretary of State. Chapter 171,

Statutes of 2022.

Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Vetoed	Chaptered
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Summary:

Current law authorizes the members of the legislative body conducting the meeting to order the meeting room cleared and continue in session, as prescribed, if a group or groups have willfully interrupted the orderly conduct of a meeting and order cannot be restored by the removal of individuals who are willfully interrupting the meeting. This bill would authorize the presiding member of the legislative body conducting a meeting or their designee to remove, or cause the removal of, an individual for disrupting the meeting. The bill, except as provided, would require removal to be preceded by a warning to the individual by the presiding member of the legislative body or their designee that the individual's behavior is disrupting the meeting and that the individual's failure to cease their behavior may result in their removal. The bill would authorize the presiding member or their designee to then remove the individual if the individual does not promptly cease their disruptive behavior. The bill would define "disrupting" for this purpose.

Attachments:

SB 1100 - CALAFCO Letter of Support SB 1100 Author Fact Sheet

Position: Support **Subject:** Brown Act

CALAFCO Comments: This bill would authorize the removal of an individual from a public meeting who is "willfully interrupting" the meeting after a warning and a request to stop their behavior. "Willfull interrupting" is defined as intentionally engaging in behavior during a meeting of a legislative body that substantially impairs or renders infeasible the orderly conduct of the

meeting in

accordance with law.

The bill is author-sponsored and keyed fiscal. An author fact sheet is posted in our attachments section.

The CALAFCO support letter is in the attachments section.

SB 1449 (Caballero D) Office of Planning and Research: grant program: annexation of unincorporated areas.

Current Text: Enrollment: 9/6/2022 html pdf

Introduced: 2/18/2022 **Last Amended:** 4/19/2022

Status: 9/6/2022-Enrolled and presented to the Governor at 3:30 p.m.

Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Vetoed	Chaptered
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Summary:

Current law requires the Office of Planning and Research to, among other things, accept and allocate or expend grants and gifts from any source, public or private, for the purpose of state planning and undertake other planning and coordinating activities, as specified, and encourage the formation and proper functioning of, and provide planning assistance to, city, county, district, and regional planning agencies. This bill would require the office to, upon appropriation by the Legislature, establish the Unincorporated Area Annexation Incentive Program, authorizing the office to issue a grant to a city for the purpose of funding infrastructure projects related to the proposed or completed annexation of a substantially surrounded unincorporated area, as defined, subject to approval by the director after the city submits an application containing specified information. The bill would require the office to match, on a dollar-for-dollar basis, any dollar contribution a city makes toward a project funded by the program, subject to a maximum funding threshold as determined by the director.

Attachments:

SB 1449 - CALAFCO Letter of Support

Position: Support

Subject: Annexation Proceedings

CALAFCO Comments: This is currently a spot bill. According to the author's office, they are working on state funding to incentivize annexation of inhabited territory (when the VLF was taken away, so too was any financial incentive to annex inhabited territory). For many years bills have been run to reinstate funding, none of which have ever successfully passed. There is no other information available on this bill at this time. CALAFCO will continue conversations with the author's office as this is an important topic for LAFCos. (The bill will remain a P-3 until amended.)

Amended 3/16/2022 to remove spot holder language, add definitions and other language tying to CKH, and add language more specific to a grant program.

LAFCos added in to assist OPR develop the program guidelines.

The CALAFCO letter of support can be found in the attachments section.

3

AB 897 (Mullin D) Office of Planning and Research: regional climate networks: regional climate adaptation and resilience action plans.

Current Text: Amended: 7/14/2021 html pdf

Introduced: 2/17/2021 **Last Amended:** 7/14/2021

Status: 8/12/2022-Failed Deadline pursuant to Rule 61(b)(15). (Last location was APPR.

SUSPENSE FILE on 8/16/2021)

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Summary:

Current law requires, by July 1, 2017, and every 3 years thereafter, the Natural Resources Agency to update, as prescribed, the state's climate adaptation strategy, known as the Safeguarding California Plan. Current law establishes the Office of Planning and Research in state government in the Governor's office. Current law establishes the Integrated Climate Adaptation and Resiliency Program to be administered by the office to coordinate regional and local efforts with state climate adaptation strategies to adapt to the impacts of climate change, as prescribed. This bill would authorize eligible entities, as defined, to establish and participate in a regional climate network, as defined. The bill would require the office, through the program, to encourage the inclusion of eligible entities with land use planning and hazard mitigation planning authority into regional climate networks. The bill would authorize a regional climate network to engage in activities to address climate change, as specified.

Attachments:

CALAFCO Support July 2021
AB 897 Fact Sheet

Position: Support **Subject:** Climate Change

CALAFCO Comments: As introduced, the bill builds on existing programs through OPR by promoting regional collaboration in climate adaptation planning and providing guidance for regions to identify and prioritize projects necessary to respond to the climate vulnerabilities of their region.

As amended, the bill requires OPR to develop guidelines (the scope of which are outlined in the bill) for Regional Climate Adaptation Action Plans (RCAAPs) by 1-1-23 through their normal public process. Further the bill requires OPR to make recommendations to the Legislature on potential sources of financial assistance for the creation & implementation of RCAAPs, and ways the state can support the creation and ongoing work of regional climate networks. The bill outlines the authority of a regional climate network, and defines eligible entities. Prior versions of the bill kept the definition as rather generic and with each amended version gets more specific. As a result, CALAFCO has requested the author add LAFCOs explicitly to the list of entities eligible to participate in these regional climate networks.

As amended on 4/7, AB 11 (Ward) was joined with this bill - specifically found in 71136 in the

Public Resources Code as noted in the amended bill. Other amendments include requiring OPR to, before 7-1-22, establish geographic boundaries for regional climate networks and prescribes requirements in doing so.

This is an author-sponsored bill. The bill necessitates additional resources from the state to carry out the additional work required of OPR (there is no current budget appropriation). A fact sheet is posted in the tracking section of the bill.

As amended 4/19/21: There is no longer a requirement for OPR to include in their guidelines how a regional climate network may develop their plan: it does require ("may" to "shall") a regional climate network to develop a regional climate adaptation plan and submit it to OPR for approval; adds requirements of what OPR shall publish on their website; and makes several other minor technical changes.

As amended 7/1/21, the bill now explicitly names LAFCo as an eligible entity. It also adjusts several timelines for OPR's requirements including establishing boundaries for the regional climate networks, develop guidelines and establish standards for the networks, and to make recommendations to the Legislature related to regional adaptation. Give the addition of LAFCo as an eligible entity, CALAFCO is now in support of the bill.

Amendments of 7/14/21, as requested by the Senate Natural Resources & Water Committee, mostly do the following: (1) Include "resilience" to climate adaptation; (2) Prioritize the most vulnerable communities; (3) Add definitions for "under-resourced" and "vulnerable" communities; (4) Remove the requirement for OPR to establish geographic boundaries for the regional climate networks; (5) Include agencies with hazard mitigation authority and in doing so also include the Office of Emergency Services to work with OPR to establish guidelines and standards required for the climate adaptation and resilience plan; and (6) Add several regional and local planning documents to be used in the creation of guidelines.

2/24/22 UPDATE: It appears this bill is being replaced with AB 1640 (Ward, Mullin, etc.). CALAFCO will keep this bill on Watch and follow the new bill.

8/12/2022. Bill failed deadline and is now DEAD.

AB 903 (Frazier D) Los Medanos Community Healthcare District.

Current Text: Amended: 4/19/2021 html pdf

Introduced: 2/17/2021 **Last Amended:** 4/19/2021

Status: 7/5/2022-Failed Deadline pursuant to Rule 61(b)(14). (Last location was S. 2 YEAR on

7/14/2021)

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Summary:

Would require the dissolution of the Los Medanos Community Healthcare District, as specified. The bill would require the County of Contra Costa to be successor of all rights and responsibilities of the district, and require the county to develop and conduct the Los Medanos Area Health Plan Grant Program focused on comprehensive health-related services in the district's territory. The bill would require the county to complete a property tax transfer process to ensure the transfer of the district's health-related ad valorem property tax revenues to the county for the sole purpose of funding the Los Medanos Area Health Plan Grant Program. By requiring a higher level of service from the County of Contra Costa as specified, the bill would impose a state-mandated local program.

Position: Watch

CALAFCO Comments: This bill mandates the dissolution of the Los Medanos Community Healthcare District with the County as the successor agency, effective 2-1-22. The bill requires the County to perform certain acts prior to the dissolution. The LAFCo is not involved in the dissolution as the bill is written. Currently, the district is suing both the Contra Costa LAFCo and the County of Contra Costa after the LAFCo approved the dissolution of the district upon application by the County and the district failed to get enough signatures in the protest process to go to an election.

The amendment on 4/5/21 was just to correct a typo in the bill.

As amended on 4/19/21, the bill specifies monies received by the county as part of the property tax transfer shall be used specifically to fund the Los Medanos Area Health Plan Grant Program within the district's territory. It further adds a clause that any new or existing profits shall be used solely for the purpose of the grant program within the district's territory.

The bill did not pass out of Senate Governance & Finance Committee and will not move forward this year. It may be acted on in 2022.

2022 UPDATE: Given Member Frazier is no longer in the Assembly and the appellate court overturned the lower court's decision, it is likely the bill will not move forward. CALAFCO will retain WACTH on the bill.

Failed deadline. DEAD as of 7/5/2022.

AB 975 (Rivas, Luz D) Political Reform Act of 1974: filing requirements and gifts.

Current Text: Amended: 6/16/2022 httml pdf

Introduced: 2/18/2021 **Last Amended:** 6/16/2022

Status: 8/31/2022-Failed Deadline pursuant to Rule 61(b)(18). (Last location was INACTIVE FILE

on 8/22/2022)

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Summary:

The Political Reform Act of 1974 generally requires elected officials, candidates for elective offices, and committees formed primarily to support or oppose a candidate for public office or a ballot measure, along with other persons and entities, to file periodic campaign statements and certain reports concerning campaign finances and related matters. Current law permits a report or statement that has been on file for at least two years to be retained by a filing officer as a copy on microfilm or other space-saving materials and, after the Secretary of State certifies an online filing and disclosure system, as an electronic copy. This bill would permit a filing officer to retain a report or statement filed in a paper format as a copy on microfilm or other space-saving materials or as an electronic copy, as specified, without a two-year waiting period. The bill would also permit a filing officer to retain a report or statement as an electronic copy before the Secretary of State certifies an online filing and disclosure system.

Position: Watch **Subject:** FPPC

CALAFCO Comments: As introduced, this bill makes two notable changes to the current requirements of gift notification and reporting: (1) It increases the period for public officials to reimburse, in full or part, the value of attending an invitation-only event, for purposes of the gift rules, from 30 days from receipt to 30 days following the calendar quarter in which the gift was received; and (2) It reduces the gift notification period for lobbyist employers from 30 days after the end of the calendar quarter in which the gift was provided to 15 days after the calendar quarter. Further it requires the FPPC to have an online filing system and to redact contact information of filers before posting.

The amendment on 4/21/21 just corrects wording (technical, non-substantive change).

The amendments on 5/18/21 clarify who is to file a statement of economic interest to include candidates (prior text was office holders).

UPDATE AS OF 2/24/22 - The author's office indicates they are moving forward with the bill this year and are planning amendments. They are not clear what those amendments will be so CALAFCO will retain a WATCH position on the bill.

AB 1757 (Garcia, Cristina D) California Global Warming Solutions Act of 2006: climate goal: natural and working lands.

Current Text: Chaptered: 9/16/2022 httml pdf

Introduced: 2/2/2022 **Last Amended:** 8/28/2022

Status: 9/16/2022-Approved by the Governor. Chaptered by Secretary of State - Chapter 341, Statutes of 2022.

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Summary:

The California Global Warming Solutions Act of 2006 requires the State Air Resources Board to approve a statewide greenhouse gas emissions limit equivalent to the statewide greenhouse gas emissions level in 1990 to be achieved by 2020 and to ensure that statewide greenhouse gas emissions are reduced to at least 40% below the 1990 level no later than December 31, 2030. The act requires the state board to prepare and approve a scoping plan for achieving the maximum technologically feasible and cost-effective reductions in greenhouse gas emissions and to update the scoping plan at least once every 5 years. Current law requires, no later than July 1, 2023, the Natural Resources Agency, in coordination with the state board, the California Environmental Protection Agency, the Department of Food and Agriculture, and other relevant state agencies, to establish the Natural and Working Lands Climate Smart Strategy and, in developing the strategy, to create a framework to advance the state's climate goals. Current law requires the state board, as part of its scoping plan, to establish specified carbon dioxide removal targets for 2030 and beyond. This bill would require the Natural Resources Agency, in collaboration with specified entities including the state board and the expert advisory committee as specified, to determine on or before January 1, 2024, an ambitious range of targets for natural carbon sequestration, and for nature-based climate solutions, that reduce greenhouse gas emissions for 2030, 2038, and 2045 to support state goals to achieve carbon neutrality and foster climate adaptation and resilience. The bill would require these targets to be integrated into the above-described scoping plan and other state policies.

Position: Watch **Subject:** Water

AB 2041 (Garcia, Eduardo D) California Safe Drinking Water Act: primary drinking water standards: compliance.

Current Text: Amended: 4/18/2022 html pdf

Introduced: 2/14/2022 **Last Amended:** 4/18/2022

Status: 5/20/2022-Failed Deadline pursuant to Rule 61(b)(8). (Last location was A. APPR.

SUSPENSE FILE on 5/11/2022)

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Summary:

Would require the State Water Resources Control Board to take specified actions if the state board adopts a primary drinking water standard with a compliance period for which public water systems are given a designated period of time to comply with the primary drinking water standard without being held in violation of the primary drinking water standard. Specifically, the bill would require the state board to determine which public water system may not be able to comply with the primary drinking water standard without receiving financial assistance and develop a compliance plan, including a financial plan to assist that public water system in complying with the primary drinking water standard. The bill would also require the state board, if a public water system is in violation of the primary drinking water standard after the compliance period, to take into consideration whether or not the public water system implemented the compliance plan.

Attachments:

AB 2041 Author Fact Sheet

Position: Watch **Subject:** Water

CALAFCO Comments: This bill would require the SWRCB to take specified actions if the SWRCB adopts a primary drinking water standard with a compliance period for which public water systems are given a designated period of time to install necessary measures, including, but not limited to, installation of water treatment systems, to comply with the primary drinking water standard without being held in violation of the primary drinking water standard. Those actions would include, among other actions, developing a financial plan to assist public water systems that will require financial assistance in procuring and installing the necessary measures.

CALAFCO reached out to the author's office for information on the bill and has not heard back. The

bill is keyed fiscal. An author fact sheet is attached.

Failed deadline. DEAD as of 5/20/2022.

AB 2201 (Bennett D) Groundwater sustainability agency: groundwater extraction permit: verification.

Current Text: Amended: 8/11/2022 httml pdf

Introduced: 2/15/2022 **Last Amended:** 8/11/2022

Status: 8/31/2022-Failed Deadline pursuant to Rule 61(b)(18). (Last location was CONCURRENCE

on 8/30/2022)

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Summary:

Current law authorizes a groundwater sustainability agency to request of the county, and requires a county to consider, that the county forward permit requests for the construction of new groundwater wells, the enlarging of existing groundwater wells, and the reactivation of abandoned groundwater wells to the agency before permit approval. Current law also authorizes the State Water Resources Control Board to designate a high- or medium-priority basin as a probationary basin under certain conditions for specified purposes. This bill would instead require a county to forward permit requests for the construction of new groundwater wells, the enlarging of existing groundwater wells, and the reactivation of abandoned groundwater wells to the groundwater sustainability agency before permit approval. The bill would prohibit a county, city, or any other water well permitting agency from approving a permit for a new groundwater well or for an alteration to an existing well in a basin subject to the act and classified as medium- or high-priority unless specified conditions are met, including that it obtains a written verification, from the groundwater sustainability agency that manages the basin or area of the basin where the well is proposed to be located, determining that, among other things, the extraction by the proposed well is consistent with any sustainable groundwater management program established in any applicable groundwater sustainability plan adopted by that groundwater sustainability agency or an alternate plan approved or under review by the Department of Water Resources.

Position: Watch Subject: Water

CALAFCO Comments: 2/15/2022: As introduced, a spot holder.

3/17/2022: As amended, this bill now seeks to add a new section into the Water Code that would require, after July 1, 2023, designated extraction facilities to procure permits from the Department of Water Resources (DWR.) Extraction facilities are defined as those located in a basin that has already been designated by DWR as subject to critical overdraft conditions. It would also define times when permits are not needed, including for "de minimis extractors" (as defined by Section 10721), for replacement extractors, when drinking water is needed by a water system for public health purposes, for habitat and wetlands conservation, for photovoltaic or wind energy generation when less than 75 acre feet of groundwater is needed annually, when required by an approved CEOA document, and for facilities constructed to ensure a sustain water supply to consolidated public water systems. This bill would also require groundwater sustainability agencies (GSAs) to develop a process for the issuance of groundwater extraction permits which considers demonstrations of need, adherence to a groundwater sustainability plan, a showing that the extraction will not contribute to an undesirable result, and other procedural requirements. Additionally, the bill would require notification to all groundwater users within one mile of the proposed groundwater extraction facility, and to the DWR when the proposed extraction is within one mile of a disadvantaged community or a domestic well user, and other procedural steps. Also allows those GSAs in a basin not designated as subject to critical conditions of overdraft to adopt an ordinance that establishes their own process, in accordance with this section, for the issuance of groundwater extraction permits, and allows imposition of fees as long as they do not exceed reasonable agency costs. DWR shall provide technical assistance to assist GSA implement this section. This bill would further amend Water Code Section 10728 to require annual reports by GSA to include information regarding the number, location, and volume of water encompassed by permits issued under this section.

Unfunded mandate, now reimbursements provided. Keyed: fiscal.

Amended 4/27/2022 to removes all provisions regarding groundwater extraction facilities, adds in provisions regarding local agencies, which are defined as cities, counties, districts, agencies, or other entities with the authority to issue a permit for a new groundwater well or for an alteration to an existing well.

AB 2442 (Rivas, Robert D) California Disaster Assistance Act: climate change.

Current Text: Amended: 8/11/2022 html pdf

Introduced: 2/17/2022 **Last Amended:** 8/11/2022

Status: 8/31/2022-Failed Deadline pursuant to Rule 61(b)(18). (Last location was INACTIVE FILE

on 8/30/2022)

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Summary:

The California Disaster Assistance Act requires the Director of Emergency Services to authorize the replacement of a damaged or destroyed facility, whenever a local agency and the director determine that the general public and state interest will be better served by replacing a damaged or destroyed facility with a facility that will more adequately serve the present and future public needs than would be accomplished merely by repairing or restoring the damaged or destroyed facility. Current law also authorizes the director to implement mitigation measures when the director determines that the measures are cost effective and substantially reduce the risk of future damage, hardship, loss, or suffering in any area where a state of emergency has been proclaimed by the Governor. This bill would specify that mitigation measures for climate change and disasters related to climate, may include, but are not limited to, measures that reduce emissions of greenhouse gases and investments in natural infrastructure, as defined, including, but not limited to, the preservation of natural and working lands, as described, improved forest management, and wildfire risk reduction measures.

Position: Watch

Subject: Ag/Open Space Protection

CALAFCO Comments: Seeks to add climate change to California Disaster Assistance Act and adds, as noted cost effective mitigation measures, the preservation of open space, improved forest management and wildfire risk reduction measures, and other investments in natural infrastructure (in line with definition of a "natural infrastructure" in GC Section 65302(g)(4)(C)(v).) Also would amend GC Sec 65302 to require General Plans to include "a set of measures designed to reduce emissions of greenhouse gases resulting in climate change, and natural features and ecosystem processes in or near identified at-risk areas threatened by the impacts attributable."

SB 12 (McGuire D) Local government: planning and zoning: wildfires.

Current Text: Amended: 6/6/2022 httml pdf

Introduced: 12/7/2020 **Last Amended:** 6/6/2022

Status: 7/5/2022-Failed Deadline pursuant to Rule 61(b)(14). (Last location was A. H. & C.D. on

5/24/2022)

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Summary:

The Planning and Zoning Law requires the legislative body of a city or county to adopt a comprehensive, long-term general plan that includes various elements, including, among others, a housing element and a safety element for the protection of the community from unreasonable risks associated with the effects of various geologic and seismic hazards, flooding, and wildland and urban fires. Current law requires the housing element to be revised according to a specific schedule. Current law requires the planning agency to review and, if necessary, revise the safety element upon each revision of the housing element or local hazard mitigation plan, but not less than once every 8 years to identify new information relating to flood and fire hazards and climate adaptation and resiliency strategies applicable to the city or county that was not available during the previous revision of the safety element. Current law requires that the Office of Planning and Research, among other things, coordinate with appropriate entities, including state, regional, or local agencies, to establish a clearinghouse for climate adaptation information for use by state, regional, and local entities, as provided. This bill would require the safety element, upon the next revision of the housing element or the hazard mitigation plan, on or after July 1, 2024, whichever occurs first, to be reviewed and updated as necessary to include a comprehensive retrofit strategy

Attachment Three

to reduce the risk of property loss and damage during wildfires, as specified, and would require the planning agency to submit the adopted strategy to the Office of Planning and Research for inclusion into the above-described clearinghouse

Position: Watch

Subject: Growth Management, Planning

CALAFCO Comments: UPDATE 2/24/22: According to the author's office, they do plan to move

this bill forward in 2022 and no other details are available at this time.

This bill failed to make deadlines and is DEAD as of 7/5/2022.

SB 418 (Laird D) Pajaro Valley Health Care District.

Current Text: Chaptered: 2/4/2022 html pdf

Introduced: 2/12/2021 **Last Amended:** 1/24/2022

Status: 2/4/2022-Approved by the Governor. Chaptered by Secretary of State. Chapter 1, Statutes

of 2022.

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Summary:

Would create the Pajaro Valley Health Care District, as specified, except that the bill would authorize the Pajaro Valley Health Care District to be organized, incorporated, and managed, only if the relevant county board of supervisors chooses to appoint an initial board of directors.

Position: Watch

Subject: Special District Principle Acts

CALAFCO Comments: Gut and amended on 1/14/22, this bill forms the Pajaro Valley Health Care District within Santa Cruz and Monterey counties. The formation, done by special legislation, bypasses the LAFCo process, with language explicitly stating upon formation, LAFCo shall have authority. The bill requires that within 5 years of the date of the first meeting of the Board of Directors of the district, the board of directors shall divide the district into zones. The bill would require the district to notify Santa Cruz LAFCo when the district, or any other entity, acquires the Watsonville Community Hospital. The bill requires the LAFCo to order the dissolution of the district if the hospital has not been acquired by January 1, 2024 through a streamlined process, and requires the district to notify LAFCo if the district sells the Watsonville Community Hospital to another entity or stops providing health care services at the facility, requiring the LAFCo to dissolve the district under those circumstances in a streamlined process.

Given the hospital has filed bankruptcy and this is the only hospital in the area and serves disadvantaged communities and employs a large number of people in the area, the bill has an urgency clause.

Several amendments were added on 1/24/22 by the ALGC and SGFC all contained within Section 32498.7.

CALAFCO worked closely with the author's office, Santa Cruz County lobbyist and the Santa Cruz and Monterey LAFCos on this bill. We have requested further amendments which the Senator has agreed to take in a follow-up bill this year. Those amendments include requiring Santa Cruz LAFCo to adopt a sphere of influence for the district within 1 year of formation; the district filing annual progress reports to Santa Cruz LAFCo for the first 3 years, Santa Cruz LAFCo conducting a special study on the district after 3 years, and representation from both counties on the governing board.

The bill is sponsored by the Pajaro Valley Healthcare District Project and is not keyed fiscal.

SB 969 (Laird D) Pajaro Valley Health Care District.

Current Text: Chaptered: 7/1/2022 httml pdf

Introduced: 2/10/2022 **Last Amended:** 3/2/2022

Status: 7/1/2022-Approved by the Governor. Chaptered by Secretary of State. Chapter 90,

Statutes of 2022.

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Summary:

Current law creates the Pajaro Valley Health Care District, as specified, and authorizes the Pajaro Valley Health Care District to be organized, incorporated, and managed, only if the relevant county board of supervisors chooses to appoint an initial board of directors. Current law requires, within 5 years of the date of the first meeting of the Board of Directors of the Pajaro Valley Health Care District, the board of directors to divide the district into zones and number the zones consecutively. Existing law requires the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 to govern any organizational changes for the district after formation. Existing law requires the district to notify the County of Santa Cruz local agency formation commission (LAFCO) when the district, or any other entity, acquires the Watsonville Community Hospital. Existing law requires the LAFCO to dissolve the district under certain circumstances. This bill would require the LAFCO to develop and determine a sphere of influence for the district within one year of the district's date of formation, and to conduct a municipal service review regarding health care provision in the district by December 31, 2025, and by December 31 every 5 years thereafter.

Position: Watch **Subject:** Other

CALAFCO Comments: This bill is a follow up to SB 418 (Laird) and contains some of the amendments requested by CALAFCO and Monterey and Santa Cruz LAFCos. As introduced the bill requires Santa Cruz LAFCo to adopt a sphere of influence for the district within 1 year of formation; the district filing annual progress reports to Santa Cruz LAFCo for the first 2 years, Santa Cruz LAFCo conducting a Municipal Service Review on the district every 5 years with the first being conducted by 12-31-25. Our final requested amendment, ensuring representation from both counties on the governing board, is still being worked on and not reflected in the introduced version of the bill.

SB 1405 (Ochoa Bogh R) Community service districts: Lake Arrowhead Community Service District: covenants, conditions, and restrictions: enforcement.

Current Text: Chaptered: 9/13/2022 html pdf

Introduced: 2/18/2022 **Last Amended:** 4/18/2022

Status: 9/13/2022-Approved by the Governor. Chaptered by Secretary of State. Chapter 309,

Statutes of 2022.

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Summary:

Would authorize the Lake Arrowhead Community Services District to enforce all or part of the covenants, conditions, and restrictions for tracts within that district, and to assume the duties of the Arrowhead Woods Architectural Committee for those tracts, as provided.

Position: Watch **Subject:** Other

SB 1425 (Stern D) Open-space element: updates.

Current Text: Enrollment: 8/30/2022 httml pdf

Introduced: 2/18/2022 **Last Amended:** 4/18/2022

Status: 8/30/2022-Enrolled and presented to the Governor at 3 p.m.

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Summary:

Existing law requires cities and counties to prepare, adopt, and amend general plans and elements of those plans, as specified. Existing law requires the general plan to include a housing element and an open-space element, which is also called an open-space plan. Existing law sets forth various deadlines for updates to the housing element. This bill would require every city and county to review and update its local open-space plan by January 1, 2026. The bill would require the local open-space plan update to include plans and an action program that address specified issues, including climate resilience and other cobenefits of open space, correlated with the safety element. By imposing additional duties on local officials, the bill would create a state-mandated local program. This bill contains other related provisions and other existing laws.

Position: Watch

Subject: Other

SB 1489 (Committee on Governance and Finance) Local Government Omnibus Act of 2022.

Current Text: Chaptered: 9/19/2022 html pdf

Introduced: 2/28/2022 **Last Amended:** 6/20/2022

Status: 9/18/2022-Approved by the Governor. Chaptered by Secretary of State. Chapter 427,

Statutes of 2022.

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Summary:

Current law, including the Professional Land Surveyors' Act, the Mello-Roos Community Facilities Act of 1982, the Subdivision Map Act, provisions relating to official maps of counties and cities, and provisions relating to maps of certain special assessment districts, prescribe requirements for the identification, storage, access, and preservation of maps. This bill would revise requirements for storage, access, and preservation of maps, in connection with the above-described laws, to authorize alternative methods by which maps may be identified, kept safe and reproducible, and to which they may be referred, and would generally eliminate the requirement that they be fastened and stored in books.

Position: Watch

CALAFCO Comments: This is the Senate Governance & Finance Committee annual omnibus bill.

Total Measures: 29 Total Tracking Forms: 29

9/26/2022 8:30:42 AM



Local Agency Formation Commission of Napa County Subdivision of the State of California

1754 Second Street, Suite C Napa, California 94559 Phone: (707) 259-8645 www.napa.lafco.ca.gov

We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 5g (Consent/Information)

TO: Local Agency Formation Commission

PREPARED BY: Brendon Freeman, Executive Officer $\mathcal{B} \mathcal{F}$

MEETING DATE: October 3, 2022

SUBJECT: Current and Future Proposals

SUMMARY

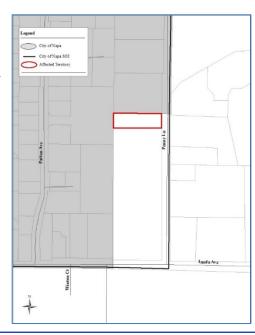
This is a consent item for information purposes only. Accordingly, if interested, the Commission is invited to pull this item for additional discussion with the concurrence of the Chair. No formal action will be taken as part of this item.

This report summarizes all current and future boundary change proposals. There are currently six active proposals on file and eight anticipated new proposals that are expected to be submitted in the future. A summary follows.

Active Proposals

Penny Lane No. 5 Reorganization

A landowner has submitted an application to annex one parcel along with the adjacent portion of public right-of-way to the City of Napa. Concurrent detachment from County Service Area (CSA) No. 4 is also included in the application. The parcel is located at 2165 Penny Lane and identified as Assessor Parcel Number 046-422-018. The affected territory totals approximately 0.4 acres in size. The existing residence currently receives water from a private onsite well, which is experiencing quality and quantity issues. The underlying purpose of the proposal is to connect to the City's public water infrastructure. The proposal is included on today's agenda as item 7a.



Margie Mohler, Chair Councilmember, Town of Yountville

Mariam Aboudamous, Commissioner Councilmember, City of American Canyon

Beth Painter, Alternate Commissioner Councilmember, City of Napa Brad Wagenknecht, Vice Chair County of Napa Supervisor, 1st District

Diane Dillon, Commissioner County of Napa Supervisor, 3rd District

Ryan Gregory, Alternate Commissioner County of Napa Supervisor, 2nd District Kenneth Leary, Commissioner Representative of the General Public

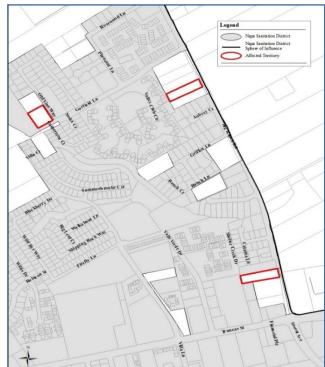
Eve Kahn, Alternate Commissioner Representative of the General Public

Brendon Freeman

Executive Officer

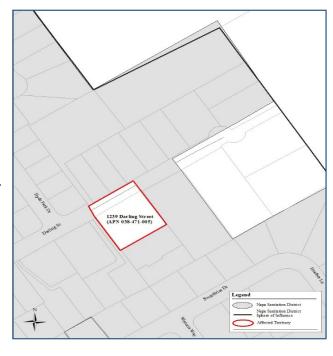
Big Ranch Road/Garfield Lane No. 2 Annexation to the Napa Sanitation District (NSD)

A representative for the landowners of parcels has submitted application to annex the six parcels along with the adjacent portions of public rights-of-way to NSD. The parcels are located in the City of Napa at 2023, 2033, 2157, 2159 & 2175 Big Ranch Road, and 56 Garfield Lane. The parcels are identified as Assessor Parcel Numbers 038-170-008, 038-170-007, 038-160-009, 038-160-008, 038-160-006 & 038-160-014, respectively. The affected territory totals approximately 7.5 acres in size and is located within three separate, non-contiguous areas. The proposal is included on today's agenda as item 6b.



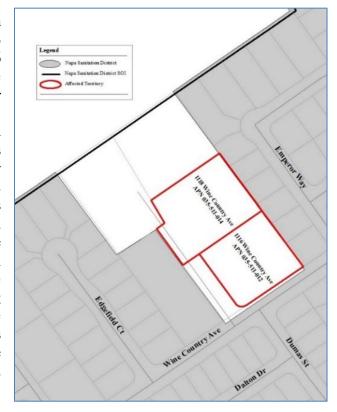
Darling Street No. 7 Annexation to NSD

landowner has submitted application to annex one parcel along with the adjacent portion of public right-of-way to NSD. The parcel is located at 1239 Darling Street in the City of Napa and identified as Assessor Parcel Number 038-471-005. The affected territory totals approximately 0.6 acres in size. Annexation could potentially facilitate the subdivision of the parcel to include up to three residential lots based on the City's General Plan land use designation. The landowner has indicated interest in developing a second residential unit on the parcel. The proposal is included on today's agenda as item 7b.



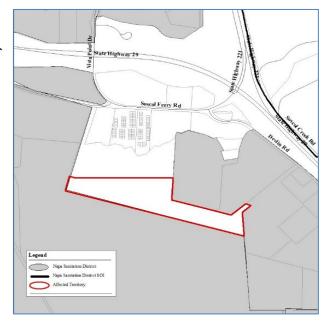
Wine Country Avenue No. 6 Annexation to NSD

landowner has submitted application to annex two parcels to NSD. The parcels are located at 1116 and 1118 Wine Country Avenue in the City of Napa and identified as Assessor Parcel Numbers 035-511-012 and respectively. The affected 014, territory totals approximately 2.5 acres in size. Annexation could potentially facilitate the subdivision of the parcels to include up to 15 residential lots based on the City's General Plan land use designation. However. landowner has indicated no interest in pursuing development foreseeable future. The underlying purpose of the proposal is to allow the existing residences connect to NSD's public sewer infrastructure. proposal is included on today's agenda as item 7c.



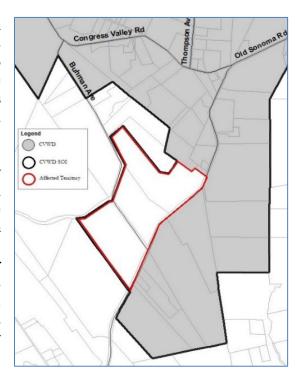
Devlin Road No. 6 Annexation to NSD

A representative for the landowner of one unincorporated parcel submitted an application to annex the parcel to NSD. The parcel is identified as Assessor Parcel Number 057-170-024, has no situs address, and is approximately 27.5 acres in size. The parcel is currently undeveloped. Annexation to NSD would facilitate the Nova Business Park North project, which will include industrial land uses. The proposal is on hold until CEQA requirements related to the proposed annexation have been satisfied.



Old Sonoma Road/Buhman Avenue Annexation to the Congress Valley Water District (CVWD)

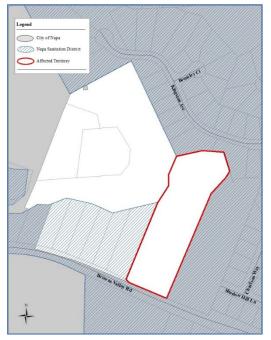
A landowner previously submitted a proposal to annex three unincorporated parcels totaling approximately 141.5 acres in size to CVWD. The parcels are located along the northwestern side of Old Sonoma Road at its intersection with Buhman Avenue and identified as Assessor Parcel Numbers 047-030-005, 047-030-020, and 047-080-001. Current land uses include two single-family residences and commercial vineyards with auxiliary structures and facilities. Two of the parcels already receive water service through grandfathered outside service agreements. Annexation would establish permanent water service to all three parcels. CVWD has requested, and the landowners have agreed, to postpone any LAFCO action until a CVWD's water supply contract with the City of Napa receives a long-term extension.



Anticipated Proposals

3090 Browns Valley Road Annexation to the City of Napa and NSD

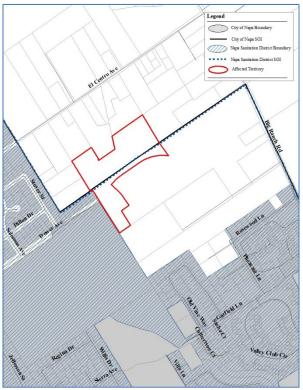
The City of Napa is expected to adopt a resolution of application to initiate the annexation of, at a minimum. unincorporated parcel located at 3090 Browns Valley Road. Land use within the parcel is limited to one single-family residence. The parcel is approximately 3.77 acres in size, identified as Assessor Parcel Number 041-170-009, and located within an unincorporated island referred to as "Browns Valley/Kingston". The proposal will involve annexation to the City, annexation to NSD, and detachment from CSA No. 4. The City has invited other landowners within the island to join the annexation. The underlying purpose of annexation of 3090 Browns Valley Road is to facilitate a planned subdivision totaling 12 single-family residences consistent with the



City's prezoning assignments. The proposal is expected to be submitted in the near future.

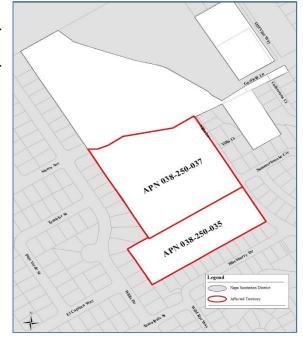
Vintage High School Farm Sphere of Influence Amendment and Annexation Involving the City of Napa and NSD

The Napa Valley Unified School District (NVUSD) has inquired about an SOI amendment and annexation approximately 12.8 acres ofunincorporated territory involving the City of Napa and NSD. The territory is contiguous to the City of Napa near the eastern terminus of Trower Avenue and identified as Assessor Parcel Number 038-240-020. The parcel is currently undeveloped designated and residential land use under the County of Napa General Plan. The purpose of the SOI amendment and annexation is to facilitate the planned relocation of NVUSD's educational farm near Vintage High School. It is anticipated a proposal for annexation will be submitted in the future, but there is no current timetable.



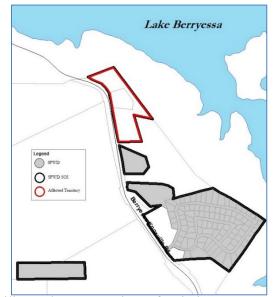
Vintage High School Former Farm Site Annexation to NSD

A development project representative has inquired about annexation of approximately 10.4 acres of territory to NSD. The territory is located in the City of Napa (no situs addresses) and identified as Assessor Parcel Numbers 038-250-035 & -037. The parcels were previously used as the Vintage High School's former farm site. The purpose of the annexation is to facilitate a residential subdivision. It is anticipated a proposal for annexation will be submitted in the future, but there is no current timetable.



7140 & 7150 Berryessa-Knoxville Road Annexation to the Spanish Flat Water District (SFWD)

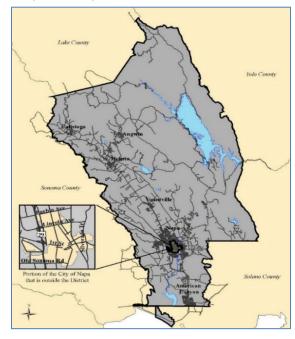
A landowner has inquired about annexation of one entire unincorporated parcel and a portion of a second unincorporated parcel totaling approximately 7.9 acres in size to SFWD. The parcels were recently added to SFWD's sphere of influence (SOI), are located at 7140 and 7150 Berryessa-Knoxville Road, and identified as Assessor Parcel Numbers 019-280-004 (entire) and 019-280-006 (portion). Current land uses within the parcels include a commercial boat and recreational vehicle storage facility (Lakeview Boat Storage), approximately 6,000 square feet of enclosed storage structures, an administrative office, and a detached singlefamily residence. The parcels are currently dependent on private water and septic systems



to support existing uses. Annexation would facilitate the connection of existing uses to SFWD's water and sewer services. It is anticipated a proposal for annexation will be submitted in the future, but there is no current timetable.

Napa County Resource Conservation District (NCRCD) Annexation

Staff from NCRCD has inquired about annexation of approximately 1,300 acres of incorporated territory located in the City of Napa. This area comprises the only remaining territory located within NCRCD's SOI but outside its jurisdictional boundary. The purpose of annexation would be to allow NCRCD to expand its service programs and hold public meetings within the affected territory; activities that are currently prohibited within the area. In February 2020, the Commission approved a request for a waiver of LAFCO's proposal processing fees. It is anticipated a proposal for annexation will be submitted in the future, but there is no current timetable.



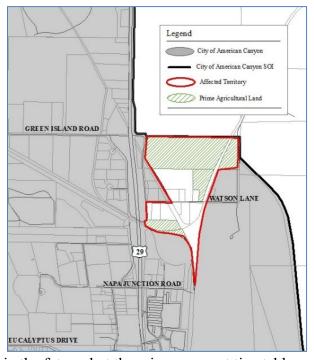
Materials Diversion Facility Annexation to the City of Napa

Staff from the City of Napa has inquired about annexation of approximately 2.9 acres of unincorporated territory comprising a portion of an approximate 35.0-acre parcel currently Napa-Valleio owned by the Management Authority. The current Assessor Parcel Number is 057-090-060. A property sale and a lot line adjustment are contemplated to create new parcels. The purpose of the property acquisition and future annexation is to expand the City's existing materials diversion facility operations. The property is located outside the City of Napa's SOI near the City of American Canyon. Annexation to the City of Napa is allowed given the property is owned by the City and soon will be used by the City for municipal purposes. 1 It is anticipated a proposal for annexation will be submitted in the future, but there is no current timetable.



Watson Lane/Paoli Loop Annexation to the City of American Canyon

A landowner previously submitted a notice of intent to circulate a petition to annex 16 parcels and a portion of railroad totaling approximately 77.7 acres of unincorporated territory to the City of American Canyon. The area is located within the City's SOI near Watson Lane and Paoli Loop and identified as Assessor Parcel Numbers 057-120-014, -015, -017, -028, -034, -036, -041, -045, -047, -048, -049, -050, & -051, 057-180-014 & -015, and 059-020-036. The area is within the American Canyon Fire Protection District's boundary. The purpose of annexation is to allow development of the area for industrial and residential purposes as well as help facilitate the extension of Newell Drive to South Kelly Road. It is anticipated a

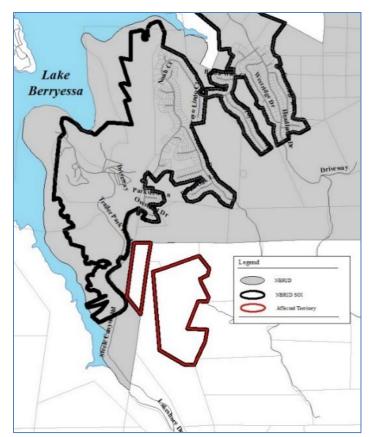


proposal for annexation will be submitted in the future, but there is no current timetable.

¹ See California Government Code section 56742.

Wastewater Treatment Plant Annexation to the Napa Berryessa Resort Improvement District (NBRID)

Staff from NBRID has inquired annexation of unincorporated parcels totaling approximately 101 acres in size that serve as the location of the District's wastewater treatment plant facilities. The parcels were recently added to NBRID's SOI, are owned by NBRID, and are identified as Assessor Parcel Numbers 019-220-028 and 019-220-038. Annexation would reduce NBRID's annual property tax burden. It is anticipated a proposal for annexation will be submitted in the future, but there is no current timetable.



ATTACHMENTS

None



Local Agency Formation Commission of Napa County Subdivision of the State of California

1754 Second Street, Suite C Napa, California 94559 Phone: (707) 259-8645 www.napa.lafco.ca.gov

We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 6a (Public Hearing)

TO: Local Agency Formation Commission

PREPARED BY: Brendon Freeman, Executive Officer BF

Dawn Mittleman Longoria, Analyst II/Interim Clerk

MEETING DATE: October 3, 2022

SUBJECT: Municipal Service Review and Sphere of Influence Review for

Silverado Community Services District

RECOMMENDATION

It is recommended the Commission take the following actions:

- 1) Open the public hearing and take testimony;
- 2) Close the public hearing;
- 3) Receive and file the Municipal Service Review (MSR) and Sphere of Influence (SOI) Review for Silverado Community Services District (SCSD), included as Attachment One; and
- 4) Adopt the Resolution of the Local Agency Formation Commission of Napa County Making Determinations SOI Review for SCSD, and making California Environmental Quality Act (CEQA) findings, included as Attachment Two.

SUMMARY

- Work Program for fiscal year 2022-23: scheduled MSR and SOI review for SCSD
- Update of recent studies:

Central County Region MSR April 2014 SCSD SOI October 2015

- MSR/SOI SCSD: succeeds previous studies of SCSD
- Report recommendations: affirm SOI with no changes
- <u>Report determinations:</u> Factors required by California Government Code sections 56425 and 56430, as well as local policies.

Councilmember, City of Napa

PUBLIC COMMENTS

Written Comments from Gary Margadant (Attachment Three):

Questioned why water use at Silverado Resort is not included in the study. Resort uses potable water to irrigate golf course.

Staff Response:

SCSD does not provide water service to Resort. MSR evaluates only those services provided by the District.

CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)

MSR and SOI: exempt from further review under CEQA (California Code of Regulations sections 15306 and 15061(b)(3).

PROCEDURES FOR CONSIDERATION

This item has been agendized as a noticed public hearing. The following procedures are recommended with respect to the Commission's consideration of this item:

- 1) Receive verbal report from staff;
- 2) Open the public hearing (mandatory) and take testimony;
- 3) Close the public hearing; and
- 4) Discuss item and consider action on recommendation.

ATTACHMENTS

- 1) Final MSR/SOI SCSD
- 2) Draft Resolution Adopting Determinations, Affirming SCSD's SOI, and Making CEQA Findings
- 3) Written Comments from Gary Margadant

LAFCO

LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY

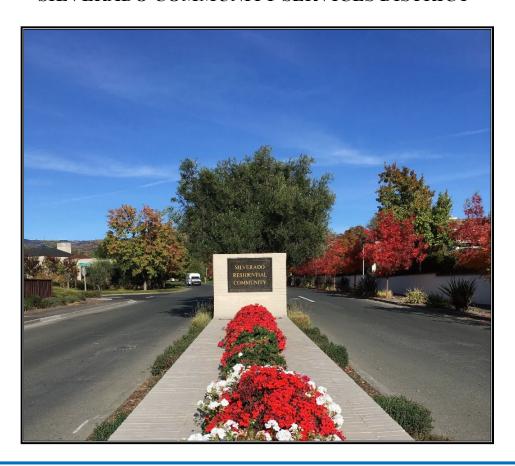
Political Subdivision of the State of California

We Manage Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Final Report Presented on October 3, 2022

MUNICIPAL SERVICE REVIEW AND SPHERE OF INFLUENCE REVIEW

SILVERADO COMMUNITY SERVICES DISTRICT



Commissioners

Margie Mohler, Chair, City Member Brad Wagenknecht, Vice Chair, County Member Mariam Aboudamous, City Member Diane Dillon, County Member Kenneth Leary, Public Member Ryan Gregory, Alternate County Member Eve Kahn, Alternate Public Member Beth Painter, Alternate City Member

Staff

Brendon Freeman, Executive Officer Dawn Mittleman Longoria, Analyst II/Interim Clerk Gary Bell, Commission Counsel

Administrative Office and Website

1754 Second Street, Suite C Napa, California 94559 www.napa.lafco.ca.gov We wish to express appreciation to the following County of Napa staff for their assistance:

Steven Lederer, District Manager

Michael Karath, Staff Services Analyst

INTRODUCTION

The purpose of a municipal service review, sometimes called a "service review" or "MSR", is to provide an inventory and analysis for improving efficiency, cost-effectiveness, accountability, and reliability of public services provided by cities and special districts. A service review evaluates the structure and operation of these agencies, highlights agency accomplishments, and discusses possible areas for improvement and coordination. A service review is used by the Local Agency Formation Commission (LAFCO) when reviewing and, as appropriate, updating a sphere of influence (SOI), and can be used by subject agencies when considering changes in their operations.

This report represents an update of the most recent MSR and SOI review for the Silverado Community Services District (SCSD). The most recent MSR was conducted by Napa LAFCO in 2014 and concluded SCSD appeared to be operating efficiently and in a fiscally sound manner with no significant infrastructure needs or deficiencies identified. The MSR also noted the unique governance structure of SCSD with the Board of Supervisors serving as the District Board of Directors while ultimately concluding the



arrangement – while not traditional for these types of special districts – appears satisfactory given the active involvement of the Municipal Advisory Council (MAC). The most recent SOI review was conducted in 2015 and resulted in Napa LAFCO affirming SCSD's existing SOI.

LAFCOs are required by law to provide a written statement of determinations as part of any MSR.¹ Napa LAFCO's MSR policies provide additional determinations for consideration. The review of these determinations are listed in this update.

LAFCO's are also required by law to provide a written statement of determinations as part of any SOI determination.² It is Napa LAFCO's policy to review SOIs in conjunction with MSRs to inform any appropriate SOI changes.

¹ California Government Code Section 56430(a).

² California Government Code Section 56425(e).

AGENCY PROFILE

OVERVIEW

SCSD was formed in 1967 and originally authorized to provide a full range of municipal services to the Silverado area, consisting largely of a planned resort community located northeast of the City of Napa. Services actually activated following formation, however, were limited to water, street lighting, street sweeping, and landscape maintenance services. SCSD ceased providing water in 1977 when the City of Napa purchased and assumed full control of the District's water distribution system. SCSD expanded its services in 2010 with the approval of the Commission to include sidewalk improvements and maintenance; activities previously the responsibility of property owners.



GOVERNANCE, ADMINISTRATION, AND SERVICES PROVIDED

Silverado Community Services District								
Date Formed	1967							
Enabling	Government Code							
Legislation	6100 et. seq.							
	Street Lighting							
Active Services	Street Sweeping							
Tietive Services	Street Landscap							
	Sidewalk Improvements							
Estimated Service	1,321 (year-round)							
Population	2,829 (with second homes)							
District Structure	Dependent Special District							
Governing Body	County Board of Supervisors							
Municipal Advisory	Appointed registered voters							
Committee (MAC)	Limited decision-making							
Administration	County Public Works							
Website	https://www.countyofnapa.org/2565/Silverado- Community-Services-District							

Jurisdictional Boundary Characteristics		
Total Jurisdictional Acreage	1,159	
Approximate Square Miles	1.8	
Total Jurisdictional Parcels	1,158	
Percent of Jurisdictional Boundary Developed	96%	
Corporate or Nonprofit Owned Undeveloped Lots	57	

A map of SCSD's jurisdictional boundary and sphere of influence is included as **Appendix A**.

GROWTH AND POPULATION ESTIMATES

There are no specific population counts within SCSD's jurisdictional boundary. The community includes both permanent and temporary residents. Various homes are owned as second-homes and are not occupied year-round. The County General Plan designates the area *Urban Residential*. The County of Napa has zoned the area as *Planned Development*. The County is currently updating its Housing Element of the General Plan. The process includes compliance with Regional Housing Needs Allocation (RHNA). Future housing sites must be determined to comply with this requirement. None of the proposed housing sites are located within SCSD.

LAFCO's study *Central County Region Municipal Service Review*, completed in 2014, separated population numbers into permanent and temporary categories. The total population was estimated at 2,829 residents, including both primary and secondary homes. The report made an estimate of permanent residents representing an overall projected growth rate of 1.2% over the last 10-year period or 0.1% annually. However, the 2017 wildfires destroyed 34 homes in the community. It is unknown when these homes will be rebuilt. It is reasonable to assume SCSD's growth rate will be nominal over the next 10 years.

FINANCIAL

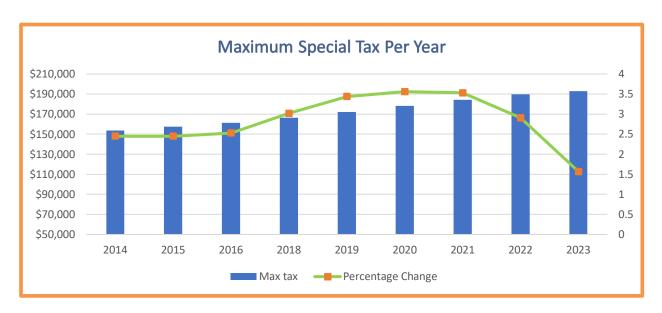
SCSD practices an annual budget process consistent with legal requirements with oversight provided by the County Auditor-Controller's office. An annual audit is conducted by Brown Armstrong, Accountancy Corporation. The County Auditor-Controller's office provides annual Special District Financial Reports.³

The MAC provides recommendations regarding community needs. Once the service needs are determined for the fiscal year, the budget is established. District expenses during the year have consistently remained within the budgeted amount. The District's employees are provided by contract with the County, and therefore SCSD does not have pension liabilities.

The District's FY 2022-23 budget is \$200,400. SCSD's current unrestricted/unreserved fund balance is \$155,447 and is sufficient to cover over nine months of general operating expenses.

Revenues

SCSD's revenues are derived from an annual special tax on each parcel. The District does not participate in the 1% general property tax revenue. For each fiscal year, SCSD determines the total tax requirement for the District based on the required level of services to be provided. The total tax requirement cannot exceed the established maximum tax for a given fiscal year. The following chart provides the maximum dollar amount per fiscal year.



³ Available on the District web site.

⁴ Source: County Department of Public Works.

Each parcel in SCSD is assigned to one of six special tax categories based upon the property's development intensity: vacant residential lots are assigned one tax unit; condominiums and single-family residences with limited services are assigned two units; properties on Silver Trail are assigned two and one-half units; and single-family residences with full service are assigned four units. The remaining amount is apportioned among seven large and primarily vacant parcels, including the Silverado Resort, based on their acreage. The following table shows the special tax rate per parcel for each category.⁵

Parcel Category & Land Use	Maximum Special Tax	Proposed Special Tax ⁶
A: Large Vacant Land	\$32,121.26	\$32,121.20
B: Vacant Land	5,071.48	5,070.72
C: Condominium	73,269.61	73,269.54
D: Single-Family Residence (Limited Service)	28,293.55	28,293.52
E: Silver Trail	5,838.88	5,838.70
F: Single-Family Residence	58,188.62	58,188.56
N: Non-Taxable	0	0



⁵ Source: County Department of Public Works.

-

⁶ Slight variance due to installment rounding necessary to place amounts on the County tax roll.

DETERMINATIONS

 GROWTH AND POPULATION Growth and population projections for the affected area. 	YES	MAYBE	NO
a) Is the agency's territory or surrounding area expected to experience any significant population change or development over the next 5-10 years?			\boxtimes
b) Will population changes have an impact on the subject agency's service needs and demands?			\boxtimes
c) Will projected growth require a change in the agency's service boundary?			\boxtimes

- 1. Wildfires destroyed 34 homes in the Silverado community. Rebuilding has been slow with some homeowners moving away from the area.
- 2. SCSD serves a planned community with no additional subdivision allowed. Current County of Napa zoning would not allow further subdivisions in the area.
- 3. The draft County Housing Element Update has not designated the area as a future housing site.
- 4. The population estimates include primary and second home residents.
- 5. It is reasonable to assume SCSD's growth rate will be nominal and follow recent patterns over the next 10 years.

2. CAPACITY AND ADEQUACY OF PUBLIC FACILITIES AND SERVICES

Present and planned capacity of public facilities, adequacy of public services, and infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged unincorporated communities within or contiguous to the sphere of influence.

		YES	MAYBE	NO
a)	Are there any deficiencies in agency capacity to meet service needs of existing development within its existing territory?			
b)	Are there any issues regarding the agency's capacity to meet the service demand of reasonably foreseeable future growth?			\boxtimes
c)	Are there any concerns regarding public services provided by the agency being considered adequate?			
d)	Are there any significant infrastructure needs or deficiencies to be addressed?			
e)	Are there changes in state regulations on the horizon that will require significant facility and/or infrastructure upgrades?			
f)	Are there any service needs or deficiencies for disadvantaged unincorporated communities related to sewers, municipal and industrial water, and structural fire protection within or contiguous to the agency's sphere of influence?			\boxtimes

- 1. SCSD's infrastructure system is sufficient to provide needed services to meet present and future demands.
- 2. Services provided include street lighting, street sweeping, landscape maintenance, and sidewalk improvement and maintenance services within its jurisdictional boundary.
- 3. There are no disadvantaged unincorporated communities located within or contiguous to SCSD's sphere of influence.
- 4. The resort and golf course benefit from SCSD's services in exchange for the special tax paid to the District. The City of Napa provides water service to the resort.

3.	FINANCIAL ABILITY			
Fin	nancial ability of agencies to provide services.	YES	MAYBE	NO
a)	Does the organization routinely engage in budgeting practices that may indicate poor financial management, such as overspending its revenues, failing to commission independent audits, or adopting its budget late?			
b)	Is the organization lacking adequate reserve to protect against unexpected events or upcoming significant costs?			
c)	Is the organization's rate/fee schedule insufficient to fund an adequate level of service, and/or is the fee inconsistent with the schedules of similar service organizations?			
d)	Is the organization unable to fund necessary infrastructure maintenance, replacement and/or any needed expansion?			
e)	Is improvement needed in the organization's financial policies to ensure its continued financial accountability and stability?			
f)	Is the organization's debt at an unmanageable level?			\boxtimes

Discussion:

SCSD, as a dependent district, is managed in accordance with County of Napa financial management and budgeting policies.

- Calculations performed assessing SCSD's liquidity, capital, and profitability indicate the
 District finished fiscal year 2021-22 with sufficient resources to remain operational into
 the foreseeable future. Short-term liquidity remained high given SCSD finished the fiscal
 year with sufficient current assets to cover its current liabilities. SCSD finished the fiscal
 year with no long-term debt and a neutral operating margin as revenues and expenses were
 nearly identical.
- 2. It is recommended that the annual audit conducted by Brown Armstrong CPAs be included on the SCSD website.

4. SHARED SERVICES AND FACILITIES			
Status of, and opportunities for, shared facilities.	YES	MAYBE	NO
a) Is the agency currently sharing services or facilities with other organizations? If so, describe the status of such efforts.			
b) Are there any opportunities for the organization to share services or facilities with neighboring or overlapping organizations that are not currently being utilized?			
c) Are there any governance options that may produce economies of scale and/or improve buying power in order to reduce costs?			
d) Are there governance options to allow appropriate facilities and/or resources to be shared, or making excess capacity available to others, and avoid construction of extra or unnecessary infrastructure or eliminate duplicative resources?			\boxtimes

- 1. SCSD shares facilities and services with the County of Napa, which both governs SCSD as a dependent special district and operates SCSD facilities under various contracts with private vendors. The purpose of these arrangements for governance and provision of service is cost efficiency gained from elimination of election costs and the ability to provide service on an as-needed, contractual basis rather than through permanent staff. Please refer to the Agency Profile for additional information.
- 2. SCSD benefits from shared administrative staff and oversight provided by the County.
- 3. SCSD procures its own contractors for projects and therefore, does not benefit from the County's purchasing power.

5.	5. ACCOUNTABILITY, STRUCTURE, AND EFFICIENCIES			
	countability for community service needs, including governiciencies.	mental str	ucture and ope	erational
		YES	MAYBE	NO
a)	Are there any issues with meetings being accessible and well publicized? Any failures to comply with disclosure laws and the Brown Act?			
b)	Are there any issues with filling board vacancies and maintaining board members?			
c)	Are there any issues with staff turnover or operational efficiencies?			
d)	Is there a lack of regular audits, adopted budgets and public access to these documents?			
e)	Is the agency involved in any Joint Powers Agreements/Authorities (JPAs)?			
f)	Are there any recommended changes to the organization's governance structure that will increase accountability and efficiency?			
g)	Are there any governance restructure options to enhance services and/or eliminate deficiencies or redundancies?			
h)	Are there any opportunities to eliminate overlapping boundaries that confuse the public, cause service inefficiencies, unnecessarily increase the cost of infrastructure, exacerbate rate issues and/or undermine good planning practices?			

Discussion:

The Napa County Board of Supervisors serves as the District Board of Directors. The appointed Municipal Advisory Committee (MAC) makes recommendations to staff. Services and staff are provided by the County Department of Public Works. Please refer to the Agency Overview Section for additional information.

- 1. SCSD's existing form, as a dependent special district, is aimed at maximizing efficiency through the use of County Department of Public Works staff and avoidance of election costs. The efficacy of the existing governance arrangement depends on low costs and the County's responsiveness to the direction the SCSD MAC. There are alternative sources of both governance and services available to the Silverado community if the County's performance with respect to the maintenance of streets, sidewalks, paths, and landscaping were to fall short of community expectations.
- 2. Transparency of SCSD meetings and business are consistent with Napa County Board of Supervisors policy and are available on the SCSD website, as a function of the County of Napa.
- 3. The MAC conducts quarterly meetings. These meeting are noticed and open to the public.
- 4. The County Auditor-Controller oversees the financial operations of the District. Special District Financial Transaction Reports for each fiscal year, are available on the District's web site. Annual financial audits are conducted by Brown Armstrong, CPA.



6. OTHER ISSUES			
Any other matter related to effective or efficient service delive policy.	ry, as requ	ired by comm	ission
	YES	MAYBE	NO
a) Are there negative impacts on the Agricultural Preserve and the voter approved Measure P?			
b) Are there existing outside service agreements?			
c) Are there joint power agreements involving the direct provision of public services?			
d) Is the District in conformance with growth goals and policies of the land use authorities in Napa County?	\boxtimes		
e) Have the District's operations been affected by climate change and/or is climate change expected to affect the District's operations in the future?			\boxtimes
f) Does the District enhance or hinder housing goals, including affordable housing and workforce housing?			
g) Is the District identified in regional transportation plans?			
h) Are there negative cumulative service impacts related to current and planned development?			

- 1. SCSD is located within a planned development approved by the County in 1966.
- 2. Expansion of the area is not contemplated within the next 10 years.
- 3. The district currently benefits from shared administrative services.

SPHERE OF INFLUENCE REVIEW

It is recommended that the Commission affirm SCSD's existing sphere. There are no current plans to amend the SOI boundary. Pursuant to California Government Code Section 56425(e), the following statements have been prepared in support of the recommendation:

1. The present and planned land uses in the area, including agricultural and open-space lands.

The present and planned land uses in SCSD are subject to the County General Plan. The County General Plan and adopted zoning standards provide for the current and future residential and resort uses that characterize the majority of the jurisdictional boundary and sphere of influence.

2. The present and probable need for public facilities and services in the area.

SCSD provides street lighting, street sweeping, landscape maintenance, and sidewalk improvement and maintenance services within its jurisdictional boundary and sphere of influence. These public services support the present and planned urban and resort uses within the area as contemplated in the County General Plan. Constituents of SCSD have confirmed their desire for these public services by approving a special assessment to fund the District's operations.

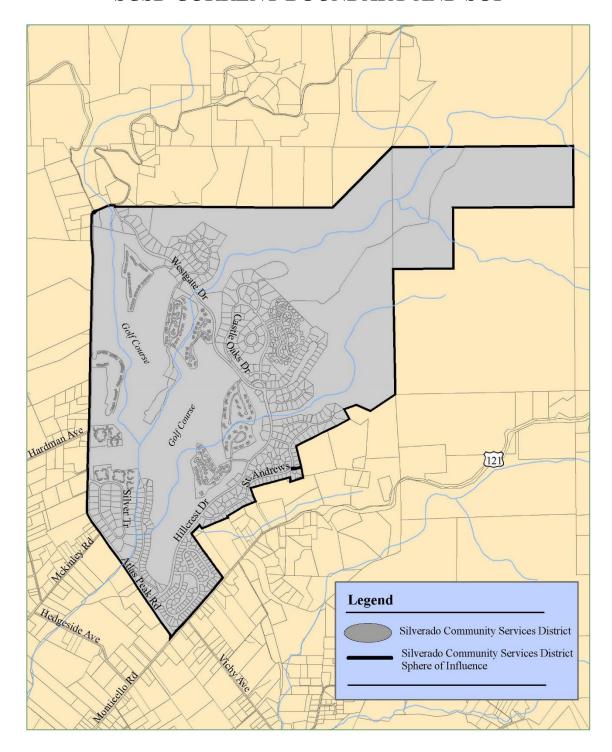
3. The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.

SCSD has demonstrated its ability to provide an adequate level of street lighting, street sweeping, landscape maintenance, and sidewalk improvement and maintenance services within its jurisdictional boundary and sphere of influence.

4. The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.

SCSD fosters social and economic interdependencies within the area by providing public services in support of the present and planned development of the Silverado Resort.

SCSD CURRENT BOUNDARY AND SOI



RESOLUTION NO. ____

RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY MAKING DETERMINATIONS

MUNICIPAL SERVICE REVIEW AND SPHERE OF INFLUENCE REVIEW FOR SILVERADO COMMUNITY SERVICES DISTRICT

WHEREAS, the Local Agency Formation Commission of Napa County, hereinafter referred to as the "Commission", adopted a schedule to conduct studies of the provision of municipal services within Napa County and studies of spheres of influence of the local governmental agencies whose jurisdictions are within Napa County; and

WHEREAS, a "Municipal Service Review and Sphere of Influence Review" has been prepared for Silverado Community Services District (SCSD) pursuant to said schedule and the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, commencing with section 56000 of the California Government Code; and

WHEREAS, a written report on the municipal service review has been prepared that includes considering the adequacy of governmental services provided by SCSD and the Executive Officer recommends affirming the existing sphere of influence of SCSD with no changes; and

WHEREAS, the Executive Officer's report was presented to the Commission in the manner provided by law; and

WHEREAS, the Commission heard and fully considered all the evidence presented at its public meetings concerning the Municipal Service Review and Sphere of Influence Review for SCSD on August 1, 2022, and October 3, 2022;

WHEREAS, as part of the Municipal Service Review, the Commission is required pursuant to California Government Code section 56430 to make a statement of written determinations with regards to certain factors; and

WHEREAS, in considering the review of SCSD's sphere of influence, the Commission also considered all the factors required by law under California Government Code section 56425.

NOW, THEREFORE, THE COMMISSION DOES HEREBY RESOLVE, DETERMINE, AND ORDER as follows:

- 1. The Commission finds and determines the Municipal Service Review is exempt from further environmental review under the California Environmental Quality Act (hereinafter "CEQA") pursuant to California Code of Regulations Section, Title 14, 15306. This finding is based on the Commission determining with certainty that the Municipal Service Review is limited to basic data collection, research, and resource evaluation activities which do not result in a serious or major disturbance to any environmental resource.
- 2. Having reviewed the municipal services provided by SCSD, pursuant to California Government Code section 56430, the Commission adopts the statement of determinations prepared as part of the municipal service review as set forth in Exhibit One, which is attached hereto and hereby incorporated by reference.
- 3. In determining the sphere of influence for SCSD, pursuant to California Government Code section 56425, the Commission adopts the statement of determinations set forth in Exhibit Two, which is attached hereto and hereby incorporated by reference.
- 4. The Commission hereby affirms the sphere of influence of SCSD without modification, as shown in Exhibit Three.
- 5. The Commission finds and determines the affirmation of SCSD's existing sphere of influence with no changes is exempt from further review under the California Environmental Quality Act pursuant to California Code of Regulations Section 15061(b)(3). This finding is based on the Commission determining with certainty that the affirmation of the existing sphere will have no possibility of significantly effecting the environment given no new land use or municipal service authority is granted.
- 6. The effective date of this sphere of influence review shall be the date of adoption set forth below.
- 7. The Commission hereby directs staff to file a Notice of Exemption for the Municipal Service Review and Sphere of Influence Review for SCSD in compliance with CEQA.

public meeting	g held on October 3, 20	duly and regularly adopted by the Commission at a 122, after a motion by Commissioner, by the following vote:
AYES:	Commissioners	
NOES:	Commissioners	
ABSENT:	Commissioners	
ABSTAIN:	Commissioners	
ATTEST: Recorded by:	Brendon Freeman Executive Officer Dawn Mittleman Long Interim Commission C	

EXHIBIT ONE

STATEMENT OF DETERMINATIONS

SILVERADO COMMUNITY SERVICES DISTRICT MUNICIPAL SERVICE REVIEW

- 1. Growth and population projections for the affected area (Government Code 56430(a)(1)):
 - a) Wildfires destroyed 34 homes in the Silverado community. Rebuilding has been slow with some homeowners moving away from the area.
 - b) SCSD serves a planned community with no additional subdivision allowed. Current County of Napa zoning would not allow further subdivisions in the area.
 - c) The draft County Housing Element Update has not designated the area as a future housing site.
 - d) The population estimates include primary and second home residents.
 - e) It is reasonable to assume SCSD's growth rate will be nominal and follow recent patterns over the next 10 years.
- 2. The location and characteristics of any disadvantaged unincorporated communities within or contiguous to spheres of influence (Government Code 56430(a)(2)):
 - a) There are no disadvantaged unincorporated communities within or contiguous to SCSD's sphere of influence.
- 3. Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies (Government Code 56430(a)(3)):
 - a) SCSD's infrastructure system is sufficient to provide needed services to meet present and future demands.
 - b) Services provided include street lighting, street sweeping, landscape maintenance, and sidewalk improvement and maintenance services within its jurisdictional boundary.
 - c) The resort and golf course benefit from SCSD's services in exchange for the special tax paid to the District. The City of Napa provides water service to the resort.

- 4. Financial ability of agencies to provide services (Government Code 56430(a)(4)):
 - a) Calculations performed assessing SCSD's liquidity, capital, and profitability indicate the District finished fiscal year 2021-22 with sufficient resources to remain operational into the foreseeable future. Short-term liquidity remained high given SCSD finished the fiscal year with sufficient current assets to cover its current liabilities. SCSD finished the fiscal year with no long-term debt and a neutral operating margin as revenues and expenses were nearly identical.
 - b) It is recommended that the annual audit conducted by Brown Armstrong CPAs be included on the SCSD website.
- 5. Status of, and opportunities for, shared facilities (Government Code 56430(a)(5)):
 - a) SCSD shares facilities and services with the County of Napa, which both governs SCSD as a dependent special district and operates SCSD facilities under various contracts with private vendors. The purpose of these arrangements for governance and provision of service is cost efficiency gained from elimination of election costs and the ability to provide service on an as-needed, contractual basis rather than through permanent staff. Please refer to the Agency Profile for additional information.
 - b) SCSD benefits from shared administrative staff and oversight provided by the County.
 - c) SCSD procures its own contractors for projects and therefore, does not benefit from the County's purchasing power.
- 6. Accountability for community service needs, including governmental structure and operational efficiencies (Government Code 56430(a)(6)):
 - a) SCSD's existing form, as a dependent special district, is aimed at maximizing efficiency through the use of County Department of Public Works staff and avoidance of election costs. The efficacy of the existing governance arrangement depends on low costs and the County's responsiveness to the direction the SCSD Municipal Advisory Committee (MAC). There are alternative sources of both governance and services available to the Silverado community if the County's performance with respect to the maintenance of streets, sidewalks, paths, and landscaping were to fall short of community expectations.
 - b) Transparency of SCSD meetings and business are consistent with Napa County Board of Supervisors policy and are available on the SCSD website, as a function of the County of Napa.

- c) The MAC conducts quarterly meetings. These meeting are noticed and open to the public.
- d) The County Auditor-Controller oversees the financial operations of the District. Special District Financial Transaction Reports for each fiscal year, are available on the District's web site. Annual financial audits are conducted by Brown Armstrong, CPA.
- 7. Any other matter related to effective or efficient service delivery, as required by commission policy (Government Code 56430(a)(7)):
 - a) SCSD is located within a planned development approved by the County in 1966.
 - b) Expansion of the area is not contemplated within the next 10 years.
 - c) The district currently benefits from shared administrative services.

EXHIBIT TWO

STATEMENT OF DETERMINATIONS

SILVERADO COMMUNITY SERVICES DISTRICT SPHERE OF INFLUENCE REVIEW

1. Present and planned land uses in the sphere, including agricultural and open-space lands (Government Code 56425(e)(1)):

The present and planned land uses in SCSD are subject to the County General Plan. The County General Plan and adopted zoning standards provide for the current and future residential and resort uses that characterize the majority of the jurisdictional boundary and sphere of influence.

2. The present and probable need for public facilities and services in the sphere (Government Code 56425(e)(2)):

SCSD provides street lighting, street sweeping, landscape maintenance, and sidewalk improvement and maintenance services within its jurisdictional boundary and sphere of influence. These public services support the present and planned urban and resort uses within the area as contemplated in the County General Plan. Constituents of SCSD have confirmed their desire for these public services by approving a special assessment to fund the District's operations.

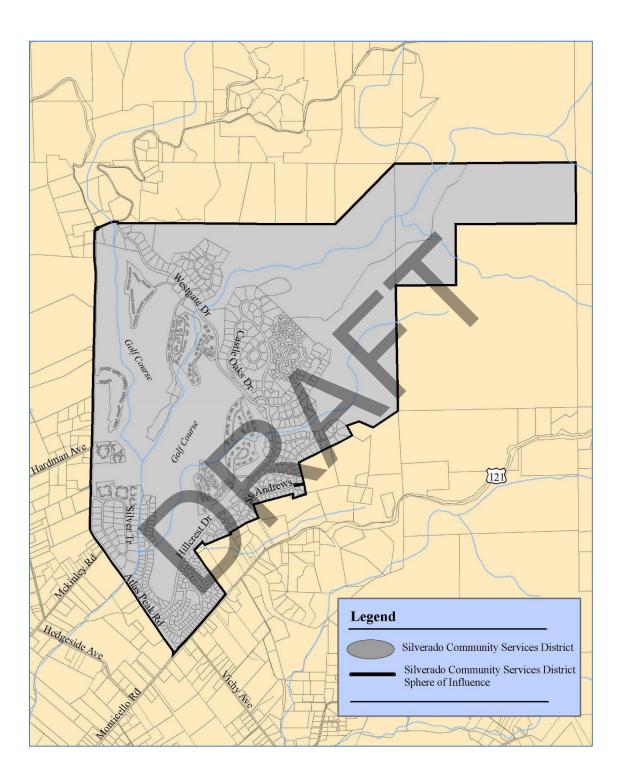
3. The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide (Government Code 56425(e)(3)):

SCSD has demonstrated its ability to provide an adequate level of street lighting, street sweeping, landscape maintenance, and sidewalk improvement and maintenance services within its jurisdictional boundary and sphere of influence.

4. The existence of any social or economic communities of interest in the sphere if the Commission determines that they are relevant to the agency (Government Code 56425(e)(4)):

SCSD fosters social and economic interdependencies within the area by providing public services in support of the present and planned development of the Silverado Resort.

EXHIBIT THREE



From: Gary Margadant
To: Freeman, Brendon

Subject: Public Comment on SCSD draft MSR, 8/1/22 Lafco Meeting

Date: Thursday, July 28, 2022 10:51:19 PM

Attachments: 2014 MSR Silverado Community special district.pdf

8-1-22 8a SCSD DraftMSR-SOI SILVERADO MSD.pdf

[External Email - Use Caution]

Hi Brendon

Please accept my comment on the Draft MSR for Silverado Community Services District (Silverado Country Club)

I believe there are several avenues and history of Water Review that were not included in this report. I also checked the 2014 MSR for SCSD and found little discussion on the history of water from all sources, which I feel are pertinent to the current MSR review. Within the district, water is sourced from many different supplies other than just Napa City.-

The current drought, groundwater use and aquifer depletion, riparian water rights-consumption and history and the use of Napa Sanitation Recycled Water, should all be part of this report if a full picture of water consumption, supplies and needs within the district are to be recognized in an accurate review.

I refer you to charts in the draft MSR. Chart 2. CAPACITY AND ADEQUACY OF PUBLIC FACILITIES AND SERVICES, a) should have been a YES. c) should have been a MAYBE. e) should have been a YES. f) is a possible MAYBE.

This draft report does not take into consideration the Country Club use and management of Riparian Water from Milliken Creek, Ground Water from Wells, or the use of Recycled Water, and the drought response from Napa City, the main supplier of Potable water to the district.

The Country Club use of riparian water from Milliken Creek was stopped by the California Water Resources Control Board due to a continued pumping rate that consumed all flowing water in the creek. The CC then moved to full use of Pumped Groundwater to irrigate the golf course grounds.

If the drought continues to restrict water recharge into the underground aquifers, and undesirable results become evident to the Napa County Sustainable Groundwater Agency (SGA) then the Agency may restrict Underground pumpings by the CC. What is their alternative supply?

The CC has refused to use Recycled water for Grounds irrigation, but that attitude may change if the other available water supplies are greatly compromised. Napa Valley Golf Course is currently using Recycled water on their course irrigation with no problems. The CC may be forced into a change of heart that may burdent other supplies.

During a water shortage, will Napa City allow their potable water supply to be used for CC golf course irrigation? Will the ground irrigation needs force the CC to explore alternate water supplies that are not mentioned in this Letter or the MSR and will this need put

additional pressure on the current water supply from Napa City? I think the report should have started to address this quandary.

The next MSR is 5 years out, and that could be 5 additional years of drought and the continued depletion of all water sources.

Gary Margadant 4042 Mount Veeder Road C 707.291.0361

D. Silverado Community Services District

1.0 Overview

The Silverado Community Services District (SCSD) was formed in 1967 and originally authorized to provide a full range of municipal services to the Silverado area, consisting largely of a planned resort community located northeast of the City of Napa. Services actually activated following formation, however, were limited to water, street lighting, street sweeping, and landscape maintenance services. SCSD ceased providing water in 1977 when Napa purchased and assumed full control of the District's water distribution system. SCSD expanded its services in 2010 with the approval of the Commission to include sidewalk improvements and maintenance; activities previously the responsibility of property owners.

SCSD currently has an estimated permanent resident service population of 1,321 within an approximate 1.8 square mile jurisdictional area. Given the majority of the community is used as vacation/second homes, it is estimated the resident service population more than doubles to 2,829 when fully occupied. An additional 870 guests add to the overnight population when the Silverado Resort is fully occupied.⁸⁴

Silverado	Community	Services	District
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Date Formed	1967
Enabling Legislation	Government Code 6100 et. seq.
Active Services	Street Lighting Street Sweeping Street Landscaping Sidewalk Improvements
Estimated Residential Service Population	1,321 (year-round) 2,829 (with second homes)

SCSD is presently organized as a dependent special district with the County Board of Supervisors serving as the official governing authority. However, and as provided under the principal act, the Board of Supervisors has established a municipal advisory committee (MAC) consisting of appointed registered voters to provide input and – in some areas – assume decision-making authority. County Public Works provides administrative services on behalf of SCSD and oversees all contracts with outside vendors for authorized services. The current operating budget is \$186,192. SCSD's current unrestricted/unreserved fund balance is \$60,159 and is sufficient to cover nearly four months of general operating expenses.

2.0 Formation and Development

2.1 Community Need

Silverado was relatively undeveloped with the exception of a small number of adobe residential structures dating back to the early 1800s. A large residential estate was later built and served exclusively as a residence for various owners until it was purchased in the early 1950s by the Markovich Family for purposes of developing an 18-hole golf course on the surrounding grounds. The golf course was completed by the end of the decade and the residence converted to a clubhouse. The Markovich Family later sold the property – which at this date included the clubhouse and golf course – to Westgate Factors in early 1966 in anticipation of submitting a development plan with the County for subdivision of the remaining grounds into single-family residences. The subsequent development plan was approved by the County later the same year and provided for the construction of 1,393 private residential units. At the time of development, residential units were expected to be evenly divided between fulltime and seasonal occupancy along with the addition of extensive

⁸⁴ The Silverado Resort currently includes 435 overnight guestrooms.

commercial uses anchored by a year-round guest resort. The existing golf course was also reconfigured as part of the development plan to include two separate 18-hole sites: "North Course" and "South Course."

2.2 Formation Proceedings

SCSD's formation was approved by the Commission in January 1967 to facilitate the planned development of the Silverado area. The District was initially authorized to provide a wide range of municipal services including by water, sewer, and fire protection. Actual services activated following formation, however, were limited to water, street lighting, street sweeping, and landscape maintenance services. Sewer service was extended to the community through subsequent annexations to NSD as phases of the development were completed. As part of the formation proceedings, the County Board of Supervisors agreed to serve as the initial governing body of the District and assign Department Public Works staff to oversee service delivery within SCSD by entering into contracts with outside providers. This included entering into an agreement with the City of Napa to furnish potable water supplies by means of an intertie between the two agencies' distribution systems. This contract was later amended in 1970 to allow the City to assume full control of the water distribution system within SCSD.

2.3 Development Activities

Silverado's planned development commenced in phases beginning in the late 1960s. Ten years after SCSD's formation, there were an estimated 700 private residential units divided between single-family residences and condominiums with a projected fulltime resident population of 910. The Silverado Resort and its 435 guestrooms had also been constructed and officially opened in 1967. Subsequent revisions to the original development plan – which has changed twice over the last two decades – were approved at the request of the landowners and have reduced the total number of private residential units permitted for development from 1,393 to 1,095.

2.4 Previous Municipal Service Review

The Commission's inaugural municipal service review on SCSD was completed in 2005 as part of a countywide lighting and landscaping services study. The municipal service review concluded SCSD appeared to be operating efficiently and in a fiscally sound manner with no significant infrastructure needs or deficiencies identified. The municipal service review also noted the unique governance structure of SCSD with the Board of Supervisors serving as the District Board while ultimately concluding the arrangement – while not traditional for these types of special districts – appears satisfactory given the active involvement of the MAC.

⁸⁵ Records also indicate the Napa County Flood Control and Water Conservation District provided staffing services on behalf of SCSD.

5.2 Population Density

SCSD's population density is estimated at 739 permanent residents per square mile. (Density increases to 1,572 when accounting for both primary and secondary residences.) This amount exceeds the average density rate for the entire unincorporated area of Napa County by

SCSD's population density is estimated at 739 residents for every square mile.

twenty-fold while falling 83% below the average density rate for the City of Napa.

5.3 Social and Economic Indicators

A review of recent demographic information compiled by the United States Census Bureau indicates SCSD serves a significantly wealthier community given the median household income is \$151,000 and is more than double the median household income for all of Napa County. SCSD residents are also predominately homeowners with less than one-fifth currently renting. Further, residents are older with greater educational attainment than the population of the County as a whole based on a median age rate of 63 and a bachelor's degree completion rate of 70%.

Social and Economic Indicators within SCSD (American Community Surveys: Five Year Averages Between 2007-2011 / Napa LAFCO)				
Category	SCSD	County Average		
Median Household Income	\$151,000	\$68,641		
Owner-Occupied Residences	82.8%	63.3%		
Renter-Occupied Residences	17.2%	36.7%		
Median Housing Rent	n/a	\$1,279		
Median Age	63.1	39.5		
Prime Working Age (25-64)	43.6	52.9%		
Unemployment Rate (Labor)	6.4%	5.2%		
Persons Below Poverty Rate	0.0%	9.8%		
Adults with Bachelor Degrees	70.0%	28.0%		

^{*} SCSD's jurisdictional boundary lies entirely within a stand-alone census designated place, Silverado CDP

6.0 Organizational Structure

6.1 Governance

SCSD's governance authority is provided under the Community Services District Act of 2006 ("principal act") and empowers the District to provide a full range of municipal services with the notable exception of exercising land use control. The following list identifies the most common services community service districts are authorized to provide under the principal act with accompanying notations – active or latent – with regards to SCSD.

- Acquire, construct, improve, maintain and operate street lighting (active)
- Acquire, construct, improve, maintain, and operate street landscaping (active)
- Provide street cleaning (active)
- Acquire, construct, improve, and maintain streets, roads, bridges, curbs, drains, and sidewalks (active specific to sidewalks only)

⁹⁰ The principal act was originally enacted in 1951.

- Treat, store, and distribute water supplies (latent)
- Collect, treat, and dispose of sewage and storm water (latent)
- Drain and reclaim lands (latent)
- Provide police protection (latent)
- Provide fire protection (latent)
- Acquire, construct, improve, and operate recreation facilities and related services (latent)
- Collect, transfer, and dispose of solid waste (latent)
- Provide for the prevention, abate, and control of vectors and vector diseases (latent)
- Provide animal control services (latent)

SCSD has been governed since its formation in 1967 as a dependent special district with the County Board of Supervisors serving as its governing body. This arrangement – which is relatively unusual among community services districts – results in SCSD residents only electing one of the five District Board members given County Supervisors are elected by district. Regular meetings of the District Board are held quarterly on the first Tuesday of each applicable month and during scheduled adjournments of the Board of Supervisors at the County Administration Building. A current listing of Board members along with respective years experience follows.

Current SCSD Board Roster (Provided by SCSD)					
Member	Position	Background	Years on Board		
Brad Wagenknecht	President	Educator	14		
Mark Luce	Vice President	Chemical Engineer	7		
Keith Caldwell	Member	Public Safety	5		
Diane Dillon	Member	Attorney	10		
Bill Dodd	Member	Business	12		
Average Years of Board Experience			10		

SCSD elections are based on a registered resident-voter system. The principal act specifies operations can be financed through user charges, general taxes, and voter-approved assessments.

As referenced in the preceding sections, SCSD has established a municipal advisory committee (MAC) to assist and inform the Board's decisions with respect to District finances, policies, programs, and operations. The SCSD MAC includes 33 members, each of whom are appointed by a corresponding homeowner association within Silverado. SCSD MAC holds regular quarterly meetings open to the public on the third Friday at the Silverado Clubhouse. While not exercising any independent authority, in practice the SCSD MAC has significant influence with their recommendations generally followed by the Board of Supervisors acting as the SCSD Board. A current listing of SCSD MAC members follows.



Local Agency Formation Commission of Napa County Subdivision of the State of California

1754 Second Street, Suite C Napa, California 94559 Phone: (707) 259-8645 www.napa.lafco.ca.gov

We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 6b (Public Hearing)

TO: Local Agency Formation Commission

PREPARED BY: Brendon Freeman, Executive Officer \mathcal{B}

Dawn Mittleman Longoria, Analyst II/Interim Clerk

MEETING DATE: October 3, 2022

SUBJECT: Proposed Big Ranch Road/Garfield Lane No. 2 Annexation to the

Napa Sanitation District and Associated CEQA Findings

RECOMMENDATION

It is recommended the Commission take the following actions:

- 1) Open the public hearing and take testimony;
- 2) Close the public hearing; and
- 3) Adopt the Resolution of the Local Agency Formation Commission of Napa County Making Determinations Big Ranch Road/Garfield Lane No. 2 Annexation to the Napa Sanitation District (NSD) making California Environmental Quality Act (CEQA) findings and approving the proposed annexation (Attachment One). Standard conditions are also recommended.

BACKGROUND AND SUMMARY

Applicant: Landowner (petition)
Proposed Action: Annexation to NSD
Assessor Parcel Numbers: 038-170-008,
038-170-007, 038-160-009, 038-160-

008, 038-160-006 & 038-160-014

<u>Location:</u> 2023, 2033, 2157, 2159 & 2175

Big Ranch Road, and 56 Garfield Lane

Area Size: 7.5 acres

<u>Jurisdiction:</u> City of Napa ("City") <u>Sphere of Influence Consistency:</u> Yes

Policy Consistency: Yes

Application: Attachment Two

<u>Tax Sharing Agreement:</u> Yes – master tax

exchange agreement

<u>Landowner Consent:</u> 100% <u>Protest Proceedings:</u> Waived

CEQA: Exempt

<u>Current Land Uses:</u> single-family residences, max development potential is

23 total lots

<u>Purpose:</u> Permanent connection to sewer

service

Development Plans: Yes - additional

residential units

Maps of Affected Territory: Following

pages

Margie Mohler, Chair Councilmember, Town of Yountville

Mariam Aboudamous, Commissioner Councilmember, City of American Canyon

Beth Painter, Alternate Commissioner Councilmember, City of Napa Brad Wagenknecht, Vice Chair County of Napa Supervisor, 1st District

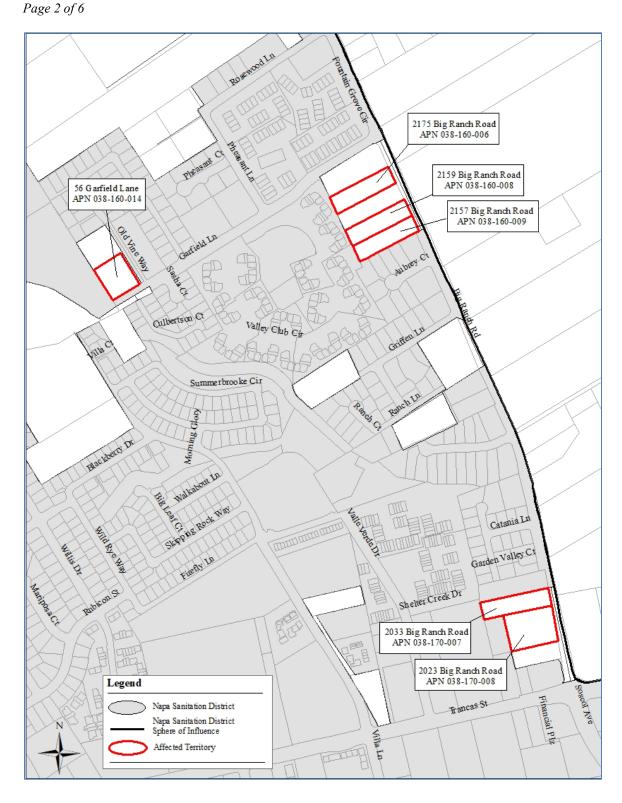
Diane Dillon, Commissioner County of Napa Supervisor, 3rd District

Ryan Gregory, Alternate Commissioner County of Napa Supervisor, 2nd District Kenneth Leary, Commissioner Representative of the General Public

Eve Kahn, Alternate Commissioner Representative of the General Public

Brendon Freeman

Executive Officer









DISCUSSION

Factors for Commission Determinations

Mandated Factors: Attachment Three¹

Property Tax Agreement

Master Property Tax Agreement: No change in allocation for annexations to NSD

Protest Proceedings

Waived: 100% consent of property owners²

ENVIRONMENTAL REVIEW

Exemptions:

- 1. Installation of new pipeline less than one mile³
 - a. Current and future residential units would connect via sewer mains and/or laterals from existing sewer mains
- 2. Existing structures developed to density allowed in current zoning⁴
 - a. Any future development would require review and approval by the City

PROCEDURES FOR CONSIDERATION

This item has been agendized as a noticed public hearing. The following procedures are recommended with respect to the Commission's consideration of this item:

- 1) Receive verbal report from staff;
- 2) Open the public hearing (mandatory) and take testimony;
- 3) Close the public hearing; and
- 4) Discuss item and consider action on recommendation.

ATTACHMENTS

- 1) Draft Resolution Approving the Proposal and Making CEQA Findings
- 2) Application Materials
- 3) Factors for Commission Determinations

¹ California Government Code sections 56668 & 56668.3

² California Government Code section 56663

³ CEOA Guidelines section 15282(k)

⁴ CEQA Guidelines section 15319

RESOLUTION NO. ____

RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY MAKING DETERMINATIONS

BIG RANCH ROAD/GARFIELD LANE NO. 2 ANNEXATION TO THE NAPA SANITATION DISTRICT

WHEREAS, an application for a proposed reorganization has been filed with the Local Agency Formation Commission of Napa County, hereinafter referred to as "Commission," pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000; and

WHEREAS, the proposal seeks Commission approval to annex approximately 7.5 acres of incorporated land to the Napa Sanitation District and represents six entire parcels located at 2023, 2033, 2157, 2159 & 2175 Big Ranch Road and 56 Garfield Lane, and identified by the County of Napa Assessor's Office as 038-170-008, 038-170-007, 038-160-009, 038-160-008, 038-160-006 & 038-160-014, respectively, along with the adjacent portions of public rights-of-way on Big Ranch Road; and

- WHEREAS, the Commission's Executive Officer has reviewed the proposal and prepared a report with recommendations; and
- WHEREAS, the Executive Officer's report and recommendations have been presented to the Commission in the manner provided by law; and
- WHEREAS, the Commission heard and fully considered all the evidence presented at a public meeting held on the proposal on October 3, 2022; and
- **WHEREAS**, the Commission considered all the factors required by law under Government Code sections 56668 and 56668.3 as well as adopted local policies and procedures; and
- **WHEREAS**, the Commission finds the proposal consistent with the sphere of influence established for the Napa Sanitation District; and
- **WHEREAS**, the Commission finds that all owners of land included in said proposal consent to the subject annexation; and

WHEREAS, in accordance with applicable provisions of the California Environmental Quality Act (hereinafter "CEQA"), the Commission considered available exemptions under CEQA, in accordance with Title 14 of the California Code of Regulations (hereinafter "CEQA Guidelines"); and

NOW, THEREFORE, THE COMMISSION DOES HEREBY RESOLVE, DETERMINE, AND ORDER as follows:

- 1. The Factors for Commission Determinations provided in the Executive Officer's written report are hereby incorporated herein by this reference and are adequate.
- 2. The underlying activity, annexation of the affected territory, is exempt from further review pursuant to CEQA Guidelines Section 15282(k), which exempts the installation of new pipeline as long as the project does not exceed one mile in length. The proposed annexation also qualifies for the statutory exemption from further review under CEQA Guidelines Section 15319, which exempts annexations to a city or special district of areas containing existing public or private structures developed to the density allowed by the current zoning or prezoning of either the gaining or losing environmental agency, whichever is more restrictive, provided, however, that the extension of utility services to the existing facilities would have a capacity to serve only the existing facilities. The records upon which these findings are made are located at the Commission's administrative office located at 1754 Second Street, Suite C, Napa, California 94559.
- 3. The proposal is APPROVED subject to completion of item number 11 below.
- 4. This proposal is assigned the following distinctive short-term designation:

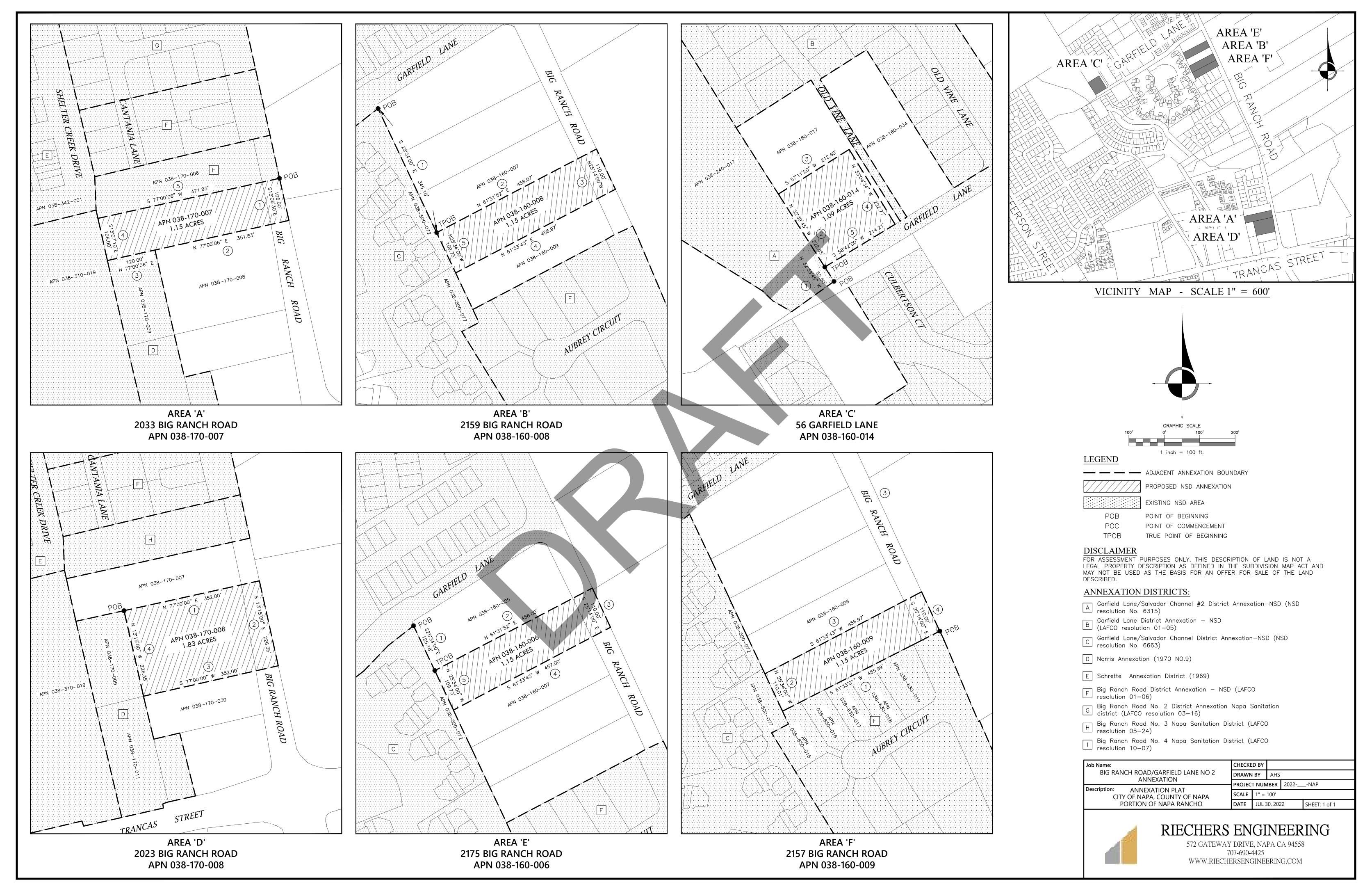
BIG RANCH ROAD/GARFIELD LANE NO. 2 ANNEXATION TO THE NAPA SANITATION DISTRICT

- 5. The affected territory is shown on the map and described in the geographic descriptions in the attached Exhibit "A".
- 6. The affected territory so described is inhabited as defined in California Government Code section 56046.
- 7. The Napa Sanitation District utilizes the regular assessment roll of the County of Napa.
- 8. The affected territory will be taxed for existing general bonded indebtedness of the Napa Sanitation District.
- 9. The proposal shall be subject to the terms and conditions of the Napa Sanitation District.
- 10. The Commission waives conducting authority proceedings in accordance with California Government Code section 56663.

- 11. Recordation is contingent upon receipt by the Executive Officer of the following:
 - (a) A final map and geographic description of the affected territory determined by the County Surveyor to conform to the requirements of the State Board of Equalization.
 - (b) All outstanding Commission fees.
 - (c) Written confirmation from the Napa Sanitation District that it is acceptable to record a Certificate of Completion.
- 12. The effective date shall be the date of recordation of the Certificate of Completion. The Certificate of Completion must be recorded within one calendar year unless an extension is requested and approved by the Commission.
- 13. The Commission hereby directs staff to file a Notice of Exemption in compliance with CEQA.

	ber 3, 2022, after a motion	and regularly adopted by the Commission at a by Commissioner, seconded by	a public meeting y Commissioner
	, by the following vote:		
AYES:	Commissioners		
NOES:	Commissioners		-
ABSENT:	Commissioners		-
ABSTAIN:	Commissioners		
		Margie Mohler Commission Chair	
ATTEST:	Brendon Freeman Executive Officer		
Recorded by:	Dawn Mittleman Longoria		

Interim Commission Clerk



Big Ranch Road/Garfield Lane No. 2 annexation

Annexation to the Napa Sanitation District

Geographic Description

All that certain real property situated in the City of Napa, County of Napa, State of California, described as follows:

Beginning at the most northern corner of the existing Big Ranch Road District Annexation to the Napa Sanitation District recorded on February 15, 2002 at series 2002-0006727 in the office of the Napa County Recorder, said point being on the east line of Big Ranch Road;

Thence, (1) S 61° 49' W, 455.71 feet more or less, along the northern line of said Big Ranch Road District Annexation to a point on the east side of the Garfield Lane/Salvador Channel District Annexation;

Thence, along said east line (2) N 25° 34' W, 109.96 feet;

Thence, leaving said eastern line (3) N 61° 33' 43 E, 456.97 feet more or less to the east side of Big Ranch Road;

Thence, (4) along said east side of Big Ranch Road S 25° 14' W, 110 feet more or less to the **Point of Beginning**,

Containing 1.15 acres of land more or less

Big Ranch Road/Garfield Lane No. 2 annexation

Annexation to the Napa Sanitation District

Geographic Description

All that certain real property situated in the City of Napa, County of Napa, State of California, described as follows:

Commencing at the most eastern corner of the existing Garfield Lane/Salvador Channel #2 District Annexation to the Napa Sanitation District recorded on November 29, 1984 in volume 1365 at page 851 in the office of the Napa County Recorder;

Thence, (1) N 32° 39' 46" W, along the east line of said Garfield Lane/Salvador #2 Channel District Annexation to the north side of Garfield Lane, said point being **True Point of Beginning**;

Thence, continuing along said east line (2) N 32° 39' 46" W, 222.85 feet;

Thence, leaving said east line of said Garfield Lane/Salvador #2 Channel District Annexation (3) N 57° 11' 20" E, 212.60 feet;

Thence, (4) S 33° 04' 34" E, 222.77 feet to a point on the north side of the Garfield Lane;

Thence (5) S 57° 10' W, 214.21 feet, along the north side of Garfield Lane to the **Point of Beginning**,

Containing 1.09 acres of land more or less

Big Ranch Road/Garfield Lane No.2

Annexation to the Napa Sanitation District

Geographic Description

All that certain real property situated in the City of Napa, County of Napa, State of California, described as follows:

Beginning at the most northern corner of the existing Norriss Annexation (1970 No.9) to the Napa Sanitation District;

Thence, (1) N 77° E, 352 feet to a point on the east line of Big Ranch Road;

Thence, along said east line of Big Ranch Road (2) \$ 13° 15' E, 226.35 feet;

Thence, (3) S 77° W, 352 feet to a point on the existing Norriss Annexation,;

Thence, (4) along the east line of the Norriss Annexation, N 13' 15' W, 226.35 feet to the **Point** of Beginning,

Containing 1.83 acres of land more or less

Big Ranch Road/Garfield Lane No. 2 annexation

Annexation to the Napa Sanitation District

Geographic Description

All that certain real property situated in the City of Napa, County of Napa, State of California, described as follows:

Commencing at the northeast corner of the existing Garfield Lane/Salvador Channel District Annexation to the Napa Sanitation District recorded on August 7, 1986 in volume 1459 at page 148 in the office of the Napa County Recorder, said point being on the south line of Garfield Lane;

Thence, (1) S25° 34 E, 125.18 feet along said east line of said Garfield Lane/Salvador Channel District Annexation to the **True Point of Beginning**;

Thence, leaving said east line (2) N 61° 31' 52" E, 458 feet more or less to the east side of Big Ranch Road:

Thence, (3) S 25° 14' E, 110 feet along the east side of Big Ranch Road;

Thence, (4) leaving said east side of Big Ranch Road S 61° 33′ 43″ W, 457 feet more or less to a point on the east side of the Garfield Lane/Salvador Channel District Annexation;

Thence (5) N25°34' W, 109.73 feet, along said existing district boundary to the **Point of Beginning**,

Containing 1.15 acres of land more or less

Big Ranch Road/Garfield Lane No. 2 annexation

Annexation to the Napa Sanitation District

Geographic Description

All that certain real property situated in the City of Napa, County of Napa, State of California, described as follows:

Commencing at the northeast corner of the existing Garfield Lane/Salvador Channel District Annexation to the Napa Sanitation District recorded on August 7, 1986 in volume 1459 at page 148 in the office of the Napa County Recorder, said point being on the south line of Garfield Lane;

Thence, (1) S25° 34 E, 345.10 feet along said east line of said Garfield Lane/Salvador Channel District Annexation to the **True Point of Beginning**;

Thence, leaving said east line (2) N 61° 31′ 52" E, 458.07 feet to the east side of Big Ranch Road:

Thence, (3) S 25° 14' E, 110 feet along the east side of Big Ranch Road;

Thence, (4) leaving said east side of Big Ranch Road S 61° 33' 43" W, 456.97 feet to a point on the east side of the Garfield Lane/Salvador Channel District Annexation;

Thence (5) N25°34' W, 109.73 feet, along said existing district boundary to the **Point of Beginning**,

Containing 1.15 acres of land more or less

Big Ranch Road/Garfield Lane No.2

Annexation to the Napa Sanitation District

Geographic Description

All that certain real property situated in the City of Napa, County of Napa, State of California, described as follows:

Beginning at the most eastern corner of the existing Big Ranch Road No. 4 Annexation to the Napa Sanitation District recorded on May 26 2010 in series 2010-0011797 in the office of the Napa County Recorder, also said point being on the east line of Big Ranch Road;

Thence, (1) S13° 06' 30" E, 106 feet along said east line of Big Ranch Road;

Thence, leaving said east line (2) S 77° 00' 06" W, 351.83 feet to the northeast corner of the existing Norriss Annexation;

Thence, (3) S 77° 00' 06"W, 120 feet to the northwest corner of the existing Norriss Annextion, said point being on the existing E.V. Tobin Property Annexation;

Thence, (4) N 13' 07' 10" W, 106 feet along said existing district boundary to the southwest corner of the existing Big Ranch Road No. 4 Annexation District;

Thence (5) N77° 00'06" E, 471.83 feet, along said existing district boundary to the **Point of Beginning**,

Containing 1.15 acres of land more or less

Attachment Two

FORM D

For Staff Use	
Date Filed:	7/29/22
Proposal Name:	By Ranch/Garfield #2

PROPOSAL APPLICATION Change of Organization/Reorganization

I.	A	PPLICANT I	NFORMAT	ION					
	A.	Name:	Peter Riech	ners		Riechers	s Engineering		
			Contact Pe	rson			Agency/Busine	ess (If App	licable)
		Address:	572 Gatewa	ay Drive	Napa	94558			
			Street Nun	iber	Street Name		City		Zip Code
		Contact:	707-690-442	25		Peter@Rie	chersEngineerin	g.com	
		Comme.	Phone Nur	nber	Facsimile Number	r	E-Mail Addres	S	
1	В.	Applicant Ty (Check One)		Local Agency	Regis	tered Voter	[La	x	
П.	F	PROPOSAL D	ESCRIPTIO	ON					
	Α.	Affected Age	encies:	Napa Sanitation Dis	strict	1515 Soscol	Ferry Road, Napa	, CA 94558	
				Name		Addı	ress		
				Name		Addr	ess		
				Name		Addr	ess		
							Use Addition	ial Sheets	as Needed
I	3.	Proposal Typ (Check as Nec		Annexation	Detachment	City I	ncorporation	District	Formation
				City/District Dissolution	City/District Merger		ce Activation strict Only)		Divestiture ict Only)
	C.	Purpose Star (Specific)	tement:	Annex certain re	eal property to the	Napa Sanitatio	on District		
				-					

d Use Factors:				
a) County Gener	al Plan Designation:	N/A		
(1b) County Zoning Standard:		N/A		
a) Applicable Ci	ty General Plan Designation:	SFR-33		
) Applicable Ci (Required for	ty Pre-zoning Standard: City Annexations)	RS-5 & RS-10		
ting Land Uses:	Residential			
anment Plane				
	ct to a Development Project?	×		
If Yes Describ	SB9 Urban Lot Split	Yes	No	
If No, When Is	Development Anticipated?			
cal Characteristic	es:			
	Flat			
Describe Topog	тарһу:			
	raphy:	pad to the east		
Describe Any N	atural Boundaries: Big Ranch Roundaries: Display and Any Drainage Basi			
	Applicable City Applicable City Applicable City (Required for thing Land Uses: cific) lopment Plans: Territory Subje If Yes, Describe Dividing the par If No, When Is	Applicable City General Plan Designation: Applicable City Pre-zoning Standard: (Required for City Annexations) ting Land Uses: Residential cific) Residential Control Plans: Territory Subject to a Development Project? If Yes, Describe Project: Dividing the parcel into two parcels If No, When Is Development Anticipated?	County General Plan Designation: N/A N/A Applicable City General Plan Designation: Applicable City Pre-zoning Standard: (Required for City Annexations) SFR-33 RS-5 & RS-10 Residential Ciffic) County Zoning Standard: (Required for City Pre-zoning Standard: (Required for City Annexations) Ting Land Uses: Residential Ciffic) County Zoning Standard: RS-5 & RS-10 RS-5 & RS-10 RS-5 & RS-10 County Zoning Standard: RS-5 & RS-10 County Zoning Standard: RS-5 & RS-10 RS-5 & R	

III. GENERAL INFORMATION

Α.	A. Location:		2023 Big Ranch Road		038-170-008		1.83
	Louis	·	Street Add	lress	Assessor P	arcel Number	Acres
			2157 Big	Ranch Road	038-160-0	009	1.15
			Street Add	lress	Assessor P	arcel Number	Acres
			Street Add	lress	Assessor P	arcel Number	Acres
			Street Add	Iress	Assessor P	arcel Number	Acres
						Location Size 2.98 ight-of-Ways)	
В.	Lando	wners:					
	(1)	Assessor Parcel N	lumber :	038-170-008	Name:	Todd Morse	
		Mailing Address:		2023 Big Ranch Road		- 20 BBH BOSS A	
		Phone Number:		650-823-3435	E-mail:	tjmorse@aol.com	
	(2)	Assessor Parcel N	Tumber :	038 - 160-00 g	Name:	Mitchell Davis	
		Mailing Address:		2157 Big Ranch Ro	ad		
		Phone Number:		707-687-8698	E-mail:	dellwynm@yahoo.co	m
	(3)	Assessor Parcel N	Tumber:		Name:		
		Mailing Address:		31 1100	****	The second secon	
		Phone Number:			E-mail:		
	(4)	Assessor Parcel N	Vumber :		Name:		
		Mailing Address:		-			
		Phone Number:			E -mail:		The second second of the secon
						Use Additional Sheet	s As Needed
C.	Popula	ation:	*				
	(1)	Total Number of	Residents:		4		
	(2)	Total Number of	f Registered V	oters:	4	The state of the s	

III. GENERAL INFORMATION

A	A. Location:		2033 Big Ranch Road		038-170-00	038-170-007	
,	Docum	 ,	Street Add	ress	Assessor P	arcel Number	Acres
			2159 Big F	Ranch Road	038-160-00	08	1.15
			Street Add	ress	Assessor P	arcel Number	Acres
			56 Garfield	l Lane	038-160-0	14	1.09
			Street Add	ress	Assessor P	arcel Number	Acres
			2175 Big	Ranch Road	038-160-0	06	1.15
			Street Add	ress	Assessor P	arcel Number	Acres
					Total (Including R	Location Size 4.54 ight-of-Ways)	
B.	Lando	wners:					
	(1)	Assessor Parcel N	umber:	038-170-007	Name:	MAYEN II S	HUEH
		Mailing Address:		2033 Big Ranch I	Road		
		_		707-363-2174		jnli2@comcast.net	
		Phone Number:		***************************************	E-mail:		
	(2)	Assessor Parcel N	umber :	038-160-008	Name:	Eric Schmitt	
		Mailing Address:		2159 Big Ranch	Road		
		Phone Number:		707-552-0739	E-mail:	Eric@Schmittcom	pany.com
	(2)			038-160-014	Name:	Robert Lockhart	
	(3)	Assessor Parcel N	umber:	56 Garfield Lane	Name:		
		Mailing Address:		707-337-9412		TheLockhart77@g	mail com
		Phone Number:			E-mail:	- THE COCKHAILT T WG	mail.com
	(4)	Assessor Parcel N	umber:	038-160-006	N ame:	Maria Ruggirello	
		Mailing Address:		2175 Big Ranch	Road		w <u>21</u>
		Phone Number:		707-287-6242	E-mail:	Ruggirello1@yaho	o.com
						Use Additional Sho	eets As Needed
C.	Popul	ation:					
	(1)	Total Number of	Residents:		8	=	
				·	8		
	(2) Total Number of Registered Voter			oters:	<i>y</i>	THE SHAPE SH	

IV. GOVERNMENTAL SERVICES AND CONTROLS

A.	Plan For Prov	iding Services:
	(1)	Enumerate and Describe Services to Be Provided to the Affected Territory:
		Sanitary sewer hookup and service
	(2)	Level and Range of Services to Be Provided to the Affected Territory:
		Standard sewer service typical of residencial buildings
	(3)	Indication of When Services Can Feasibly Be Extended to the Affected Territory:
		service can be extended as soon as annexation is complete
	_	
	•	
	(4)	Indication of Any Infrastructure Improvements Necessary to Extend Services to the Affected Territory:
	ļ	Construct extension of 6" or 8" sanitary sewer mains
	-	
	-	
	(5)	Information On How Services to the Affected Territory Will Be Financed:
	F _	Private donations
	_	
	_	
	•••	

V.	ENVIR	ONMENTAL INFORMATION			p:
A.	Enviro	nmental Analysis (City annexation	ons require p	pre-zoning.)	
	(1) Lead Agency for Proposal:		LAFCO		
	(1)	Dead . Igency for A topocan		Name	-
	(2)	Type of Environmental Docum	nent Previo	usly Prepared for Proposal:	
		Environmental Impact	Report		
		Negative Declaration/	Mitigated N	legative Declaration	
		X Categorical/Statutory E	exemption:	Statutory exemption: CEQA Guidelines Section 15282(k) and Cate	egorical exemption 15319
		None		Туре	
		Provide Copies of Associated I	Environmer	ntal Documents	
VI.	ADDIT	IONAL INFORMATION			
					Α'
A.	A. Approval Terms and Conditions Requested For Commission Consideration:				
				Use Additional Sheets As Needed	
В.		y Up to Three Agencies or Pers not include affected landowners			
	(1)	Recipient Name:		A STATE OF THE STA	
		Mailing Address:			
		E-Mail:		and the state of t	
	(2)	Recipient Name:			
		Mailing Address:		manufacture of the second of t	
		E-Mail:	115-44	and the state of t	
	(3)	Recipient Name:		**************************************	
		Mailing Address:	. 10.000 10011		
		E-Mail:			

VII.	CERTIFICATION	V

I certify the information contained in this application is correct. I acknowledge and agree the Local Agency Formation Commission of Napa County is relying on the accuracy of the information provided in my representations in order to process this application proposal.						
Signature:	Jht hur					
Printed Name:	PETER RIECHERS					
Title:	MILLICANT					
Date:	7-23- 7022					

FACTORS FOR COMMISSION CONSIDERATION

Government Code §56668 requires the review of a proposal to include the following factors:

FACTOR TO CONSIDER	COMMENT
Population and density [§56668(a)]	Consistent: Population 12 (legally inhabited)
2. Land area and land use [§56668(a)]	Consistent: 7.5 acres, single-family residences Jurisdiction: City of Napa, <i>Vintage</i> Planning Area
3. Assessed valuation [§56668(a)]	Consistent: Land: \$3,670,087 Structural improvements: \$2,782,465
4. Topography, natural boundaries and drainage basins [§56668(a)]	Consistent: Relatively flat: 2 to 9 percent slopes Drainage basin: Napa River – Salvador Channel
5. Proximity to other populated areas [§56668(a)]	Consistent: Adjacent lands surrounding the affected territory are generally in the City of Napa and are developed or have residential use designations in the General Plan
6. Likelihood of significant growth in the area, adjacent areas during next 10 years [§56668(a)]	Consistent: City General Plan designation and zoning could allow up to 23 total residential lots; future subdivision would require analysis and approval by the City
7. Need for government services [§56668(b)]	Consistent: Existing City services provided at adequate levels: Water, fire and emergency protection, law enforcement Additional service: Connection to sewer to reduce dependence on septic systems and facilitate future development
8. Government services present cost, adequacy and controls in area [§56668(b)]	Consistent: Analysis: Central County Region Municipal Service Review adopted in 2014 and Napa Countywide Water Wastewater MSR Updated 10-4-21
9. Government services probable future needs and controls in area [§56668(b)]	Consistent: Analysis: <u>Central County Region Municipal</u> <u>Service Review adopted in 2014</u> and <u>Napa Countywide</u> <u>Water Wastewater MSR Updated 10-4-21</u>

10. Government services effect of proposal on cost, adequacy and controls in area and adjacent areas [§56668(b)]	Consistent: Analysis: Central County Region Municipal Service Review adopted in 2014 and Napa Countywide Water Wastewater MSR Updated 10-4-21
11. Effects on adjacent areas, on mutual social and economic interests, and on local governmental structure in the County [§56668(c)]	Consistent: Area included in NSD SOI since 1975
12. Effects on planned efficient patterns of urban development [§56668(d)]	Consistent: City General Plan land use designation: SFR-33C, -33J, -33K & -33L (Single Family Residential, 3 to 6, 0 to 3, 0 to 2 & 3 to 6 lots per acre, respectively)
13. Effects on maintaining physical and economic integrity of agricultural lands [§56668(e)]	Consistent: Within City RUL, not designated for agricultural or open space use
14. Boundaries: logical, contiguous, not difficult to serve, definite and certain [§56668(f)]	Consistent: Six total parcels located within three separate areas, existing residences
15. Conformance to lines of assessment, ownership [§56668(f)]	Consistent: Six parcels: APNs 038-160-006, 038-160-008, 038-160-009, 038-160-014, 038-170-007 & 038-170-008
16. Creation of islands, corridors, irregular boundaries [§56668(f)]	Consistent: Would reduce the size of three existing pockets of territory surrounded by NSD's boundary
17. Consistency with regional transportation plan [§56668(g)]	Consistent: No specific projects in regional transportation plan (RTP), Plan Bay Area 2050
18. Consistency with city or county general and specific plans	Consistent: City General Plan designation: SFR-33C, -33J, -33K & -33L (Single Family Residential, 3 to 6, 0 to 3, 0 to 2 & 3 to 6 lots per acre, respectively)
[§56668(h)]	City Zoning: RS-5, -10 & -20 (Residential Single, minimum lot size 5,000, 10,000 & 20,000 sq. ft., respectively)

19. Consistency with spheres of influence [§56668(i)]	Consistent: Within NSD SOI since 1975
20. Comments from affected agencies and other public agencies [§56668(j)]	Consistent: No comments received
21. Ability of agency to provide service including sufficiency of revenues [§56668(k)]	Consistent: Analysis: <u>Central County Region Municipal</u> <u>Service Review adopted in 2014</u> and <u>Napa Countywide Water</u> <u>Wastewater MSR Updated 10-4-21</u>
22. Timely availability of adequate water supply [§56668(I)]	Consistent: Analysis: <u>Central County Region Municipal</u> <u>Service Review adopted in 2014</u> and <u>Napa Countywide Water</u> <u>Wastewater MSR Updated 10-4-21</u>
23. Fair share of regional housing needs [§56668(m)]	Consistent: Neutral until possible future subdivisions
24. Information or comments from landowners, voters, or residents in proposal area [§56668(n)]	Consistent: 100% consent of landowners
25. Existing land use designations [§56668(o)]	Consistent: City General Plan designation: SFR-33C, -33J, -33K & -33L (Single Family Residential, 3 to 6, 0 to 3, 0 to 2 & 3 to 6 lots per acre, respectively) City Zoning:
	RS-5, -10 & -20 (Residential Single, minimum lot size 5,000, 10,000 & 20,000 sq. ft., respectively)
26. Effect on environmental justice [§56668(p)]	Consistent: No documentation or evidence suggesting the proposal will have any implication
27. Safety Element of GP concerns; identified as very high fire hazard zone [§56668(q)]	Consistent: Not located in a high fire hazard zone or a state responsibility area
28. Special district annexations: for the interest of landowners or inhabitants within the district and affected territory [§56668.3(a)(1)]	Consistent: Proposal approval would benefit current and future inhabitants by providing permanent access to public sewer service
<u> </u>	



Local Agency Formation Commission of Napa County Subdivision of the State of California

1754 Second Street, Suite C Napa, California 94559 Phone: (707) 259-8645 www.napa.lafco.ca.gov

We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 7a (Action)

TO: Local Agency Formation Commission

PREPARED BY: Brendon Freeman, Executive Officer \mathcal{BF}

Dawn Mittleman Longoria, Analyst II/Interim Clerk

MEETING DATE: October 3, 2022

SUBJECT: Proposed Penny Lane No. 5 Reorganization and Associated CEQA

Findings

RECOMMENDATION

Adopt the Resolution of the Local Agency Formation Commission of Napa County Making Determinations – Penny Lane No. 5 Reorganization (Attachment One) making California Environmental Quality Act (CEQA) findings and approving the proposed reorganization for annexation to the City of Napa ("City") and detachment from County Service Area (CSA) No. 4. Standard conditions are also recommended.

BACKGROUND AND SUMMARY

<u>Applicant:</u> Landowner (petition) <u>Proposed Actions:</u> Annexation to the City and detachment from CSA No. 4

<u>Assessor Parcel Number:</u>

046-422-018

Location: 2165 Penny Lane and adjacent

portion of public right-of-way

Area Size: 0.37 acres

Jurisdiction: Unincorporated

Sphere of Influence Consistency: Yes

Policy Consistency: Yes

Tax Sharing Agreement: Yes – master

tax exchange agreement

<u>Landowner Consent:</u> 100%

Protest Proceedings: Waived

CEQA: Exempt

Current Land Uses: Residential

Purpose: Permanent connection to water service

Development Plans: None at this time

Application: Attachment Two

Maps of Affected Territory: Following pages

Margie Mohler, Chair Councilmember, Town of Yountville

Mariam Aboudamous, Commissioner Councilmember, City of American Canyon

Beth Painter, Alternate Commissioner Councilmember, City of Napa Brad Wagenknecht, Vice Chair County of Napa Supervisor, 1st District

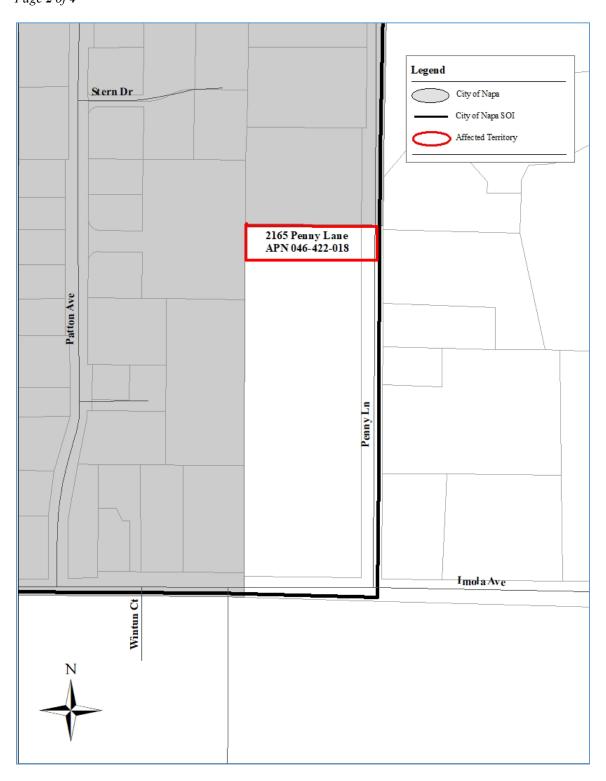
Diane Dillon, Commissioner County of Napa Supervisor, 3rd District

Ryan Gregory, Alternate Commissioner County of Napa Supervisor, 2nd District Kenneth Leary, Commissioner Representative of the General Public

Eve Kahn, Alternate Commissioner Representative of the General Public

Brendon Freeman

Executive Officer





DISCUSSION

Policy on Concurrent Detachment from CSA No. 4

The affected territory is located in CSA No. 4's jurisdictional boundary. Local policy requires that all annexations to a city also include concurrent detachment from CSA No. 4 unless the affected territory contains, or is expected to contain, vineyards totaling one acre or more. Detaching the affected territory from CSA No. 4 is appropriate.

Factors for Commission Determinations

Mandated Factors: Attachment Three²

Property Tax Agreement

<u>Master Property Tax Agreement</u>: The City shall receive 55% of the County's existing portion of property tax revenues generated from the affected territory.³

Protest Proceedings

Waived: Legally uninhabited with 100% consent of property owners⁴

ENVIRONMENTAL REVIEW

Exemptions:

- 1. Installation of new pipeline less than one mile⁵
 - a. Current and future residential units would connect via water main and/or laterals from existing water main
- 2. Existing structures developed to density allowed in current zoning⁶
 - a. Any future development would require review and approval by the City

ATTACHMENTS

- 1) Draft Resolution Approving the Modified Proposal and Making CEQA Findings
- 2) Application Materials
- 3) Factors for Commission Determinations

¹ The intent and function of CSA No. 4 is to sponsor a voter-approved special assessment on all parcels in its jurisdiction containing one acre or more of vineyards to fund farmworker housing services.

² California Government Code section 56668

³ CSA No. 4 was formed after Proposition 13 and therefore not eligible for property tax revenues.

⁴ California Government Code section 56662(a): fewer than 12 registered voters

⁵ CEOA Guidelines section 15282(k)

⁶ CEQA Guidelines section 15319

RESOLUTION NO. ____

RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY MAKING DETERMINATIONS

PENNY LANE NO. 5 REORGANIZATION

WHEREAS, an application for a proposed reorganization has been filed with the Local Agency Formation Commission of Napa County, hereinafter referred to as "Commission," pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000; and

WHEREAS, the proposal seeks Commission approval to annex 0.37 acres of unincorporated land to the City of Napa along with concurrent detachment from County Service Area No. 4 and represents one entire parcel located at 2165 Penny Lane and identified by the County Assessor's Office as 046-422-018 along with the adjacent portion of public right-of-way on Penny Lane; and

WHEREAS, the Commission's Executive Officer has reviewed the proposal and prepared a report with recommendations; and

WHEREAS, the Executive Officer's report and recommendations on the proposal have been presented to the Commission in the manner provided by law; and

WHEREAS, the Commission heard and fully considered all the evidence presented at a public meeting held on the proposal on October 3, 2022; and

WHEREAS, the Commission considered all the factors required by law under Government Code section 56668 and adopted local policies and procedures; and

WHEREAS, the Commission found the proposal consistent with the sphere of influence established for the City of Napa; and

WHEREAS, the Commission determined to its satisfaction that all owners of land included in said proposal consent to the subject annexation; and

NOW, THEREFORE, THE COMMISSION DOES HEREBY RESOLVE, DETERMINE, FIND, AND ORDER as follows:

- 1. The Commission's determinations on the proposal incorporate the information and analysis provided in the Executive Officer's written report.
- 2. The underlying activity, annexation of the affected territory, is exempt from further review pursuant to CEQA Guidelines Section 15282(k), which exempts the installation of new pipeline as long as the project does not exceed one mile in length. The proposed annexation also qualifies for the statutory exemption from further review under CEQA Guidelines Section 15319, which exempts annexations to a city or special district of areas containing existing public or private structures developed to the density allowed by the current zoning or prezoning of either the gaining or losing environmental agency, whichever is more restrictive, provided, however, that the extension of utility services to the existing facilities would have a capacity to serve only the existing facilities. The records upon which these findings are made are located at the Commission's administrative office located at 1754 Second Street, Suite C, Napa, California 94559.
- 3. The proposal is APPROVED subject to completion of item number 10 below.
- 4. The proposal is assigned the following distinctive short-term designation:

PENNY LANE NO. 5 REORGANIZATION

- 5. The affected territory is depicted in the attached vicinity map and more precisely described in Exhibit "A".
- 6. The affected territory is uninhabited as defined in Government Code section 56046.
- 7. The City of Napa utilizes the regular assessment roll of the County of Napa.
- 8. Upon effective date of the proposal, the affected territory will be subject to all previously authorized charges, fees, assessments, and taxes that were lawfully enacted by the City of Napa. The affected territory will also be subject to all of the rates, rules, regulations, and ordinances of the City of Napa.
- 9. The Commission waives conducting authority proceedings in accordance with Government Code section 56662(a).
- 10. Recordation is contingent upon receipt by the Executive Officer of all outstanding Commission fees.
- 11. The effective date shall be the date of recordation of the Certificate of Completion. The Certificate of Completion must be filed within one calendar year from the date of approval unless a time extension is approved by the Commission.

12. The Commission hereby directs staff to file a Notice of Exemption in compliance with CEQA.The foregoing resolution was duly and regularly adopted by the Commission at a public

meeting held	on October 3, 2022, after a motion by Commissioner, seconded r, by the following vote:	
AYES:	Commissioners	
NOES:	Commissioners	
ABSENT:	Commissioners	
ABSTAIN:	Commissioners	
	Margie Mohler Commission Chair	
ATTEST:	Brendon Freeman	
	Executive Officer	
Recorded by:	Dawn Mittleman Longoria Interim Commission Clerk	

EXHIBIT "A"

PENNY LANE NO. 5 REORGANIZATION

ANNEXATION TO THE CITY OF NAPA AND DETACHMENT AND DETACHMENT FROM COUNTY SERVICE AREA NO. 4

GEOGRAPHIC DESCRIPTION

All that real property situate in portions of Tulocay Rancho, in the County of Napa, State of California described as follows:

BEGINNING at a point on the easterly right of way line of Penny Lane, said point also being at the Southeast corner of an existing Penny Lane No. 4 Annexation District to the City of Napa, per Resolution No. 2017-05, recorded on 9-06-2017 in Document No. 2017-0020143 more particularly described as follows:

Course 1: thence from said Point of Beginning and along said easterly right of way line of Penny Lane, South, 61.00 feet;

Course 2: thence; West, 266.88 feet; to a point on the easterly boundary of the Patton Avenue and Stern Drive Annexation No.2;

Course 3: thence along said Patton Avenue / Stern Drive, Annexation No.2 to the southwest corner of said Penny Lane No. 4 Annexation; North, 61.00 feet;

Course 4: thence along the southerly line of said Penny Lane No. 4 Annexation; East 265.18 feet to the POINT OF BEGINNING,

Containing 16,280 Square Feet, more or less.

For assessment purposes only. This description of land is not a legal property description as defined the Professional land Surveyor's Act and may not be used as the basis for an offer for sale of the land described herein.

FINAL

ENGINEERS INSPECTORS SURVEYORS

FINAL

211 GATEWAY ROAD WEST, SUITE 204
NAPA, CALIFORNIA 94558
Tel: (707) 255-2729 FAX. (707) 255-2739 Jane No. 5 Reorganization September 23, 2022 HAUDHARY.COM DETACHMENT FROM COUNTY SERVICE AREA NO. 4

BEING A PORTION OF TULOCAY RANCHO

Page 5 of 5

FORM D

Attau	nment Two
Date Filed:	8/16/22
Proposal Name:	Penny Lane #

PROPOSAL APPLICATION Change of Organization/Reorganization

[. A	APPLICANT INFORM	ATION			
Α.	Name: Roman	on Sher	l Ser	Agency/Ru	siness (If Applicable)
		65 Pe	Street Name	Na pa City	94559
	A CONTRACTOR OF THE CONTRACTOR	266-879 Number	Facsimile Number	rshed E-Mail Ad	Zip Code Tae @ aD , Cor dress
В.	Applicant Type: (Check One)	Local Agency	Register	red Voter	Landowner
п. 1	PROPOSAL DESCRIP	TION			
Α.	Affected Agencies:	City o	f Napa	Address	
		County S	Service Ava	Address	
		Name		Address	
				Use Addi	itional Sheets as Needed
В.	Proposal Type: (Check as Needed)	Annexation	Detachment	City Incorporation	District Formation
		City/District Dissolution	City/District Merger	Service Activation (District Only)	Service Divestiture (District Only)
C.	Purpose Statement: (Specific)	Annex public	to the water s	City of Nag	a to receive

GENERAL INFORMATION Penny Lane Location: Acres Assessor Parcel Number Street Address Acres Assessor Parcel Number Street Address Assessor Parcel Number Acres Street Address **Total Location Size** (Including Right-of-Ways) Landowners: Assessor Parcel Number: Mailing Address: 707-266-8799 E-mail: Phone Number: Assessor Parcel Number: (2)Mailing Address: _E-mail: Phone Number: Assessor Parcel Number: Name: Mailing Address: E-mail: Phone Number: Name: Assessor Parcel Number: Mailing Address: E-mail: Phone Number: Use Additional Sheets As Needed C. Population: Total Number of Residents: Total Number of Registered Voters:

<i>(</i> 1)			// /	
(1a)	County Genera	l Plan Designation:	AWOS	
(1b)	County Zoning	Standard:	RS:UR	
(2a)	Applicable City	General Plan Designation:	SFR-179	
(2b)			RS 7	
		One residen	ce and detach	ed garage
Develo	pment Plans:			
(1a)	Territory Subject	t to a Development Project?		
(1b)	If Yes, Describe	Project:	Yes	No
(1c)	If No, When Is I	evelopment Anticipated?	Not anticipat	led
Physica	I Characteristics			
(1)	Describe Topogra	aphy: 2 to 5	% slopes	
(2)	Describe Any Na	tural Boundaries:	le	
(3)	Describe Soil Cor	nposition and Any Drainage Bas	ins: Soil: Coombs	gravelly law
(4)	Describe Vegetati			, walnut tree
		s		V
	(2b) Existin (Speci	(2b) Applicable City (Required for Content of Content o	(2b) Applicable City Pre-zoning Standard: (Required for City Annexations) Existing Land Uses: One residen Development Plans: (1a) Territory Subject to a Development Project? (1b) If Yes, Describe Project: M/A (1c) If No, When Is Development Anticipated? Physical Characteristics: (1) Describe Topography: 2 to 5 (2) Describe Any Natural Boundaries: More and Characteristics: Cayedans (3) Describe Soil Composition and Any Drainage Base Characteristics: Cayedans (4) Describe Vegetation: Markerey transport of the Contracts Williamson Act Contracts	(2b) Applicable City Pre-zoning Standard: (Required for City Annexations) Existing Land Uses: (Specific) Development Plans: (1a) Territory Subject to a Development Project? (1b) If Yes, Describe Project: (1c) If No, When Is Development Anticipated? Physical Characteristics: (1) Describe Topography: (2) Describe Any Natural Boundaries: (3) Describe Soil Composition and Any Drainage Basins: (4) Describe Vegetation: Markerey Freel, peach free April Characteristics (Williamson Act Contracts

IV. GOVERNMENTAL SERVICES AND CONTROLS

A.	Plan For Provid	ling Services:
	(1)	Enumerate and Describe Services to Be Provided to the Affected Territory:
	(2)	Level and Range of Services to Be Provided to the Affected Territory:
		Residential use
	(3)	Indication of When Services Can Feasibly Be Extended to the Affected Territory:
		Immediately upon annexation
		min and the second of the seco
	(4)	
		Connect to existing water line
	(5)	
		By landowners

ENVL	RONMENTAL INFORMATION
Envi	ronmental Analysis (City annexations require pre-zoning.) Lead Agency for Proposal: Name
(2)	Type of Environmental Document Previously Prepared for Proposal: Environmental Impact Report Negative Declaration/Mitigated Negative Declaration Categorical/Statutory Exemption: Type Statutory exemption 1538 Provide Copies of Associated Environmental Documents
ADDI	TIONAL INFORMATION
Appr	oval Terms and Conditions Requested For Commission Consideration:
Appr	VIA
	Use Additional Sheets As Needed
Identi	VIA
Identi	Use Additional Sheets As Needed fy Up to Three Agencies or Persons to Receive Proposal Correspondences
Identi (Does	Use Additional Sheets As Needed fy Up to Three Agencies or Persons to Receive Proposal Correspondence: not include affected landowners or residents) Recipient Name: Mailing Address:
Identi (Does	Use Additional Sheets As Needed fy Up to Three Agencies or Persons to Receive Proposal Correspondence: not include affected landowners or residents) Recipient Name: Mailing Address: E-Mail:
Identi (Does	Use Additional Sheets As Needed fy Up to Three Agencies or Persons to Receive Proposal Correspondence: not include affected landowners or residents) Recipient Name: Mailing Address: E-Mail: Recipient Name:
Identi (Does	Use Additional Sheets As Needed fy Up to Three Agencies or Persons to Receive Proposal Correspondence: not include affected landowners or residents) Recipient Name: Mailing Address: E-Mail: Recipient Name: Mailing Address:
Identi (Does (1)	Use Additional Sheets As Needed fy Up to Three Agencies or Persons to Receive Proposal Correspondence: not include affected landowners or residents) Recipient Name: Mailing Address: E-Mail: Recipient Name: Mailing Address: E-Mail:

VII. CERTIFICATION

Formation Commiss	ion contained in this application is correct. I acknowledge and agree the Local Agency ion of Napa County is relying on the accuracy of the information provided in my
representations in ord	ler to process this application proposal.
Signature:	Ran Shelder
Printed Name:	Ron Sheller
Title:	
Date:	AUG 16, 2022

FACTORS FOR COMMISSION CONSIDERATION

Government Code §56668 requires the review of a proposal to include the following factors:

FACTOR TO CONSIDER	COMMENT
Population and density [§56668(a)]	Consistent: Population two (legally uninhabited)
2. Land area and land use [§56668(a)]	Consistent: 0.37 acres, single-family residence Jurisdiction: unincorporated County, included in City's Terrace/Shurtleff Planning Area
3. Assessed valuation [§56668(a)]	Consistent: Land: \$126,610 Structural improvements: \$158,269
4. Topography, natural boundaries and drainage basins [§56668(a)]	Consistent: Relatively flat: 2 to 5 percent slopes Drainage basin: Cayetano Creek
5. Proximity to other populated areas [§56668(a)]	Consistent: Adjacent lands to north and west are in the City and developed with residential uses. Adjacent lands to east and south are unincorporated and developed with, or planned for, rural residential uses.
6. Likelihood of significant growth in the area, adjacent areas during next 10 years [§56668(a)]	Consistent: City General Plan designation and zoning could allow up to two total residential lots within affected territory. No development plans at this time. Adjacent areas are planned for low density residential development.
7. Need for government services [§56668(b)]	Consistent: Existing City services provided at adequate levels: Sewer, fire and emergency protection, law enforcement Additional service: Connection to water to reduce dependence on private well
8. Government services present cost, adequacy and controls in area [§56668(b)]	Consistent: Analysis: Central County Region Municipal Service Review adopted in 2014 and Napa Countywide Water Wastewater MSR Updated 10-4-21

9. Government services probable future needs and controls in area [§56668(b)]	Consistent: Analysis: <u>Central County Region Municipal</u> <u>Service Review adopted in 2014</u> and <u>Napa Countywide</u> <u>Water Wastewater MSR Updated 10-4-21</u>
10. Government services effect of proposal on cost, adequacy and controls in area and adjacent areas [§56668(b)]	Consistent: Analysis: <u>Central County Region Municipal Service Review adopted in 2014</u> and <u>Napa Countywide Water Wastewater MSR Updated 10-4-21</u>
11. Effects on adjacent areas, on mutual social and economic interests, and on local governmental structure in the County [§56668(c)]	Consistent: Area included in City's SOI since 1975
12. Effects on planned efficient patterns of urban development [§56668(d)]	Consistent: City General Plan land use designation: SFR-179 (Single Family Residential, 2 to 7 lots per acre)
13. Effects on maintaining physical and economic integrity of agricultural lands [§56668(e)]	Consistent: Within City RUL, not designated for agricultural or open space use
14. Boundaries: logical, contiguous, not difficult to serve, definite and certain [§56668(f)]	Consistent: Located within City's SOI and RUL, water service infrastructure located near
15. Conformance to lines of assessment, ownership [§56668(f)]	Consistent: One parcel identified as APN 046-422-018 along with the adjacent portion of public right-of-way
16. Creation of islands, corridors, irregular boundaries [§56668(f)]	Consistent: Would reduce the size of an existing pocket of territory surrounded on two sides by the City's boundary
17. Consistency with regional transportation plan [§56668(g)]	Consistent: No specific projects in regional transportation plan (RTP), <i>Plan Bay Area 2050</i>

40.0 1	
18. Consistency with city or county general and specific plans [§56668(h)]	Consistent: City General Plan designation: SFR-179 (Single Family Residential, 2 to 7 lots per acre) City Zoning: RS-7 (Single Family Residential, minimum lot size 7,000 sq. ft.)
19. Consistency with spheres of influence [§56668(i)]	Consistent: Within City's SOI since 1975
20. Comments from affected agencies and other public agencies [§56668(j)]	Consistent: No comments received
21. Ability of agency to provide service including sufficiency of revenues [§56668(k)]	Consistent: Analysis: <u>Central County Region Municipal</u> <u>Service Review adopted in 2014 and Napa Countywide</u> <u>Water Wastewater MSR Updated 10-4-21</u>
22. Timely availability of adequate water supply [§56668(I)]	Consistent: Analysis: <u>Central County Region Municipal</u> <u>Service Review adopted in 2014 and Napa Countywide</u> <u>Water Wastewater MSR Updated 10-4-21</u>
23. Fair share of regional	Consistent: Neutral
housing needs [§56668(m)]	Consistent resulta.
housing needs	Consistent: 100% consent of landowners
housing needs [§56668(m)] 24. Information or comments from landowners, voters, or residents in proposal area	
housing needs [§56668(m)] 24. Information or comments from landowners, voters, or residents in proposal area [§56668(n)] 25. Existing land use designations	Consistent: 100% consent of landowners Consistent: City General Plan designation: SFR-179 (Single Family Residential, 2 to 7 lots per acre) City Zoning: RS-7 (Single Family Residential, minimum lot



Local Agency Formation Commission of Napa County Subdivision of the State of California

1754 Second Street, Suite C Napa, California 94559 Phone: (707) 259-8645 www.napa.lafco.ca.gov

We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 7b (Action)

TO: Local Agency Formation Commission

PREPARED BY: Brendon Freeman, Executive Officer & F

Dawn Mittleman Longoria, Analyst II/Interim Clerk

MEETING DATE: October 3, 2022

SUBJECT: Proposed Darling Street No. 7 Annexation to the Napa Sanitation

District and Associated CEQA Findings

RECOMMENDATION

Adopt the Resolution of the Local Agency Formation Commission of Napa County Making Determinations – Darling Street No. 7 Annexation to the Napa Sanitation District (NSD) making California Environmental Quality Act (CEQA) findings and approving the proposed annexation (Attachment One). Standard conditions are also recommended.

BACKGROUND AND SUMMARY

<u>Applicant:</u> Landowner (petition) <u>Tax Sharing Agreement:</u> Yes – master tax

<u>Proposed Action:</u> Annexation to NSD exchange agreement

<u>Assessor Parcel Number:</u> 038-471-005 <u>Landowner Consent:</u> 100% <u>Docation:</u> 1239 Darling Street <u>Protest Proceedings:</u> Waived

Area Size: 0.65 acres CEQA: Exempt

<u>Jurisdiction:</u> City of Napa ("City") <u>Current Land Uses:</u> one single-family <u>Sphere of Influence Consistency:</u> Yes residence and detached garages, max

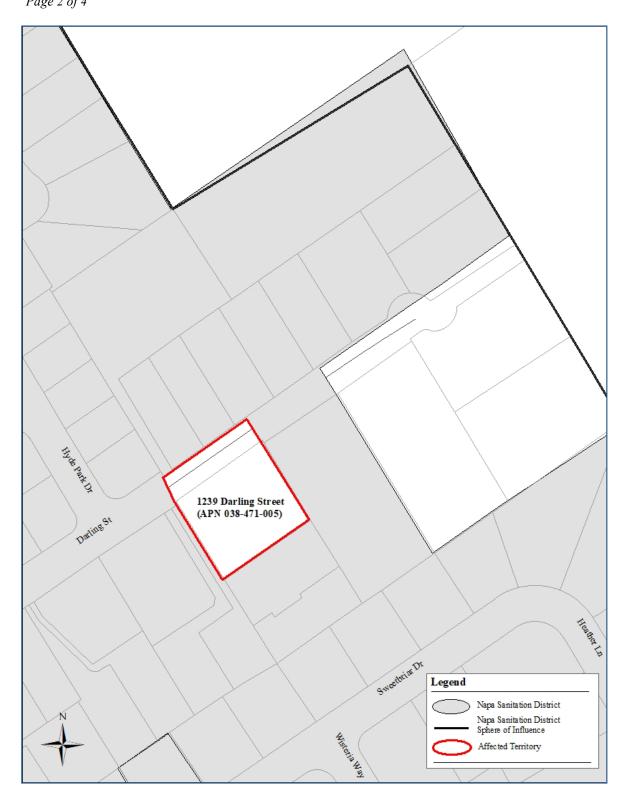
Policy Consistency: Yes development potential is 3 total lots

Purpose: Permanent connection to sewer service

Development Plans: Yes – one additional residential unit

Application: Attachment Two

Maps of Affected Territory: Following pages





DISCUSSION

Factors for Commission Determinations

Mandated Factors: Attachment Three¹

Property Tax Agreement

Master Property Tax Agreement: No change in allocation for annexations to NSD

Protest Proceedings

Waived: Legally uninhabited with 100% consent of property owners²

ENVIRONMENTAL REVIEW

Exemptions:

- 1. Installation of new pipeline less than one mile³
 - a. Current and future residential units would connect via sewer main and/or laterals from existing sewer main
- 2. Existing structures developed to density allowed in current zoning⁴
 - a. Any future development would require review and approval by the City

ATTACHMENTS

- 1) Draft Resolution Approving the Proposal and Making CEQA Findings
- 2) Application Materials
- 3) Factors for Commission Determinations

¹ California Government Code sections 56668 & 56668.3

² California Government Code section 56662(a): fewer than 12 registered voters

³ CEQA Guidelines section 15282(k)

⁴ CEQA Guidelines section 15319

RESOLUTION NO.

RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY MAKING DETERMINATIONS

DARLING STREET NO. 7 ANNEXATION TO THE NAPA SANITATION DISTRICT

WHEREAS, an application for a proposed reorganization has been filed with the Local Agency Formation Commission of Napa County, hereinafter referred to as "Commission," pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000; and

WHEREAS, the proposal seeks Commission approval to annex approximately 0.65 acres of incorporated land to the Napa Sanitation District and represents one entire parcel located at 1239 Darling Street and identified by the County of Napa Assessor's Office as 038-471-005 along with the adjacent portion of public right-of-way on Darling Street; and

WHEREAS, the Commission's Executive Officer has reviewed the proposal and prepared a report with recommendations; and

WHEREAS, the Executive Officer's report and recommendations have been presented to the Commission in the manner provided by law; and

WHEREAS, the Commission heard and fully considered all the evidence presented at a public meeting held on the proposal on October 3, 2022; and

WHEREAS, the Commission considered all the factors required by law under Government Code sections 56668 and 56668.3 as well as adopted local policies and procedures; and

WHEREAS, the Commission finds the proposal consistent with the sphere of influence established for the Napa Sanitation District; and

WHEREAS, the Commission finds that all owners of land included in said proposal consent to the subject annexation; and

WHEREAS, in accordance with applicable provisions of the California Environmental Quality Act (hereinafter "CEQA"), the Commission considered available exemptions under CEQA, in accordance with Title 14 of the California Code of Regulations (hereinafter "CEQA Guidelines"); and

NOW, THEREFORE, THE COMMISSION DOES HEREBY RESOLVE, DETERMINE, AND ORDER as follows:

- 1. The Factors for Commission Determinations provided in the Executive Officer's written report are hereby incorporated herein by this reference and are adequate.
- 2. The underlying activity, annexation of the affected territory, is exempt from further review pursuant to CEQA Guidelines Section 15282(k), which exempts the installation of new pipeline as long as the project does not exceed one mile in length. The proposed annexation also qualifies for the statutory exemption from further review under CEQA Guidelines Section 15319, which exempts annexations to a city or special district of areas containing existing public or private structures developed to the density allowed by the current zoning or prezoning of either the gaining or losing environmental agency, whichever is more restrictive, provided, however, that the extension of utility services to the existing facilities would have a capacity to serve only the existing facilities. The records upon which these findings are made are located at the Commission's administrative office located at 1754 Second Street, Suite C, Napa, California 94559.
- 3. The proposal is APPROVED subject to completion of item number 11 below.
- 4. This proposal is assigned the following distinctive short-term designation:

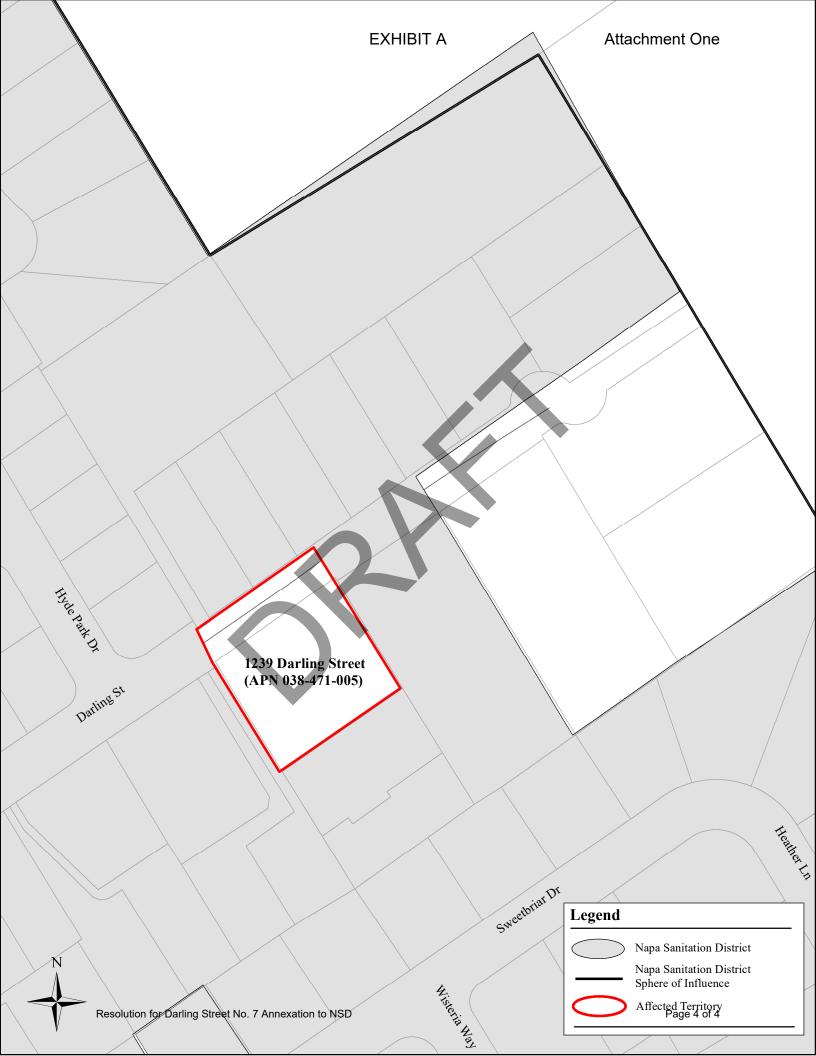
DARLING STREET NO. 7 ANNEXATION TO THE NAPA SANITATION DISTRICT

- 5. The affected territory is shown on the map in the attached Exhibit "A".
- 6. The affected territory so described is uninhabited as defined in California Government Code section 56046.
- 7. The Napa Sanitation District utilizes the regular assessment roll of the County of Napa.
- 8. The affected territory will be taxed for existing general bonded indebtedness of the Napa Sanitation District.
- 9. The proposal shall be subject to the terms and conditions of the Napa Sanitation District.
- 10. The Commission waives conducting authority proceedings in accordance with California Government Code section 56662(a).

- 11. Recordation is contingent upon receipt by the Executive Officer of the following:
 - (a) A final map and geographic description of the affected territory determined by the County Surveyor to conform to the requirements of the State Board of Equalization.
 - (b) All outstanding Commission fees.
 - (c) Written confirmation from the Napa Sanitation District that it is acceptable to record a Certificate of Completion.
- 12. The effective date shall be the date of recordation of the Certificate of Completion. The Certificate of Completion must be recorded within one calendar year unless an extension is requested and approved by the Commission.
- 13. The Commission hereby directs staff to file a Notice of Exemption in compliance with CEQA.

	oregoing resolution was duly and ber 3, 2022, after a motion by C			public meeting Commissioner
	ber 5, 2022, after a motion by C, by the following vote:	John Missioner	, seconded by	Commissioner
AYES:	Commissioners			
NOES:	Commissioners			
ABSENT:	Commissioners			
ABSTAIN:	Commissioners			
		Margie Mo Commission		
ATTEST:	Brendon Freeman Executive Officer			
Recorded by:	Dawn Mittleman Longoria			

Interim Commission Clerk



FORM D

Attachment Two
Date Filed:

Proposal Name:

Darling St. #7 NSD

PROPOSAL APPLICATION Change of Organization/Reorganization

(I.)	APPLICANT INF	DRMATION
X A.	. Name:	ene Garake varquez
	C	ontact Person Agency/Business (If Applicable)
	Address:	238 Darling Nava 9455
	S	reet Number Street Name City Zip Code
	Contact: 7	67 3072814 magic 663@gmail.com
	P	one Number Facsimile Number E-Mail Address
В.	Applicant Type: (Check One)	Local Agency Registered Voter Landowner
II.	PROPOSAL DESC	CRIPTION
A.	Affected Agencie	A at C V
		Name Address 49538
		Name Address
		Name Address
		Use Additional Sheets as Needed
В.	Proposal Type: (Check as Needed	Annexation Detachment City Incorporation District Formation
		City/District City/District Service Activation Service Divestiture
		Dissolution Merger (District Only) (District Only)
C.	Purpose Stateme	nt: Annexation to allow comedian to public gener.
	(Specific)	Count
		Jones !

				The state of the s		
A. Locat	The state of the s	1239	Darling Gi	I Napa	CA. 94558	.55
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	-	Ctus at A J.J.		Portion		10.
	``	Street Addr	ess	Assessor I	Parcel Number	Acres
	- 5	Street Addr	ess	Assessor I	Parcel Number	Acres
		Street Addr	ess	Assessor F	Parcel Number	Acres
					Location Size ight-of-Ways)	65
B. Lando	wners:					
(1)	Assessor Parcel Nun	nber:	038-471-1	005 _{Name:}	Rene Conzale	ez Vaz
X	Mailing Address:		1239 Dari	ing St	Naga CA. 94	508
7	Phone Number:		707-307	- 1814 E-mail:		
(2)	Assessor Parcel Num	nber:		Name:		
	Mailing Address:					
	Phone Number:		-	E-mail:		
(3)	Assessor Parcel Num	nber:		Name:		
	Mailing Address:					
	Phone Number:		***************************************	E-mail:	-	
(4)	Assessor Parcel Num	iber:		Name:	-	
	Mailing Address:					·
	Phone Number:			E-mail:	1	-
_					Use Additional Sheets A.	s Needed
C.) Popula	tion:				. 1	
(1)	Total Number of Res	sidents:			4	
(2)	Total Number of Re	gistered Vot	ers:		2	

).	Land U	se Factors:				N/A			
	(1a)	County General	Plan Designation	1:	***	4//4		<u></u>	
	(1b)	County Zoning	Standard:			N/N			
	(2a)	Applicable City	General Plan Des	signation:		SFI.)	<u>-3 </u>		
	(2b)		Pre-zoning Standity Annexations)	iard:		RT-	7		
2.	Existin (Specif	g Land Uses: ic)	Dre ho	rusing v . Residu	mit	with	a fer	detai	les
			Givenyes	. Reside	nhal	Lond	USE	•	
۲.	Develo	pment Plans:				·/			
	(1a)	Territory Subject	ct to a Developmen	nt Project?		Yes		No	
	(1b)	If Yes, Describe	Project: Add	! anoth	el .	duella	g to	He p	report
	(1c)	If No, When Is	Development Anti	cipated?					
	Physic	al Characteristic			***************************************				
	-		raphy: Flat	parcel					
	(2)	Describe Any N	atural Boundaries:	· N/A					
	(3)	Describe Soil C	omposition and An	ıy Drainage Basin	ns:	somps	Cyronelly	100m1	
		Hare	Loan,	Salvador		harrel :	local	drawag	2
	(4)	Describe Vegeta	omposition and An Low ation: Trees	s and	grag	<u>ss</u>			
н.		mson Act Contra		Ye				No No	

(Check One)

Plan For Prov	iding Services:
(1)	Enumerate and Describe Services to Be Provided to the Affected Territory:
(2)	Level and Range of Services to Be Provided to the Affected Territory:
	Sufficient to provide servius to provide residences
(3)	Indication of When Services Can Feasibly Be Extended to the Affected Territory:
	As soon as annexation is complete
(4)	
	Existing Scur line is sufficient. Kultural
	Cornection.
(5)	
	Lard Ower

VIR	ONMENTAL INFOR	RMATION	Attachment
Enviro	onmental Analysis (Cit	ty annexations require pre-zoning.)	
(1)	Lead Agency for Pro	roposal: LATCO Name	
(2)	Type of Environmen	ntal Document Previously Prepared for Proposal:	
	Environment	ntal Impact Report	
	Categorical/S	eclaration/Mitigated Negative Declaration Statutory Exemption: LEQA Guidelius Type	, Scelion 15
	None		
	Provide Copies of As	Associated Environmental Documents	
		Use Add	litional Sheets As Needed
Identi	fy Up to Three Agenci	cies or Persons to Receive Proposal Correspondence:	
	not include affected la		
		Hugo Figuerou	
(Does	not include affected la	Hugo Figuerou	h 2, Napa, CA
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(Does	not include affected la Recipient Name: Mailing Address:	Hugo Figuerou	Ic 2, Napa, CA Juni l. Com
(Does	not include affected la Recipient Name: Mailing Address: E-Mail:	Hugo Figuerou	k 2, Napa, CA Juni l. Com
(Does (1)	not include affected la Recipient Name: Mailing Address: E-Mail: Recipient Name:	Hugo Figuerou	h 2, Napa, CA Juni l. Com

(3) Recipient Name:

E-Mail:

Mailing Address:

I certify the information contained in this application is correct. I acknowledge and agree the Local Agency Formation Commission of Napa County is relying on the accuracy of the information provided in my representations in order to process this application proposal.

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1	K V	

Signature:	(NIL EST)	
Printed Name:	Rene consuler vargoer	
Title:	owner	
Date:	07-19-22	

FACTORS FOR COMMISSION CONSIDERATION

Government Code §56668 requires the review of a proposal to include the following factors:

FACTOR TO CONSIDER	COMMENT
Population and density [§56668(a)]	Consistent: Population four (legally uninhabited)
2. Land area and land use [§56668(a)]	Consistent: 0.65 acres, one single-family residence Jurisdiction: City of Napa, <i>Vintage</i> Planning Area
3. Assessed valuation [§56668(a)]	Consistent: Land: \$708,266 Structural improvements: \$257,546
4. Topography, natural boundaries and drainage basins [§56668(a)]	Consistent: Relatively flat: 0 to 2 percent slopes Drainage basin: Napa River - Salvador Channel
5. Proximity to other populated areas [§56668(a)]	Consistent: Adjacent lands on the four sides: City of Napa – developed or have residential use designations in the General Plan
6. Likelihood of significant growth in the area, adjacent areas during next 10 years [§56668(a)]	Consistent: City General Plan designation and zoning could allow up to 3 total residential lots; future subdivision would require analysis and approval by the City; landowner plans to add one more residence.
7. Need for government services [§56668(b)]	Consistent: Existing City services provided at adequate levels: Water, fire and emergency protection, law enforcement Additional service: Connection to sewer to reduce dependence on septic and facilitate development of a second residence
8. Government services present cost, adequacy and controls in area [§56668(b)]	Consistent: Analysis: <u>Central County Region Municipal</u> <u>Service Review adopted in 2014</u> and <u>Napa Countywide</u> <u>Water Wastewater MSR Updated 10-4-21</u>
9. Government services probable future needs and controls in area [§56668(b)]	Consistent: Analysis: <u>Central County Region Municipal Service Review adopted in 2014</u> and <u>Napa Countywide Water Wastewater MSR Updated 10-4-21</u>

10. Cavamanant	Consistent: Analysis: Control County Design Atymisis.
10. Government services effect of proposal on cost, adequacy and controls in area and adjacent areas [§56668(b)]	Consistent: Analysis: Central County Region Municipal Service Review adopted in 2014 and Napa Countywide Water Wastewater MSR Updated 10-4-21
11. Effects on adjacent areas, on mutual social and economic interests, and on local governmental structure in the County [§56668(c)]	Consistent: Area included in NSD SOI since 1975
12. Effects on planned efficient patterns of urban development [§56668(d)]	Consistent: City General Plan land use designation: SFI-23 (Single Family Infill, 3 to 6 lots per acre)
13. Effects on maintaining physical and economic integrity of agricultural lands [§56668(e)]	Consistent: Within City RUL, not designated for agricultural or open space use
14. Boundaries: logical, contiguous, not difficult to serve, definite and certain [§56668(f)]	Consistent: One parcel and adjacent portion of right-of-way, one existing residence
15. Conformance to lines of assessment, ownership [§56668(f)]	Consistent: One parcel: APN 038-471-005
16. Creation of islands, corridors, irregular boundaries [§56668(f)]	Consistent: Would eliminate an existing pocket of territory surrounded by NSD's boundary
17. Consistency with regional transportation plan [§56668(g)]	Consistent: No specific projects in regional transportation plan (RTP), <i>Plan Bay Area 2050</i>
18. Consistency with city or county general and specific plans [§56668(h)]	Consistent: City General Plan designation: SFI-23 (Single Family Infill, 3 to 6 lots per acre) City Zoning: RI-7 (Residential Infill, minimum lot size 7,000 sq. ft.)
19. Consistency with spheres of influence [§56668(i)]	Consistent: Within NSD SOI since 1975

20. Comments from affected agencies and other public agencies [§56668(j)]	Consistent: No comments received
21. Ability of agency to provide service including sufficiency of revenues [§56668(k)]	Consistent: Analysis: <u>Central County Region Municipal</u> <u>Service Review adopted in 2014</u> and <u>Napa Countywide</u> <u>Water Wastewater MSR Updated 10-4-21</u>
22. Timely availability of adequate water supply [§56668(I)]	Consistent: Analysis: <u>Central County Region Municipal</u> <u>Service Review adopted in 2014</u> and <u>Napa Countywide</u> <u>Water Wastewater MSR Updated 10-4-21</u>
23. Fair share of regional housing needs [§56668(m)]	Consistent: Development of second residence would contribute one unit towards housing needs
24. Information or comments from landowners, voters, or residents in proposal area [§56668(n)]	Consistent: 100% consent of landowners
25. Existing land use designations [§56668(o)]	Consistent: City General Plan designation: SFI-23 (Single Family Infill, 3 to 6 lots per acre) City Zoning: RI-7 (Residential Infill, minimum lot size 7,000 sq. ft.)
26. Effect on environmental justice [§56668(p)]	Consistent: No documentation or evidence suggesting the proposal will have any implication
27. Safety Element of GP concerns; identified as very high fire hazard zone [§56668(q)]	Consistent: Not located in a high fire hazard zone or a state responsibility area
28. Special district annexations: for the interest of landowners or inhabitants within the district and affected territory [§56668.3(a)(1)]	Consistent: Proposal approval would benefit by providing permanent access to public sewer service, eliminating public health hazard



Local Agency Formation Commission of Napa County Subdivision of the State of California

1754 Second Street, Suite C Napa, California 94559 Phone: (707) 259-8645 www.napa.lafco.ca.gov

We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 7c (Action)

TO: Local Agency Formation Commission

PREPARED BY: Brendon Freeman, Executive Officer $\mathcal{B} \mathcal{F}$

Dawn Mittleman Longoria, Analyst II/Interim Clerk DML

MEETING DATE: October 3, 2022

SUBJECT: Proposed Wine Country Avenue No. 6 Annexation to the Napa

Sanitation District and Associated CEQA Findings

RECOMMENDATION

Adopt the Resolution of the Local Agency Formation Commission of Napa County Making Determinations – Wine Country Avenue No. 6 Annexation to the Napa Sanitation District (NSD) making California Environmental Quality Act (CEQA) findings and approving the proposed annexation (Attachment One). Standard conditions are also recommended.

BACKGROUND AND SUMMARY

Applicant: Landowner (petition) Policy Consistency: Yes

<u>Proposed Action:</u> Annexation to NSD <u>Tax Sharing Agreement:</u> Yes – master tax

Landowner Consent: 100%

Assessor Parcel Numbers: 035-511-012 exchange agreement

& 035-511-014

<u>Location:</u> 1116 and 1118 Wine Country <u>Protest Proceedings:</u> Waived

Avenue <u>CEQA:</u> Exempt

Area Size: 2.5 acres <u>Current Land Uses:</u> Single-family

Jurisdiction: City of Napa residential

Sphere of Influence Consistency: Yes

Existing Outside Service Agreement due to Failed Septic: 1118 Wine Country Ave

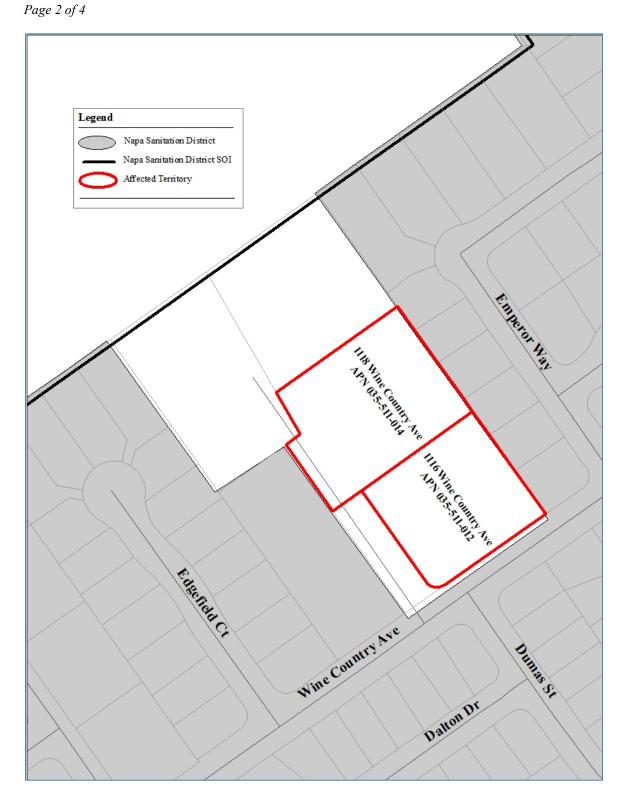
Adjacent Parcel Included: 1116 Wine Country Avenue

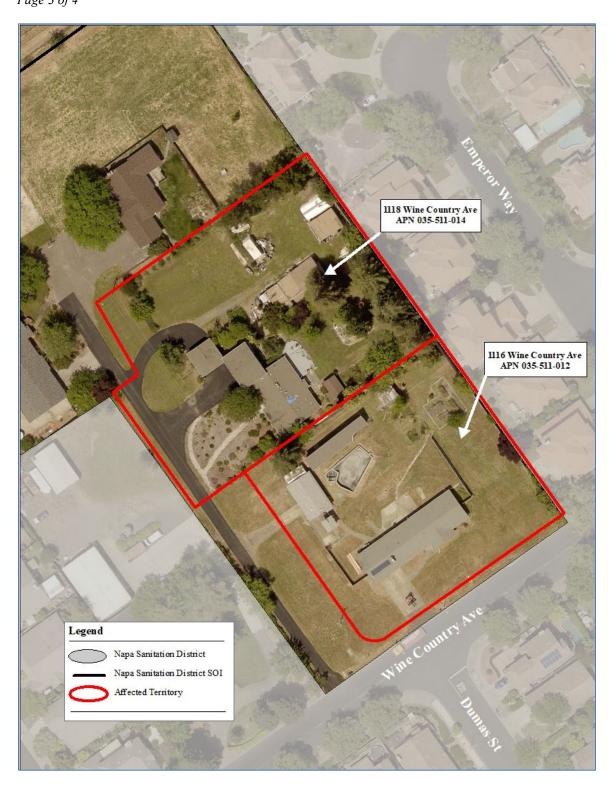
Purpose: Permanent connection to sewer service

Development Plans: None at this time

Application: Attachment Two

Maps of Affected Territory: Following pages





DISCUSSION

Factors for Commission Determinations

Mandated Factors: Attachment Three¹

Property Tax Agreement

Master Property Tax Agreement: No change in allocation for annexations to NSD

Protest Proceedings

Waived: Legally uninhabited with 100% consent of property owners²

ENVIRONMENTAL REVIEW

Exemptions:

- 1. Installation of new pipeline less than one mile³
 - a. Current and future residential units would connect via sewer main and/or laterals from existing sewer main

ATTACHMENTS

- 1) Draft Resolution Approving the Proposal and Making CEQA Findings
- 2) Application Materials
- 3) Factors for Commission Determinations

¹ California Government Code sections 56668 & 56668.3

² California Government Code section 56662(a): fewer than 12 registered voters

³ CEQA Guidelines section 15282(k)

RESOLUTION NO. ____

RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY MAKING DETERMINATIONS

WINE COUNTRY AVENUE NO. 6 ANNEXATION TO THE NAPA SANITATION DISTRICT

WHEREAS, an application for a proposed reorganization has been filed with the Local Agency Formation Commission of Napa County, hereinafter referred to as "Commission," pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000; and

WHEREAS, the proposal seeks Commission approval to annex approximately 2.48 acres of incorporated land to the Napa Sanitation District and represents two entire parcels located at 1116 & 1118 Wine Country Avenue and identified by the Country of Napa Assessor's Office as 035-511-012 & 035-511-014, respectively; and

WHEREAS, the Commission's Executive Officer has reviewed the proposal and prepared a report with recommendations; and

WHEREAS, the Executive Officer's report and recommendations have been presented to the Commission in the manner provided by law; and

WHEREAS, the Commission heard and fully considered all the evidence presented at a public meeting held on the proposal on October 3, 2022; and

WHEREAS, the Commission considered all the factors required by law under Government Code sections 56668 and 56668.3 as well as adopted local policies and procedures; and

WHEREAS, the Commission finds the proposal consistent with the sphere of influence established for the Napa Sanitation District; and

WHEREAS, the Commission finds that all owners of land included in said proposal consent to the subject annexation; and

WHEREAS, in accordance with applicable provisions of the California Environmental Quality Act (hereinafter "CEQA"), the Commission considered available exemptions under CEQA, in accordance with Title 14 of the California Code of Regulations (hereinafter "CEQA Guidelines"); and

NOW, THEREFORE, THE COMMISSION DOES HEREBY RESOLVE, DETERMINE, AND ORDER as follows:

- 1. The Factors for Commission Determinations provided in the Executive Officer's written report are hereby incorporated herein by this reference and are adequate.
- 2. The underlying activity, annexation of the affected territory, is exempt from further review pursuant to CEQA Guidelines Section 15282(k), which exempts the installation of new pipeline as long as the project does not exceed one mile in length. The records upon which these findings are made are located at the Commission's administrative office located at 1754 Second Street, Suite C, Napa, California 94559.
- 3. The proposal is APPROVED subject to completion of item number 11 below.
- 4. This proposal is assigned the following distinctive short-term designation:

WINE COUNTRY AVENUE NO. 6 ANNEXATION TO THE NAPA SANITATION DISTRICT

- 5. The affected territory is shown on the map and described in the geographic description in the attached Exhibit "A".
- 6. The affected territory so described is uninhabited as defined in California Government Code section 56046.
- 7. The Napa Sanitation District utilizes the regular assessment roll of the County of Napa.
- 8. The affected territory will be taxed for existing general bonded indebtedness of the Napa Sanitation District.
- 9. The proposal shall be subject to the terms and conditions of the Napa Sanitation District.
- 10. The Commission waives conducting authority proceedings in accordance with California Government Code section 56662(a).
- 11. Recordation is contingent upon receipt by the Executive Officer of the following:
 - (a) A final map and geographic description of the affected territory determined by the County Surveyor to conform to the requirements of the State Board of Equalization.
 - (b) All outstanding Commission fees.
 - (c) Written confirmation from the Napa Sanitation District that it is acceptable to record a Certificate of Completion.

- 12. The effective date shall be the date of recordation of the Certificate of Completion. The Certificate of Completion must be recorded within one calendar year unless an extension is requested and approved by the Commission.
- 13. The Commission hereby directs staff to file a Notice of Exemption in compliance with CEQA.

	Foregoing resolution was duly and regular ober 3, 2022, after a motion by Comming, by the following vote:	• •	• •
AYES:	Commissioners		
NOES:	Commissioners		
ABSENT:	Commissioners		
ABSTAIN:	Commissioners		
ATTEST:		Margie Mohler Commission Chair	
	Brendon Freeman Executive Officer		
Recorded by:	: Dawn Mittleman Longoria Interim Commission Clerk		

5282 Annex EX-A 06-08-2022

EXHIBIT A

WINE COUNTRY AVENUE #6 DISTRICT ANNEXATION TO NAPA SANITATION DISTRICT GEOGRAPHICAL DESCRIPTION

All that certain property, situated in a portion of Sections 29, Township 6 North, Range 4 West, Mount Diablo Base Meridian, Being Parcels A and B as shown on the map entitled "Record of Survey Map of Lands of Emil Priebe" filed May 15, 1964 in Book 12 of Surveys at Page 14, Napa County Records, State of California, described as follows:

Beginning at the intersection of the northwest line of the Jensen Etal – Fong Annexation District to Napa Sanitation District recorded October 24, 1978 in Book 1101 at Page 341, Official Records of Napa County, and the southwest line of Wine Country Avenue Annexation District to Napa Sanitation District recorded June 18, 1991 in Book 1827 at Page 612, Official Records of Napa County,

- (1) thence along said northwest line South 54° 38' 55" West 272.75 feet to the northeast line of Wine Country Avenue #2 Annexation District to Napa Sanitation District recorded August 1, 1991 in Book 1840 at Page 307, Official Records of Napa County;
- (2) thence along said northeast line North 35° 21' 05" West 330.00 feet;
- (3) thence leaving said northeast line North 57° 20' 05" East 28.03 feet;
- (4) thence North 29° 58' 47" West 77.04 feet
- (5) thence North 54° 38' 55" East 237.54 feet to said southwestern line of Wine Country Avenue Annexation District;
- (6) thence along said southwest line South 35° 21' 05" East 405.39 feet to the Point of Beginning.

Containing 2.48 Acres, more or less.

BASIS OF BEARING

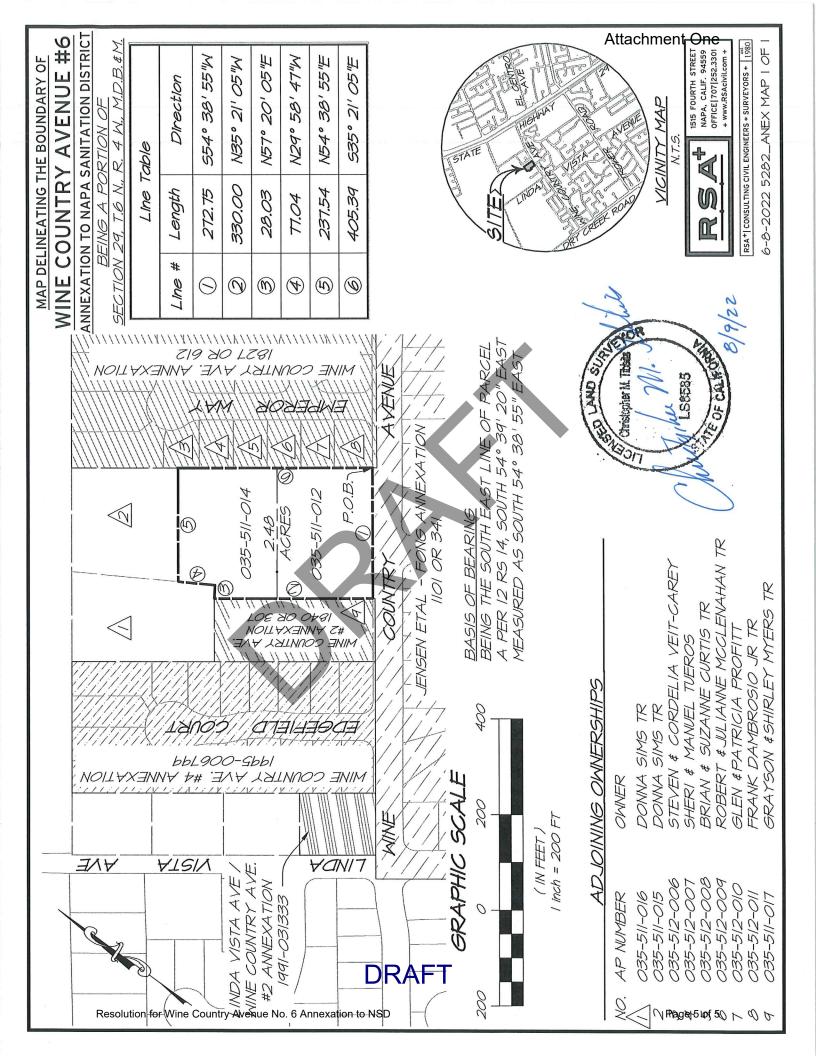
Being the southeast line of Parcel A Per 12 RS 14, South 54° 39 '20" East measured as South 54° 38' 55" East

For assessment purposes only. This legal description of land is not a legal property description as defined in the Subdivision Map Act and may not be used as a basis for an offer for sale of the land described.

150

Christopher M. Tibbi

LS8585



FORM D

rui suuji use Attrachment Two		
Date Filed:	7/5/22	
Proposal Name:	Wine Country Ave #6	

PROPOSAL APPLICATION Change of Organization/Reorganization

I.	A	PPLICANT	INFORMA	TON			
A. Name: Robert Richied Jeff Richied							
			Contact 1	Person			ness (If Applicable)
		Address:	1118	Wine Cou	untry Ave	Napa	94558
		Adda CSS.	Street Nu	ımber	Street Name	City	Zip Code
		Contact:	707-	718-2767	jeffrichied	@comcast.r	net
		Contact.	Phone N	umber	Facsimile Number	E-Mail Addre	ess
F	В.	Applicant (Check Or		Local Agency	Registered	i Voter L	andowner
п.	F	PROPOSAL	DESCRIPT	TON			
	4.	Affected A	Agencies:	Napa Sa	anitation Di	strict 1515 Sos	col Ferry Rd, Napa, CA 94558
	_		•	Name		Address	
				Name		Address	
				Name	ann barrendels en systeppindelsten bl. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1.	Address	
						Use Additi	onal Sheets as Needed
I	В.	Proposal 7 (Check as l		Annexation	Detachment	City Incorporation	District Formation
				City/District Dissolution	City/District Merger	Service Activation (District Only)	Service Divestiture (District Only)
	C.	Purpose S	Statement:	Septic lea	ch field failed.	Napa County w	ould not
		(Specific)		allow us to	replace so ha	ad to hook up to	Napa San.
				Now ne	ed to annex	c property in	.

III. GENERAL INFORMATION

A.	Locatio	m:	1118 W	ine country Ave	035-5	11-014	1.25
M.	Location:		Street Add	iress	Assessor Pa	arcel Number	Acres
			1116 W	1116 Wine Country Ave		035-511-012	
			Street Add	iress	Assessor Pa	arcel Number	Acres
			Street Add	dress	Assessor P	arcel Number	Acres
			Street Ade	dress	Assessor P	arcel Number	Acres
					Total (Including R	Location Size ight-of-Ways)	2.48
В.	Lando	wners:				Jeff Robert R	
	(1)	Assessor Parcel	Number :	035-511-014	Name:	Robert R	ichied
		Mailing Address	s:	1118 Wine	e Coun	try Ave	
		Phone Number:		707-718-276	7 E-mail:	jeffrichied@c	omcast,net
	(2)	Assessor Parcel	Number:	035-511-012	2 Name:	Jeff & She	rill Richied
		Mailing Address	S:	1116 Wine	Country	v Ave	
		Phone Number:		707-718-27	67 _{E-mail:}	jeffrichied@c	omcast.net
	(3)	Assessor Parcel	Number:		Name:		
		Mailing Address	s:	and the grown of the grown towns			
		Phone Number:			E-mail:		
	(4)	Assessor Parcel	Number:		Name:		
		Mailing Address	s:				
		Phone Number:			E-mail:		
						Use Additional Sh	neets As Needed
C.	Popul	ation:					
	(1)	Total Number	of Residents:		4		
	(2)	Total Number	of Registered	Voters:	2		

D,	Land U	se ractors:				
	(1a)	County Genera	l Plan Designation:	City of Napa		
	(1b)	County Zoning Standard:		City of Napa		
	(2a)	Applicable City	y General Plan Designation:	SFI-3 Single Family In	nfill 3.4 du/acre	
			y Pre-zoning Standard: City Annexations)	RI-5 Residential Infil	l minimum lot size 5,	000 sq ft
E.		g Land Uses:	Single Family	Residence		
F.	Develo	pment Plans:				
	(1a)	Territory Subje	ect to a Development Project?	Yes	No	
	(1b)	If Yes, Describ	e Project:			
	(lc)	If No, When Is	Development Anticipated?	ont know		
G.	Physic (1)	al Characterist	Flat			
	(2)	Describe Any	Natural Boundaries: Private	road and neighbors	fencing	
	(3)	Describe Soil	Composition and Any Drainage Ba	asins: Clay Soil: Haire Lo	oom Drainage basin:	Salvador Channel
	(4)	Describe Veg	etation: general land	dscaping		
Н.		amson Act Cont	racts	Yes	X	

IV. GOVERNMENTAL SERVICES AND CONTROLS A. Plan For Providing Services:

_	
	Level and Range of Services to Be Provided to the Affected Territory:
_	Sewer connection for an existing single-family home
	Indication of When Services Can Feasibly Be Extended to the Affected Territory:
	Services have been extended via Outside Service Agreement; due to failed
	septic system
_	Indication of Any Infrastructure Improvements Necessary to Extend Services to the Affected
-	Territory: Sewer lateral extended from sewer main in Wine Country Way (less than one sewer lateral extended from sewer main in Wine Country Way (less than one sewer lateral extended from sewer main in Wine Country Way (less than one sewer lateral extended from sewer main in Wine Country Way (less than one sewer lateral extended from sewer main in Wine Country Way (less than one sewer lateral extended from sewer main in Wine Country Way (less than one sewer lateral extended from sewer main in Wine Country Way (less than one sewer lateral extended from sewer main in Wine Country Way (less than one sewer lateral extended from sewer main in Wine Country Way (less than one sewer lateral extended from sewer main in Wine Country Way (less than one sewer lateral extended from sewer lateral extended from sewer main in Wine Country Way (less than one sewer lateral extended from sewer lateral ext
-	
	Information On How Services to the Affected Territory Will Be Financed:
-	Financed by property owner

	nmenta	l Analysis (City annexation	ons require pre-zoning.)
(1)		Agency for Proposal:	Napa LAFCO
(1)	Lessu 2	read for a column	Name
(2)	Туре	of Environmental Docum	ment Previously Prepared for Proposal:
		Environmental Impact	t Report
		Negative Declaration/	Mitigated Negative Declaration
	x	Categorical/Statutory Exer	Public Resources Code Section 21080(b)(4) statute provides
		None	Type exemptions for "specific actions necessary to prevent or mitigate an emergency." CEQA Guidelines Section 15282(k), which exemptions are the section 15282(k), which exemptions are the section 15282(k).
	Provi	de Copies of Associated	l Environmental Documents
ADDE	riona i	LINFORMATION	the installation of new pipeline as long as the project does not exceed one mile in length.
71	JE. VI 4	. Thusa Agansias ar Ba	Use Additional Sheets As Needed
B. Ident (Doe	ny up t s not inc	o Inree Agencies of Fe	ers or residents)
		Hide Shecien ishidowne	
(1)	Recip	pient Name:	
(1)			
(1)		nient Name:	
(1)	Mail E-M	nient Name:	
	Mail E-M) Reci	pient Name: ing Address: ail:	
	Mail E-M) Reci	pient Name: ing Address: ail: pient Name: ing Address:	
	Mail E-M Reci Mail	pient Name: ing Address: ail: pient Name: ing Address:	
(2	Mail E-M Mail E-M C-M Reci	pient Name: ing Address: ail: pient Name: ing Address:	

VII. CERTIFICATION

I certify the information contained in this application is correct. I acknowledge and agree the Local Agency Formation Commission of Napa County is relying on the accuracy of the information provided in my representations in order to process this application proposal.

Signature:

Printed Name:

Jeff Rich

Title:

Landowner

Date:

Wine Country Avenue No.6 Annexation to NSD FACTORS FOR COMMISSION CONSIDERATION

Government Code §56668 requires the review of a proposal to include the following factors:

FACTOR TO CONSIDER	COMMENT
Population and density [§56668(a)]	Consistent: Population two (legally uninhabited)
2. Land area and land use [§56668(a)]	Consistent: 2.5 acres, two single-family residences Jurisdiction: City of Napa, <i>Linda Vista</i> Planning Area
3. Assessed valuation [§56668(a)]	Consistent: Land: \$477,543 Structural improvements: \$562,440
4. Topography, natural boundaries and drainage basins [§56668(a)]	Consistent: Relatively flat: 0 to 2 percent slopes Drainage basin: Napa River – Salvador Channel
5. Proximity to other populated areas [§56668(a)]	Consistent: Adjacent lands on the four sides: City of Napa – developed or have residential use designations in the General Plan
Likelihood of significant growth in the area, adjacent areas during next 10 years [§56668(a)]	Consistent: City General Plan designation and zoning could allow up to 14 total residential lots; future subdivision would require analysis and approval by the City; no development plans at this time.
7. Need for government services [§56668(b)]	Consistent: Existing City services provided at adequate levels: Water, fire and emergency protection, law enforcement Additional service: Connection to sewer to reduce dependence on septic, APN # 035-511-014 has approved OSA due to failed septic
8. Government services present cost, adequacy and controls in area [§56668(b)]	Consistent: Analysis: Central County Region Municipal Service Review adopted in 2014 and Napa Countywide Water Wastewater MSR Updated 10-4-21
9. Government services effect of proposal on cost, adequacy and controls in area and adjacent areas [§56668(b)]	Consistent: Analysis: Central County Region Municipal Service Review adopted in 2014 and Napa Countywide Water Wastewater MSR Updated 10-4-21

10. Effects on adjacent areas, on mutual social and economic interests, and on local governmental structure in the County [§56668(c)]	Consistent: Area included in NSD SOI since 1975
11. Effects on planned efficient patterns of urban development [§56668(d)]	Consistent: City General Plan land use designation: SFI-3 (Single Family Infill, 3 to 6 lots per acre)
12. Effects on maintaining physical and economic integrity of agricultural lands [§56668(e)]	Consistent: Within City RUL, not designated for agricultural or open space use
13. Boundaries: logical, contiguous, not difficult to serve, definite and certain [§56668(f)]	Consistent: Two adjacent parcels, two existing residences
14. Conformance to lines of assessment, ownership [§56668(f)]	Consistent: Two parcels: APNs 035-511-012 and 035-511-014
15. Creation of islands, corridors, irregular boundaries [§56668(f)]	Consistent: Would reduce the size of an existing pocket of territory surrounded by NSD's boundary
16. Consistency with regional transportation plan [§56668(g)]	Consistent: No specific projects in regional transportation plan (RTP), <i>Plan Bay Area 2050</i>
17. Consistency with city or county general and specific plans [§56668(h)]	Consistent: City General Plan designation: SFI-3 (Single Family Infill, 3 to 6 lots per acre) City Zoning: RI-5 (Residential Infill, minimum lot size 5,000 sq. ft.)
18. Consistency with spheres of influence [§56668(i)]	Consistent: Within NSD SOI since 1975
19. Comments from affected agencies and other public agencies [§56668(j)]	Consistent: No comments received

20. Ability of agency to provide service including sufficiency of revenues [§56668(k)]	Consistent: Analysis: <u>Central County Region Municipal Service Review adopted in 2014 and Napa Countywide Water Wastewater MSR Updated 10-4-21</u>
21. Timely availability of adequate water supply [§56668(I)]	Consistent: Analysis: <u>Central County Region Municipal Service Review adopted in 2014 and Napa Countywide Water Wastewater MSR Updated 10-4-21</u>
22. Fair share of regional housing needs [§56668(m)]	Consistent: Neutral until possible future subdivision; no development plans at this time
23. Information or comments from landowners, voters, or residents in proposal area [§56668(n)]	Consistent: 100% consent of landowners
24. Existing land use designations [§56668(o)]	Consistent: City General Plan designation: SFI-3 (Single Family Infill, 3 to 6 lots per acre) City Zoning: RI-5 (Residential Infill, minimum lot size 5,000 sq. ft.)
25. Effect on environmental justice [§56668(p)]	Consistent: No documentation or evidence suggesting the proposal will have any implication
26. Safety Element of GP concerns; identified as very high fire hazard zone [§56668(q)]	Consistent: Not located in a high fire hazard zone or a state responsibility area
27. Special district annexations: for the interest of landowners or inhabitants within the district and affected territory [§56668.3(a)(1)]	Consistent: Proposal approval would benefit by providing permanent access to public sewer service, eliminating public health hazard



Local Agency Formation Commission of Napa County Subdivision of the State of California

1754 Second Street, Suite C Napa, California 94559 Phone: (707) 259-8645 www.napa.lafco.ca.gov

We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 8a (Information)

TO: Local Agency Formation Commission

PREPARED BY: Brendon Freeman, Executive Officer $\mathcal{B} \mathcal{F}$

MEETING DATE: October 3, 2022

SUBJECT: Informational Report and Discussion Regarding Executive Officer's

Evaluation and Cost of Living Adjustments and County's Management Equity Study Related to Compensation and Benefits

for Commission Personnel and County Employees

SUMMARY

This item is for information purposes only. No formal action will be taken. As part of this item, the Commission will receive a verbal update from Vice Chair Wagenknecht.

On August 11, 2022, Chair Mohler and Vice Chair Wagenknecht met with the Executive Officer (EO) to discuss the recent EO performance evaluation and associated salary considerations. It was agreed the EO would receive a cost of living adjustment (COLA) and potential equity pay as determined by a County of Napa study.

In the future, changes to the EO's salary will be determined by the Commission and continue to include a COLA as determined by the County.

ATTACHMENTS

None