

Local Agency Formation Commission of Napa County Subdivision of the State of California

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We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 7b (Public Hearing)

TO: Local Agency Formation Commission

PREPARED BY: Brendon Freeman, Executive Officer B F

Dawn Mittleman Longoria, Assistant Executive Officer

MEETING DATE: April 8, 2024

SUBJECT: Proposed Budget for Fiscal Year 2024-25 and Draft Work Program

RECOMMENDATION

It is recommended the Commission take the following actions:

- 1) Open the public hearing and take testimony;
- 2) Close the public hearing;
- 3) Adopt the Resolution of the Local Agency Formation Commission of Napa County Adopting a Proposed Budget for the 2024-25 Fiscal Year (Attachment One);
- 4) Direct staff to circulate the adopted proposed budget to each of the funding agencies as well as the general public for review and comment; and
- 5) Direct the Budget Committee to return with recommendations for a final budget for adoption at a noticed public hearing on June 3, 2024.

It is also recommended the Commission discuss the draft Work Program as described on page four of this report and consider providing any appropriate direction to staff.

BACKGROUND AND SUMMARY

LAFCOs are responsible for annually adopting a proposed budget by May 1st and a final budget by June 15th pursuant to California Government Code section 56381.

Budgeting Policies and Update

Consistent with the Commission's *Budget Policy* ("the Policy"), included as Attachment Two, the Commission appointed Commissioners Leary and Mohler to serve on an ad hoc Budget Committee ("the Committee") to inform the Commission's decision-making process in adopting an annual operating budget. The Policy directs the Committee to also consider the Commission's work program.

The Committee directed staff to develop a proposed budget based on the Strategic Plan goal of greater independence for LAFCO. Staff conducted research and interviews of prospective firms. The firms were recommended by other LAFCOs and public agencies.

The Commission is directed to control operating expenses by utilizing its available undesignated/unreserved fund balance ("reserves") whenever possible and appropriate. The Commission is also directed to retain sufficient reserves to equal no less than one third (i.e., four months) of budgeted operating expenses in the affected fiscal year.

Prescriptive Funding Sources

The Commission's annual operating expenses are primarily funded by the County of Napa and the Cities of American Canyon, Calistoga, Napa, St. Helena, and Town of Yountville. State law specifies the County is responsible for one-half of the Commission's operating expenses while the remaining amount is to be apportioned among the cities and town. The current formula for allocating the cities' and town's shares of the Commission's budget was adopted by the municipalities in 2003 and is based on a weighted calculation of population (60%) and general tax revenues (40%). Additional funding – typically less than 10% of total revenues – is budgeted from anticipated application fees and interest earnings.

Proposed Budget Overview

The Commission will consider approving a proposed budget for fiscal year 2024-25 with operating expenses and revenues each totaling \$913,362, positioning the Commission to finish the fiscal year with reserves totaling \$378,583 or 41.4% of operating expenses.

Proposed Operating Expenses

The Committee proposes an increase in budgeted operating expenses from \$709,436 to \$913,362; a difference of \$203,926 compared to the current fiscal year. The increase is primarily based on the Commission's current two-year strategic plan, included as Attachment Three, which prioritizes the goal of bringing greater independence to LAFCO. The goal of greater independence was recently adopted by the Commission as part of its Strategic Plan (FY 23-25). Various increased expenses are one-time, initial costs to transition LAFCO to an independent agency. A summary of significant operating expenses follows.

Salaries and Benefits Unit

This budget unit is proposed to total \$19,000 and is primarily associated with Commissioner per diems for attendance at meetings, conferences, trainings, and other activities related to LAFCO business. Staff salaries and benefits are categorized under Administration Services (Account No. 52100) within the Services and Supplies budget unit as summarized below.

Services and Supplies Unit

This budget unit is proposed to total \$894,362. The following is a summary of expense accounts that differ by at least \$10,000 compared to the current fiscal year:

- 1) Administration Services (Account No. 52100): Increase from \$559,015 to \$667,647 to reflect the following:
 - True cost of retirement contributions, which had been inadvertently underbudgeted for several years.
 - Staff salaries that were previously approved by the Commission, but have not been put into effect due to the nature of LAFCO's support services agreement (SSA) with the County of Napa.² Also, an anticipated step increase is included for the Clerk/Jr. Analyst.
 - True cost of Medicare contributions if all aforementioned salary increases for staff are put into effect.
 - 3.0% cost of living adjustments for all staff.
 - Executive Officer management leave cash out (80 hours).
 - Executive Officer vacation leave cash out (40 hours).
 - \$3,200 for the Executive Officer and Assistant Executive Officer to participate in the County of Napa's 401(a) retirement savings plan.
- 2) Accounting/Auditing Services (Account No. 52125): Increase from \$7,500 to \$20,000 based on estimates to transition the Commission to a fully independent agency.
- 3) Legal Services (Account No. 52140):
 Increase from \$35,000 to \$50,000 to reflect anticipated workload increases for the Commission's legal counsel as part of accomplishing the goal of LAFCO's independence adopted as part of the Commission's Strategic Plan.
- 4) Consulting Services (Account No. 52310):

 Decrease from \$105,000 to \$45,000 to reflect the remaining portion of the consultant contract for the Countywide Fire and Emergency Medical Services Municipal Service Review and Sphere of Influence Reviews.

¹ Commissioners Leary and Mohler serve on the CALAFCO Board of Directors. Commissioner Mohler currently serves as CALAFCO Board Chair. All CALAFCO meetings result in per diem payments.

² Under the SSA, LAFCO staff are County employees subject to the County's personnel rules and agreements. The Commission, as an independent agency, has the authority to determine desired staff salaries and to adopt the appropriate budget. The Commission approved Napa LAFCO independence as a Strategic Plan goal. Staff was directed to develop a budget reflecting the goal of independence.

Proposed Operating Revenues

The Committee proposes an increase in operating revenues from \$709,436 to \$913,362; a difference of \$203,926 compared to the current fiscal year. Agency contributions are proposed to total \$876,362. The change to an independent LAFCO includes various one-time costs. Service charges (i.e., proposal application fees) are proposed to total \$30,000 based on anticipated proposal activity. Interest earnings on the Commission's fund balance are proposed to total \$7,000 based on recent trends in interest rates.

Work Program

The Commission annually adopts a work program and the Budget Committee is directed to consider it as part of the budget preparation process. The Committee considered a draft Work Program for Fiscal Year 2024-25 prepared by staff, included as Attachment Four. This includes approximate schedules for the preparation of municipal service reviews and other projects. The Commission is invited to discuss the draft Work Program and consider any appropriate changes before adoption of a final Work Program at a future meeting.

ATTACHMENTS

- 1) Draft Resolution Adopting a Proposed Budget for Fiscal Year 2024-25
- 2) Budget Policy
- 3) Strategic Plan July 1, 2023 June 30, 2025
- 4) Draft Work Program for Fiscal Year 2024-25

RESOLUTION NO.

RESOLUTION OF

THE LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY ADOPTING A PROPOSED BUDGET FOR THE 2024-25 FISCAL YEAR

WHEREAS, the Local Agency Formation Commission of Napa County (hereinafter referred to as "Commission") is required by the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (Government Code sections 56000 et seq.) to adopt a proposed budget for the next fiscal year; and

WHEREAS, Government Code section 56381 requires the Commission to adopt a proposed budget by May 1 and a final budget by June 15; and

WHEREAS, the Commission appoints and utilizes an ad hoc subcommittee ("Budget Committee") to help inform and make decisions regarding the agency's funding requirements; and

WHEREAS, the Executive Officer prepared a report concerning the Budget Committee's recommended proposed budget; and

WHEREAS, the Executive Officer's report was presented to the Commission in the manner provided by law; and

WHEREAS, the Commission heard and fully considered all the evidence presented at its public hearing on the proposed budget held on April 8, 2024; and

WHEREAS, the Commission determined the proposed budget projects the staffing and program costs of the Commission as accurately and appropriately as is possible.

NOW, THEREFORE, THE COMMISSION DOES HEREBY RESOLVE, DETERMINE, AND ORDER as follows:

- 1. The proposed budget as outlined in Exhibit "A" is adopted.
- 2. The proposed budget provides the Commission sufficient resources to fulfill its regulatory and planning responsibilities in accordance with Government Code section 56381(a).

public meetin	g held on April 8, 2024	duly and regularly adopted by the Commission at a 4, after a motion by Commissioner, by the following vote:
AYES:	Commissioners	
NOES:	Commissioners	
ABSENT:	Commissioners	
ABSTAIN:	Commissioners	
ATTEST: Recorded by:	Brendon Freeman Executive Officer Stephanie Pratt Clerk/Jr. Analyst	Anne Cottrell Commission Chair

Exhibit A



Local Agency Formation Commission of Napa County

Subdivision of the State of California

FY 2024-25 DRAFT PROPOSED BUDGET

Adopted by the Commission on April 8, 2024

Expenses		FY 2021-22		FY 2022-23		FY 2023-24		FY 2024-25
		Final Budget	Actual	Final Budget	Actual	Adjusted Budget	Estimate	Proposed Budget
Salaries	Salaries and Benefits			1 1		1		
Account	<u>Description</u>			1 1				
51210	Commissioner Per Diems	12,500	12,300	15,200	12,690	15,000	15,000	18,000
51300	Medicare - Commissioners	250	205	250	181	250	250	300
51305	FICA - Commissioners	500	525	500	583	600	600	700
	Total Salaries & Benefits	13,250	13,030	15,950	13,454	15,850	15,850	19,000
Services	and Supplies							
Account	Description							
52100	Administration Services	439,901	408,954	509,844	429,510	559,015	535,000	667,647
52125	Accounting/Auditing Services	7,500	6,847	7,500	7,742	7,500	7,500	20,000
52130	Information Technology Services	24,489	24,489	23,974	23,974	34,309	34,309	27,746
52131	ITS Communication Charges	1,837	1,837	1,685	1,692	2,000	2,000	2,757
52140	Legal Services	25,000	22,000	35,000	32,402	35,000	34,000	50,000
52310	Consulting Services	- 1	-	10,000	.	105,000	105,000	45,000
52345	Janitorial Services	300	150	300	150	300	150	300
52515	Maintenance-Software	1,930	1,930	1,930	629	3,062	1,762	1,512
52600	Rents and Leases: Equipment	4,000	2,784	4,000	2,740	3,500	3,300	3,000
52605	Rents and Leases: Building/Land	31,322	28,234	25,995	25,995	26,775	26,775	27,570
52700	Insurance: Liability	578	578	638	· ·	716	716	6,000
52800	Communications/Telephone	2,000	1,485	3,000	1,667	3,000	3,000	3,000
52830	Publications and Notices	1,000	1,100	1,000	1,282	750	1,000	1,000
52835	Filing Fees	200	150	200	-	150	150	200
52900	Training/Conference	10,000	- 1	15,000	8,937	15,000	9,000	20,000
52905	Business Travel/Mileage	500	ľ - I	1,000	- 1	3,000	800	1,000
53100	Office Supplies	1,000	400	1,000	1,282	2,000	2,250	2,500
53110	Freight/Postage	500	100	150	-	100	-	100
53115	Books/Media/Subscriptions	-	119	119	119	119	119	119
53120	Memberships/Certifications	2,934	2,934	3,078	3,078	3,332	3,332	3,411
53205	Utilities: Electric	1,500	1,950	2,000	1,540	2,400	2,350	2,500
53410	Computer Equipment/Accessories	-	38		-	571	571	5,000
53415	Computer Software/License	225	225	225	•	225	225	3,000
53650	Business Related Meal/Supplies	250	33		316	760	850	1,000
	Total Services & Supplies	556,966	506,337	647,638	543,055	808,584	774,159	894,362
	EXPENSE TOTALS	570,216	519,367	663,588	556,509	824,434	790,009	913,362

Exhibit A

Reven	ues	FY 202	21-22	FY 20	22-23	FY 202	3-24	FY 2024-25
		Final Budget	Actual	Final Budget	Actual	Adjusted Budget	Estimate	Proposed Budget
Intergo	vernmental					1 1		
Account	Description					1 1		
43910	County of Napa	254,835	254,835	313,794	313,794	339,738	339,738	438,181
43950	Other Governmental Agencies	254,835	254,835	313,794	313,794	339,738	339,738	438,181
	City of Napa	166,432	166,432	207,969	207,969	222,680	222,680	287,204
	City of American Canyon	45,843	45,843	56,307	56,307	61,235	61,235	78,979
	City of St. Helena	18,608	18,608	20,381	20,381	22,609	22,609	29,160
	City of Calistoga	13,976	13,976	16,885	16,885	20,342	20,342	26,237
	Town of Yountville	9,976	9,976	12,252	12,252	12,872	12,872	16,602
	Total Intergovernmental	509,670	509,670	627,588	627,588	679,476	679,476	876,362
Service	Charges					1 1		
Account	Description					1 1		
42690	Application/Permit Fees	20,000	25,450	25,000	30,110	22,950	39,830	25,000
46800	Charges for Services	600	1,074	1,000	2,667	510	4,320	1,000
47900	Miscellaneous		2,845	4,000	- 1		-	4,000
	Total Service Charges	20,600	29,369	30,000	32,777	23,460	44,150	30,000
Investm	ents					1 1		
Account	Description					1 1		
45100	Interest	10,000	5,700	6,000	7,243	6,500	18,146	7,000
	Total Investments	10,000	5,700	6,000	7,243	6,500	18,146	7,000
	REVENUE TOTALS	540,270	544,739	663,588	667,608	709,436	741,772	913,362
OPERAT	ING DIFFERENCE	(29,946)	25,372	0	111,099	(114,998)	(48,237)	(0)
Reserv	res		2021-22		2022-23		2023-24	2024-25
Undesign	ated/Unreserved Fund Balance ("Reser	ves")						
Beginnin	· · · · · · · · · · · · · · · · · · ·		270,692		296,064		407,163	378,583
Ending:			296,064		407,163		358,926	378,583
MINIMU	M FOUR MONTH RESERVE GOAL		190,072		221,196		274,811	304,454
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LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY

Budget Policy

(Adopted: August 9, 2001; Last Amended: November 18, 2019)

I. Background

The Cortese-Knox-Hertzberg Local Government Reorganization (CKH) Act of 2000 includes provisions for establishing a budget and for the receipt of funds. Government Code (G.C.) §56381 establishes that the Commission shall annually adopt a budget for the purpose of fulfilling its duties under CKH.

II. Purpose

It is the intent of the Commission to adopt a policy for budget purposes which establishes procedures for compiling, adopting and administering the budget. The Commission is committed to providing transparency of its operations including its fiscal activities. The Commission follows recognized accounting principles and best practices in recognition of its responsibility to the public.

III. Preparation of Annual Budget

- A) An annual budget shall be prepared, adopted and administered in accordance with (G.C.) §56381.
- B) The Commission should annually consider the Fee Schedule, including any anticipated changes, and Work Program in conjunction with the budget process.
- C) The Commission is committed to ensuring the agency is appropriately funded each fiscal year to effectively meet its prescribed regulatory and planning responsibilities. The Commission is also committed to controlling operating expenses to reduce the financial obligations on the County of Napa, the cities and town, hereafter referred to as the "funding agencies," whenever possible and appropriate.
- D) The budget shall include an undesignated/unreserved fund balance equal to a minimum of one-third (i.e., four months) of annually budgeted operating expenses.
- E) The Commission shall establish an ad-hoc budget committee at the last meeting of each calendar year comprising of two Commissioners which will terminate with the adoption of the final budget. Commissioners appointed to a budget committee shall receive a regular per diem payment for each meeting attended.
- F) The adopted final budget should be posted on the Commission's website for public viewing for a minimum of five years.
- G) The Executive Officer shall provide quarterly budget reports to the Commission for informational purposes.

IV. Budget Contributions and Collection of Funds

<u>G.C. §56381</u> establishes that the Commission shall adopt annually a budget for the purpose of fulfilling its duties under CKH. It further establishes that the County Auditor shall apportion the operating expenses from this budget in the manner prescribed by <u>G.C. §56381(b)</u>, or in a manner mutually agreed upon by the agencies responsible for the funding of the Commission's budget <u>G.C. §56381(c)</u> states that:

After apportioning the costs as required in subdivision (b), the auditor shall request payment from the Board of Supervisors and from each city no later than July 1 of each year for the amount that entity owes and the actual administrative costs incurred by the auditor in apportioning costs and requesting payment from each entity. If the County or a city does not remit its required payment within 60 days, the Commission may determine an appropriate method of collecting the required payment, including a request to the auditor to collect an equivalent amount from the property tax, or any fee or eligible revenue owed to the County or city. The auditor shall provide written notice to the County or city prior to appropriating a share of the property tax or other revenue to the Commission for the payment due the Commission pursuant to this section.

It is the intent of the Commission that all agencies provide the costs apportioned to them from the LAFCO budget. Pursuant to <u>G.C. §56381(c)</u>, the policy of the Commission is:

- A) If the County or a city or a town does not remit its required payment within 45 days of the July 1 deadline, the County Auditor shall send written notice to the agency in question that pursuant to <u>G.C. §56381(c)</u> and this policy, the Auditor has the authority to collect the amount of the Commission's operating expenses apportioned to that agency after 60 days from the July 1 deadline.
- B) If the County or a city or a town does not remit its required payment within 60 days of the July 1 deadline, the County Auditor shall collect an amount equivalent to the cost apportioned to that agency from the property tax owed to that agency, or some other eligible revenue deemed appropriate or necessary by the County Auditor. The County Auditor shall send written notice of the action taken to the agency and to the Commission.

V. Executive Officer Purchasing and Budget Adjustment Authority

Pursuant to <u>G.C. §56380</u>, the Commission shall make its own provision for necessary quarters, equipment, supplies, and services. The associated operating costs are provided for through the Commission's adoption of its annual budget in the manner prescribed in <u>G.C. §56381</u>.

It is the intent of the Commission to charge the LAFCO Executive Officer with the responsibility and authority for coordinating and managing the procurement of necessary quarters, equipment, supplies, and services, and to adjust the annual budget as necessary under certain circumstances. The policy of the Commission is:

- A) The Executive Officer is charged with the responsibility and authority for coordinating and managing the procurement of necessary quarters, equipment, supplies, and services in accordance with applicable laws, regulations and policies.
- B) The Executive Officer is authorized to act as the agent for LAFCO in procuring necessary quarters, equipment, supplies, and services.
- C) Only the Commission itself or the Executive Officer may commit LAFCO funds for the purchase of any necessary quarters, equipment, supplies, or services for LAFCO use.
- D) The Executive Officer is delegated purchasing authority on behalf of LAFCO for necessary quarters, equipment, supplies, and services not to exceed \$5,000 per transaction. The Commission must approve any purchase of necessary quarters, equipment, supplies, and services that exceed the monetary limits set forth in this policy.
- E) Following review and approval by the Chair, the Executive Office is authorized to make adjustments and administrative corrections to the budget without Commission action provided the adjustments and corrections are within the total budget allocations adopted by the Commission.
- F) Following review and approval by the Chair, the Executive Officer is authorized to adjust the budget for purposes of carrying over to the new fiscal year any encumbered funds that have been approved by the Commission in a prior fiscal year and involve unspent balances. Said funds include committed contracts for services that were not completed in the prior fiscal year and must be re-encumbered by way of a budget adjustment in the new fiscal year.



LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY

TWO YEAR STRATEGIC PLAN

JULY 1, 2023 - JUNE 30, 2025

ADOPTED ON OCTOBER 2, 2023



MISSION STATEMENT OF THE LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY

The **Local Agency Formation Commission of Napa County** is committed to serving the citizens and government agencies of its jurisdiction by encouraging the preservation of agricultural lands and open-space and coordinating the efficient delivery of municipal services.





VALUES OF THE LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY

The *Local Agency Formation Commission of Napa County* is deeply invested in the communities we serve. We are committed to the mission of LAFCO and place high value in that which allows us to successfully partner with all stakeholders in service to the communities of Napa County.





FY 2023-24 / 2024-25 Napa LAFCO Goals

Goal: Understand how the 2020 Water-Wastewater Municipal Service Review may benefit the region



Assess & prioritize recommendations



Engage stakeholder partners

Goal: Initiate & complete the countywide Fire-EMS Municipal Service Review



Initiate & complete the Municipal Service Review



Goal: Continue gaining greater LAFCO independence (Pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000)



Amend the agreement between LAFCO & County to create greater independence



The Commission

Margie Mohler, Chair City Member (Town of Yountville)

Anne Cottrell, Vice Chair County Member (Third Supervisorial District)

> Kenneth Leary, Commissioner Public Member

Beth Painter, Commissioner City Member (City of Napa)

Belia Ramos County Member (Fifth Supervisorial District)

Mariam Aboudamous, Alternate Commissioner City Member (City of American Canyon)

Joelle Gallagher, Alternate Commissioner County Member (First Supervisorial District)

> Eve Kahn, Alternate Commissioner Public Member

The Commission Staff

Brendon Freeman, Executive Officer
Dawn Mittleman Longoria, Assistant Executive Officer
Stephanie Pratt, Clerk/Jr. Analyst
Gary Bell, Legal Counsel (Colantuono, Highsmith & Whatley)



		Timeline	Comments		
STUDIES	Countywide Fire & EMS MSR	Draft report in Oct 2024	Previous Countywide Fire MSR completed in 2006; contracting wit AP Triton to prepare the report		
	County Service Area No. 4 MSR & SOI	Draft report in Dec 2024	Previous MSR & SOI completed in 2017; will initiate following completion of County report on farmworker housing needs		
	Napa Sanitation District SOI	Draft report in Feb 2025	Previous MSR completed in 2014 (Central County Region MSR), previous SOI completed in 2015; staff has engaged District staff, County staff, and interested community members to identify potential SOI study areas		
	City of St. Helena MSR & SOI	Draft report in June 2025	Previous MSR & SOI completed in 2008		
ADMINISTRATION	Audit	Annual	Presented by the County Auditor-Controller annually in December		
	Budget	Annual	Proposed budget must be adopted by May 1; final budget must be adopted by June 15; as hoc Budget Committee appointed annually in December; staff prepares quarterly budget reports		
	Legislation	Annual	Ad hoc Legislative Committee appointed annually in December to review state legislation and recommend formal positions		
	New Commissioner Orientation	Ongoing	Mandatory in-person orientation process for new commissioners, develop commissioner handbook		
	Policies	Ongoing	Policy amendments will be proposed as needed and Policy Manual updated accordingly		
	Proposals	Ongoing	See "Current and Future Proposals" staff report on each meeting agenda for a status update		
	Staff Training	Ongoing	Clerk/Jr. Analyst requires ongoing training on LAFCO's administrative functions and application processing		
	Website/Document Management	Ongoing	Staff continuously updates information on website including agendas, minutes, meeting recordings, audits, budgets, etc.		
ОТНЕК	LAFCO Independence	ASAP	Staff and ad hoc subcommittee working with County on changes to existing Support Services Agreement to address LAFCO's need for greater independence consistent with strategic plan		
	Special Projects & Studies	TBD	To be determined in budget cycle and strategic planning; typically involves a contract with a consultant to be funded with reserves; see Countywide Fire & EMS MSR in "Studies"		
	Education & Outreach to Stakeholders & Public	Ongoing	Proactive engagement with local agencies, conduct regular presentations, leverage website		
	Climate Resiliency in LAFCO's Work	Ongoing	Research policies & best practices of other LAFCOs, consider adoping additional local policies		
	Coordination & Provision of Broadband Services	TBD	Participate in the North Bay Broadband Consortium, coordinate with other LAFCOs		
	2024 CALAFCO Annual Conference	October 16 - 18, 2024	Yosemite; all staff and commissioners encouraged to attend		
	2025 CALAFCO Staff Workshop	TBD	Location to be determined; all staff encouraged to attend		