

# June 4, 2012 Agenda Item No. 8b (Discussion)

May 29, 2012

- **TO:** Local Agency Formation Commission
- **FROM:** Keene Simonds, Executive Officer

# SUBJECT: Legislative Report

The Commission will receive a report on the second year of the 2011-2012 session of the California Legislature as it relates to items directly or indirectly effecting Local Agency Formation Commissions. The report is being presented for discussion with possible direction for staff with respect to issuing comments on specific items.

The Local Agency Formation Commission (LAFCO) of Napa County has two appointed members on the California Association of LAFCOs' ("CALAFCO") Legislative Committee: Juliana Inman and Keene Simonds. The Committee meets on a regular basis to review, discuss, and offer recommendations to the CALAFCO Board of Directors with regard to new legislation that would have either a direct impact on LAFCO law or laws LAFCO helps to administer. Committee actions are guided by the Board's adopted policies, which are annually reviewed and amended to reflect current year priorities.

# A. Discussion and Analysis

The Committee is currently tracking 22 active bills with direct or indirect impacts on LAFCOs as part of the second year of the 2011-2012 session. Importantly, this amount represents a measurable reduction from the number under review and discussed at the April meeting as several initial bills of interest have either died or been amended. Furthermore, none of the remaining bills under review would appear to pose any measurable impacts on LAFCOs with the exception of Assembly Bill 2238, which is summarized below.

# • Assembly Bill 2238 (Perea): Municipal Service Reviews

This legislation is sponsored by the California Rural Legal Assistance and is expected to be substantively amended within the next few weeks as a result of negotiations with several stakeholders, including CALAFCO. This legislation would – assuming the negotiated amendments are added – reinforce existing language in municipal service review law to explicitly encourage LAFCOs to study consolidation opportunities for all water and sewer providers. The legislation would also direct the State Department of Public Health to first consult with any affected LAFCOs and their municipal service reviews before approving funding for any improvements for community water systems.

Lewis Chilton, Chair Councilmember, Town of Yountville

Joan Bennett, Commissioner Councilmember, City of American Canyon

Juliana Inman, Alternate Commissioner Councilmember, City of Napa Brad Wagenknecht, Vice Chair County of Napa Supervisor, 1st District

Bill Dodd, Commissioner County of Napa Supervisor, 4th District

Mark Luce, Alternate Commissioner County of Napa Supervisor, 2nd District Brian J. Kelly, Commissioner Representative of the General Public

Gregory Rodeno, Alternate Commissioner Representative of the General Public CALAFCO initially adopted an "oppose" position on AB 2238 given the original focus of the bill was to make two separate discretionary provisions in the municipal service review process become mandatory. First, the bill originally sought to amend the municipal service review process to no longer encourage but mandate LAFCOs study governance alternatives to improve service efficiency and affordability anytime it reviews a water or sewer provider. Second, and similarly, the bill originally sought to no longer encourage but mandate LAFCOs make their own determinations with respect to whether affected agencies are complying with the California Safe Drinking Water Act. However, and in response to stakeholder push-back, the author has agreed to change both of these proposed revisions to the municipal service review process back from "shall" to "may." This and other changes have prompted the Committee to recommend the Board change its position to "support" if the agreed upon amendments are made.

Staff believes the anticipated amendments to AB 2238 – specifically requiring the Department of Public Health to consult with LAFCOs before issuing grants or loans to community water systems – would strengthen the municipal service review process. In particular, cities and special districts would need to respond affirmatively to concerns and related issues identified in municipal service reviews in seeking State funding for improvements to their water systems.

As referenced, no other current bills under review by the Committee would appear to pose any significant impacts on LAFCOs. This statement is particularly evident now that Senate Bill (SB) 1498 (Emerson) appears dead. Significantly, SB 1498 was introduced on behalf of the League of Cities and sought to fully enact the changes proposed by the Commission to CALAFCO in expanding existing authority under Government Code Section 56133 in approving new and extended outside services beyond agencies' spheres of influence. The bill, however, would have also removed provisions of LAFCO law enacted at the beginning of this calendar year prohibiting cities from annexing territory greater than 10 acres if adjacent to a disadvantaged unincorporated community unless a separate annexation proposal is filed. This latter component of the bill proved problematic among several stakeholders – including Chair Louis Wolk of the Assembly Committee on Local Government – and necessitated the author recently agreeing to withdraw the bill from further consideration.

Irrespective of the SB 1498's status, staff remains hopeful CALAFCO will agree to sponsor a bill next year to enact the Commission's proposed changes to Government Code Section 56133. It appears an important factor in the Board deciding whether to move forward on this legislation will be based on feedback generated at the upcoming CALAFCO Annual Conference in Monterey on October 3-5. Notably, in addition to possible changes on the Board, a panel discussion on the proposed amendments to the statute is being planned at which time the main proponents (Napa) and opponents (Ventura) are expected to make their case directly to the membership.

Legislative Report June 4, 2012 Page 3 of 3

# **B.** Commission Review

Commissioners are encouraged to discuss and provide feedback on the report. This includes providing direction to staff with respect to making comments on any legislative items of interest or concern to the Commission.

Attachments:

- CALAFCO Legislative Policies
   CALAFCO Status Report on Current Legislation

**CALAFCO 2012 Legislative Policies** 

Adopted by the Board of Directors on 10 February 2012

# **1. LAFCo Purpose and Authority**

- 1.1. Support legislation which enhances LAFCo authority and powers to carry out the legislative findings and authority in Government Code §56000 et. seq.
- 1.2. Support authority for each LAFCo to establish local policies to apply Government Code §56000 et. seq. based on local needs and conditions, and oppose any limitations to that authority.
- 1.3. Oppose additional LAFCo responsibilities which require expansion of current local funding sources. Oppose unrelated responsibilities which dilute LAFCo ability to meet its primary mission.
- 1.4. Support alignment of responsibilities and authority of LAFCo and regional agencies which may have overlapping responsibilities in orderly growth, preservation, and service delivery, and oppose legislation or policies which create conflicts or hamper those responsibilities.
- 1.5. Oppose grants of special status to any individual agency or proposal to circumvent the LAFCo process.
- 1.6. Support individual commissioner responsibility that allows each commissioner to independently vote his or her conscience on issues affecting his or her own jurisdiction.

# 2. LAFCo Organization

- 2.1. Support the independence of LAFCo from local agencies.
- 2.2. Oppose the re-composition of any or all LAFCos without respect to the existing balance of powers that has evolved within each commission or the creation of special seats on a LAFCo.

- 2.3. Support representation of special districts on all LAFCos in counties with independent districts and oppose removal of special districts from any LAFCo.
- 2.4. Support communication and collaborative decision-making among neighboring LAFCos when growth pressures and multicounty agencies extend beyond a LAFCo's boundaries.

# 3. Agricultural and Open Space Protection

- 3.1. Support legislation which clarifies LAFCo authority to identify, encourage and insure the preservation of agricultural and open space lands.
- 3.2. Encourage a consistent definition of agricultural and open space lands.
- 3.3. Support policies which encourage cities, counties and special districts to direct development away from prime agricultural lands.
- 3.4. Support policies and tools which protect prime agricultural and open space lands.
- 3.5. Support the continuance of the Williamson Act and restore program funding through State subvention payments.

# 4. Orderly Growth

- 4.1. Support the recognition and use of spheres of influence as the management tool to provide better planning of growth and development, and to preserve agricultural, and open space lands.
- 4.2. Support adoption of LAFCo spheres of influence by other agencies involved in determining and developing long-term growth and infrastructure plans.
- 4.3. Support orderly boundaries of local agencies and the elimination of





islands within the boundaries of agencies.

- 4.4. Support communication between cities, counties, and special districts through a collaborative process that resolves service, housing, land use, and fiscal issues prior to application to LAFCo.
- 4.5. Support cooperation between counties and cities on decisions related to development within the city's designated sphere of influence.

### 5. Service Delivery and Local Agency Effectiveness

- 5.1. Support the use of LAFCo resources to prepare and review Regional Transportation Plans and other growth plans to ensure reliable services, orderly growth, sustainable communities, and conformity with LAFCo's legislative mandates.
- 5.2. Support LAFCo authority and tools which provide communities with local governance and efficient service delivery options, including the authority to impose conditions that assure a proposal's conformity with LAFCo's legislative mandates.
- 5.3. Support the creation or reorganization of local governments in a deliberative, open process which will fairly evaluate the proposed agency's long-term financial viability, governance structure and ability to efficiently deliver proposed services.
- 5.4. Support the availability of tools for LAFCo to insure equitable distribution of revenues to local government agencies consistent with their service delivery responsibilities.
- 5.5. Support collaborative efforts among agencies and LAFCOs that encourage opportunities for sharing of services, staff and facilities to provide more efficient and cost effective services. Support proposals which provide LAFCo with additional tools to encourage shared services.

# **2012 Legislative Priorities**

#### **Primary Issues**

- Support legislation that maintains Viability of or enhances LAFCo's ability to Local review and act to assure the Governments efficient and sustainable delivery of local services and the financial viability of agencies providing those services to meet current and future needs. Support legislation which local provides LAFCo and communities with options for local governance and service delivery. including incorporation as a city or formation as a special district. Support efforts which provide tools to local agencies to address fiscal challenges and maintain services.
- Authority of LAFCo Support legislation that maintains or enhances LAFCo's authority to condition proposals to address any or all financial, growth, service delivery, and agricultural and open space preservation issues.
- Agriculture and Open Space Protection Protec
- Promote adequate water supplies Water and infrastructure planning for Availability current and planned growth. Support policies that assist LAFCo in obtaining accurate and reliable water supply information to evaluate current and cumulative demands water for service expansions and boundary changes including impacts of expanding private and mutual water company service areas on orderly growth.

#### **Issues of Interest**

- Housing Provision of territory and services to support affordable housing and the consistency of regional land use plans with local LAFCo policies.
- **Transportation** Effects of Regional Transportation Plans and expansion of transportation systems on future urban growth and service delivery needs, and the ability of local agencies to provide those services.
- Flood Control The ability and effectiveness of local agencies to maintain and improve levees and the public safety of territory proposed for annexation to urban areas which is at risk for flooding. Support legislation that includes security of the delta and assessment of agency viability in decisions involving new funds for levee repair.

Adequate Expedited processes for inhabited annexations should be consistent Municipal Services in with LAFCo law and be fiscally Inhabited viable. Funding sources should be identified for extension of municipal Territory services to disadvantaged unincorporated communities. including option for annexation of contiguous disadvantaged unincorporated communities.

# CALAFCO Daily Legislative Report as of 5/25/2012

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# <u>AB 2238</u> (Perea D) Public water systems: drinking water.

Current Text: Amended: 5/1/2012 pdf\_ html Introduced: 2/24/2012

#### Last Amended: 5/1/2012

Status: 5/16/2012-In committee: Set, first hearing. Referred to APPR. suspense file.

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#### Calendar:

5/25/2012 Upon adjournment of Session - State Capitol, Room 4202 ASSEMBLY APPROPRIATIONS SUSPENSE, FUENTES, Chair

#### Summary:

Current law requires the State Department of Public Health to administer programs to fund improvements and expansion of small community water systems using specified priorities. Current law requires the department to encourage the consolidation of small community water systems that serve disadvantaged communities if consolidation will help the affected agencies and the state meet specified goals. Current law allows funding of studies regarding the feasibility of consolidating 2 or more community water systems, at least one of which is a small community water system that serves a disadvantaged community. Current law requires the department to give funding priority to projects involving physical restructuring of 2 or more community water systems into a single, consolidated system when it is shown that the consolidation would further specified goals. This bill would require the department to promote the consolidation of small community water systems that serve disadvantaged communities, as specified, and would require the studies performed prior to a construction project to include the feasibility of consolidating public water systems, unless the department makes a determination that consolidation is not feasible . This bill , if the local agency formation commission (LAFCO) conducted a study or service review of the consolidation within the previous 5 calendar years and found that consolidation was feasible, would require the department to consider the LAFCO's findings during the department's assessment of feasibility. This bill would also require the department to give priority to funding projects involving consolidation of two or more community water systems when the consolidation would further specified goals. This bill contains other related provisions and other current laws.

#### Attachments:

CALAFCO Opposition Letter - March 2012 CALAFCO Opposition Letter - Amended Bill - April 19 2012

#### Position: Oppose

Subject: Water, Municipal Services

**CALAFCO Comments:** This bill, sponsored by California Rural Legal Assistance, would require LAFCo to determine the feasibility of consolidations, reorganizations and other service efficiency alternatives in every water and wastewater MSR, regardless whether it affects disadvantaged unincorporated communities. We believe it will result in spending hundreds of thousands of dollars on useless studies. It also makes LAFCo eligible to apply for grants to fund the studies, but whether the funds can be used for MSRs, LAFCo eligibility, and the likelihood that it would actually receive any funds are significant questions. The bill also makes a number of changes to laws on grants and loans to local agencies for water and wastewater facilities in an attempt to direct more

funds to DUCs. It would require state agencies to consider LAFCo MSRs and other studies when evaluating grants. We anticipate more amendments to this bill.

#### AB 2624 (Smyth R) Sustainable communities.

Current Text: Introduced: 2/24/2012 pdf\_ html Introduced: 2/24/2012

Status: 5/24/2012-Referred to Com. on N.R. & W.

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#### Summary:

The Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006, an initiative measure approved by the voters at the November 7, 2006, statewide general election makes about \$5,400,000,000 in bond funds available for safe drinking water, water quality and supply, flood control, natural resource protection, and park improvements. Current law establishes the Strategic Growth Council and appropriated \$500,000 from the funding provided by the initiative to the Natural Resources Agency to support the council and its activities. The council is required to manage and award grants and loans to a council of governments, metropolitan planning organization, regional transportation planning agency, city, county, or joint powers authority for the purpose of developing, adopting, and implementing a regional plan or other planning instrument to support the planning and development of sustainable communities. This bill would make a local agency formation commission eligible for the award of financial assistance for those planning purposes.

#### Attachments:

CALAFCO Support Letter - April 2012

#### Position: Support

Subject: Sustainable Community Plans

**CALAFCO Comments:** Makes LAFCo an eligible agency to apply for Strategic Growth Council grants. Sponsored by CALAFCO.

#### <u>AB 2698</u> (Committee on Local Government) The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000.

Current Text: Amended: 4/30/2012 pdf html

#### Introduced: 3/21/2012

Last Amended: 4/30/2012

Status: 5/21/2012-In Senate. Read first time. To Com. on RLS. for assignment.

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#### Summary:

Current law, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, sets forth the powers and duties of a local agency formation commission, including, among others, the power to approve the annexation of a contiguous disadvantaged community, under specified circumstances. Current law provides that an application to annex a contiguous disadvantaged community is not required if the commission finds that a majority of the residents within the affected territory are opposed to annexation. This bill would provide that an application to annex a contiguous disadvantaged community is not required if the commission finds that a majority of the registered if the commission finds that a majority of the registered voters within the affected territory are opposed to annexation. This bill contains other related provisions and other current laws.

#### Attachments:

CALAFCO Support Letter - 1 May 2012

Position: Sponsor Subject: CKH General Procedures **CALAFCO Comments:** CALAFCO-sponsored annual CKH Omnibus bill. Amended on April 30th to include CALAFCO protest provision and waiver of notice and hearing language.

#### <u>SB 1498</u> (Emmerson R) Local agency formation commission: powers.

Current Text: Introduced: 2/24/2012 pdf html

Introduced: 2/24/2012

**Status:** 5/11/2012-Failed Deadline pursuant to Rule 61(b)(6). (Last location was S. G. & F. on 3/22/2012)

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#### Summary:

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 authorizes a city or district to provide new or extended services by contract or agreement outside its jurisdictional boundaries if the city or district requests and receives permission to do so from the local agency formation commission in the affected county. Current law authorizes the commission to authorize a city or district to provide new or extended services outside its jurisdictional boundaries but within its sphere of influence in anticipation of a later change of organization, or outside its sphere of influence to respond to an current or impending threat to the public health or safety of the residents of the affected territory, under specified circumstances. This bill would additionally authorize the commission to authorize a city or district to provide new or current services outside its jurisdictional boundaries and outside its sphere of influence to support current or planned uses involving public or private properties, subject to approval at a noticed public hearing, in which certain determinations are made. The bill would also authorize the commission to delegate to its executive officer the approval of certain requests to authorize a city or district to provide new or extended services outside its jurisdictional boundaries or outside its sphere of influence, as described above, under specified circumstances. The bill would also make certain technical, nonsubstantive, and conforming changes. This bill contains other related provisions and other current laws.

#### Position: None at this time

Subject: Disadvantaged Communities, Municipal Services

**CALAFCO Comments:** Sponsored by the League of Cities, this bill does two things: 1) it includes the CALAFCO proposed language on expanding out-of-agency service authority (56133) and 2) removes the annexation requirements from SB 244. Those provisions require a city to apply to annex a disadvantaged unincorporated community if they apply to annex adjacent uninhabited territory. It is anticipated this bill will be completely gutted and amended and changed to Senator Wolk as the author. The anticipated direction is to further amend the definition of a disadvantaged unincorporated community. The League is continuing its efforts to remove or significantly modify the DUC annexation requirements when a city applies for an uninhabited annexation adjacent to a DUC.

#### <u>SB 1566</u> (<u>Negrete McLeod</u> D) Vehicle license fees: allocation.

Current Text: Amended: 4/10/2012 pdf html

#### Introduced: 2/24/2012

Last Amended: 4/10/2012

Status: 5/24/2012-Held in committee and under submission.

2Year	Desk Policy Fiscal Floor	Desk Policy	Fiscal Floo	r Conf.	Enrolled	Vetoed	Chantered
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#### Summary:

Current law requires that a specified amount of motor vehicle license fees deposited to the credit of the Motor Vehicle License Fee Account in the Transportation Tax Fund be allocated by the Controller, as specified, to the Local Law Enforcement Services Account in the Local Revenue Fund 2011, for allocation to cities, counties, and cities and counties. This bill would instead require, on and after July 1, 2012, that those revenues be distributed first to each city that was incorporated from an unincorporated territory after August 5, 2004, in an amount determined pursuant to a specified formula , second to each city that was incorporated before August 5, 2004, in an amount determined pursuant to a specified formula , second to each city that was incorporated before August 5, 2004, in an amount determined pursuant to a specified formula , and third to the Local Law Enforcement Services Account in the Local Revenue Fund 2011, for allocation to cities, counties, and cities and counties . By authorizing within the Motor Vehicle License Fee Account in the Transportation Tax Fund, a continuously appropriated fund, to be used for a new purpose, the bill would make an appropriation. This bill contains other related provisions and other current laws.

#### Attachments:

CALAFCO Support Letter

#### Position: Support

**Subject:** Annexation Proceedings, Tax Allocation **CALAFCO Comments:** This problem would correct the VLF problem created by last year's budget bill SB 89, and restore VLF to recent incorporations and inhabited annexations.

#### 2

#### AB 46 (John A. Pérez D) Local government: cities.

 

 Current Text: Amended: 6/28/2011 pdf html

 Introduced: 12/6/2010

 Last Amended: 6/28/2011

 Status: 8/29/2011-Read third time. Refused passage. (Ayes 13. Noes 17. Page 2084.).

 2Year Desk Policy Fiscal Floor Desk Policy Fiscal Floor Conf. Dead 1st House 2nd House Conc. Enrolled Vetoed Chaptered

#### Summary:

Current law, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, sets forth the procedures for incorporations and changes of organizations of cities, including procedures for disincorporation. This bill would provide that every city with a population of less than 150 people as of January 1, 2010, would be disincorporated into that city's respective county as of 91 days after the effective date of the bill, unless a county board of supervisors determines, by majority vote within the 90-day period following enactment of these provisions, that continuing such a city within that county's boundaries would serve a public purpose if the board of supervisors determines that the city is in an isolated rural location that makes it impractical for the residents of the community to organize in another form of local governance. The bill would also require the local agency formation commission within the county to oversee the terms and conditions of the disincorporation of the city, as specified. This bill contains other related provisions.

#### Position: None at this time

**Subject:** Disincorporation/dissolution

**CALAFCO Comments:** As written this bill applies only to Vernon, California. It bypasses much of the C-K-H disincorporation process, leaving LAFCo only the responsibility of assigning assets and liabilities following disincorporation.

#### <u>AB 781</u> (John A. Pérez D) Local government: counties: unincorporated areas.

Current Text: Amended: 8/29/2011 pdf\_html Introduced: 2/17/2011 Last Amended: 8/29/2011 Status: 8/30/2011-Measure version as amended on August 29 corrected.

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#### Summary:

Current law, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, sets forth the procedures for incorporations and changes of organizations of cities, including procedures for disincorporation. This bill would authorize the board of supervisors of a county in which a city that will be disincorporated pursuant to statute is located to vote to continue that city if, after receipt of an audit conducted by the State Auditor, the board of supervisors determines that the territory to be disincorporated is not expected to generate revenues sufficient to provide public services and facilities, maintain a reasonable reserve, and pay its obligations during the 5 years following disincorporation. The bill would require a city that is audited pursuant to these provisions to reimburse the State Auditor for the costs incurred to perform the audit, thereby imposing a state-mandated local program. This bill contains other related provisions and other current laws.

#### Position: Watch

**Subject:** Disincorporation/dissolution, Special District Principle Acts **CALAFCO Comments:** This bill was gutted and amended on 20 June to create a CSD in any unincorporated area that was previously a city and was disincorporated by the legislature. It is specifically targeted at Vernon. It also contains language directing LAFCo on the terms and conditions of the disincorporation.

#### AB 2208 (Perea D) Drinking water.

Current Text: Amended: 4/16/2012 pdf html

Introduced: 2/23/2012

Last Amended: 4/16/2012

Status: 5/24/2012-Referred to Com. on E.Q.

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#### Calendar:

6/18/2012 1:30 p.m. - Room 112 SENATE ENVIRONMENTAL QUALITY, SIMITIAN, Chairman

#### Summary:

Current law, the California Safe Drinking Water Act, requires the State Department of Public Health to administer provisions relating to the regulation of drinking water to protect public health. Current law, the Safe Drinking Water State Revolving Fund Law of 1997, establishes the Safe Drinking Water State Revolving Fund, which is continuously appropriated to the department for the provision of grants and revolving fund loans for the design and construction of projects for public water systems that will enable suppliers to meet safe drinking water standards. Current law prohibits the department from approving applications for this funding unless the department determines the proposed study or project meets specified criteria. This bill would state the intent of the Legislature to require the department to consider regional solutions when awarding grant money to provide clean water to underserved communities. This bill would authorize the department to combine proposed studies and projects from multiple applicants to enable these applicants to meet safe drinking water standards in a costeffective manner. This bill would require the department to give priority to those proposed studies or projects that consolidate services, especially in unincorporated communities, as specified.

#### Position: Watch

#### Subject: Water

**CALAFCO Comments:** While currently this bill does not directly affect LAFCos it is sponsored by the same people at AB 2238 (CRLA) and is in many ways tied to that bill. The current amendments do affect water and wastewater agencies which may be of

concern to LAFCos and CALAFCO. It is also likely this bill will be significantly amended but at this time we don't know where it is going.

#### AB 2210 (Smyth R) County assessors: notification.

Current Text: Amended: 5/21/2012 pdf\_ html

Introduced: 2/23/2012 Last Amended: 5/21/2012

Status: 5/22/2012-Re-referred to Com. on APPR.

2Year	Desk Policy Fiscal Floor 1st House	Desk Policy	Fiscal Floor	Conf.	Enrolled	Votood	Chaptorod
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#### Calendar:

5/25/2012 Upon adjournment of Session - State Capitol, Room 4202 ASSEMBLY APPROPRIATIONS, FUENTES, Chair

#### Summary:

Current law requires a county assessor, upon the request of the governing body of the jurisdiction where the assessor performs the duty of assessing taxes, to furnish an estimate of the assessed valuation of property within the jurisdiction for the succeeding fiscal year. This bill would require the assessor, upon a request by the board of supervisors to furnish an estimate of the assessed valuation of property within the county for the succeeding fiscal year, to estimate whether property valuations have decreased by 3% or more and, if so, require the assessor to issue a written report to the board of supervisors within 30 days. This bill would require the assessor to , within 15 days of notifying the board of supervisors, also notify the Department of Finance and all cities and affected school districts within the county .

Position: None at this time

Subject: Annexation Proceedings

CALAFCO Comments: Placeholder bill on property tax exchange agreements.

#### AB 2418 (Gordon D) Health districts.

Current Text: Amended: 5/1/2012 pdf html

Introduced: 2/24/2012

Last Amended: 5/1/2012

Status: 5/16/2012-In committee: Set, first hearing. Referred to APPR. suspense file.

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#### Calendar:

5/25/2012 Upon adjournment of Session - State Capitol, Room 4202 ASSEMBLY APPROPRIATIONS SUSPENSE, FUENTES, Chair

#### Summary:

Current law, the Local Health Care District Law, authorizes a local health care district to generate revenue through an annual assessment on real and personal property within the district . This bill would require a health care district to spend at least 95% of the revenue derived from an annual general tax levy on current community health care benefits, as specified. The bill would expressly exclude from the definition of community health care benefits the salari es paid and benefits provided to staff of the districts and benefits provided to board members, among other items. By increasing the duties of local officials, this bill would impose a state-mandated local program . This bill contains other related provisions and other current laws.

#### Position: Watch

Subject: Special District Principle Acts

**CALAFCO Comments:** Limits the amount of general tax levy revenue a healthcare district may spend on administrative costs. Excludes the costs of staff/board salaries and benefits. Specifies what tax levy revenues may be spent on, including powers authorized by LAFCo.

#### ACA 17 (Logue R) State-mandated local programs.

Current Text: Introduced: 2/15/2011 pdf\_html Introduced: 2/15/2011

Status: 4/14/2011-Referred to Com. on L. GOV.

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#### Summary:

Under the California Constitution, whenever the Legislature or a state agency mandates a new program or higher level of service on any local government, the state is required to provide a subvention of funds to reimburse the local government. With regard to certain mandates imposed on a city, county, city and county, or special district that have been determine to be payable, the Legislature is required either to appropriate, in the annual Budget Act, the full payable amount of the mandate, determined as specified, or to suspend the operation of the mandate for the fiscal year. The California Constitution provides that the Legislature is not required to appropriate funds for specified mandates.

**Position:** None at this time

Subject: LAFCo Administration

**CALAFCO Comments:** Changes state mandate law in a proposed constitutional amendment. Included is specific language that releases mandate responsibility if the local agency can change an individual or applicant for the cost of providing the mandated service. Would likely exempt some mandates to LAFCo from state funding.

#### <u>SB 46</u> (Correa D) Public officials: compensation disclosure.

Current Text: Amended: 6/2/2011 pdf\_ html Introduced: 12/9/2010

Last Amended: 6/2/2011

Status: 8/22/2011-In Assembly. Read first time. Held at Desk.

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#### Summary:

Current provisions of the Political Reform Act of 1974 require certain persons employed by agencies to file annually a written statement of the economic interests they possess during specified periods. The act requires that state agencies promulgate a conflict of interest code that must contain, among other topics, provisions that require designated employees to file statements disclosing reportable investments, business positions, interests in real property, and income. The act requires that every report and statement filed pursuant to the act is a public record and is open to public inspection. This bill would, commencing on January 1, 2013, and continuing until January 1, 2019, require every designated employee and other person, except a candidate for public office, who is required to file a statement of economic interests to include, as a part of that filing, a compensation disclosure form that provides compensation information for the preceding calendar year, as specified. This bill contains other related provisions and other current laws.

#### Attachments:

**CALAFCO Opposition Letter** 

#### Position: Oppose

Subject: LAFCo Administration

**CALAFCO Comments:** Similar to a 2010 bill, this would require all those who file a Form 700 to also file an extensive compensation and reimbursement disclosure report. Would require all local agencies, including LAFCo, to annually post the forms on their website.

#### <u>SB 191</u> (Committee on Governance and Finance) Validations.

Current Text: Amended: 5/16/2011 pdf html

Introduced: 2/8/2011

Last Amended: 5/16/2011

Status: 6/6/2011-Ordered to inactive file on request of Senator Wolk.

2Year	Desk Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrollod	Votood	Chaptorod
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#### Summary:

This bill would enact the First Validating Act of 2011, which would validate the organization, boundaries, acts, proceedings, and bonds of the state and counties, cities, and specified districts, agencies, and entities. This bill contains other related provisions. **Attachments:** 

CALAFCO Support Letter

Position: Support

Subject: LAFCo Administration

**CALAFCO Comments:** One of three annual acts which validate the boundaries of all local agencies.

#### <u>SB 192</u> (Committee on Governance and Finance) Validations.

Current Text: Amended: 5/16/2011 pdf html

Introduced: 2/8/2011

Last Amended: 5/16/2011

Status: 8/30/2011-Ordered to inactive file on request of Senator Wolk.

2Year	Desk Policy Fiscal Fl	oor Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Vetoed	Chantered
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#### Summary:

This bill would enact the Second Validating Act of 2011, which would validate the organization, boundaries, acts, proceedings, and bonds of the state and counties, cities, and specified districts, agencies, and entities. This bill contains other related provisions. **Attachments:** 

# CALAFCO Support Letter

Position: Support

Subject: LAFCo Administration

**CALAFCO Comments:** One of three annual acts which validate the boundaries of all local agencies.

#### <u>SB 804</u> (Corbett D) Health care districts: transfers of assets.

Current Text: Amended: 1/4/2012 pdf html

Introduced: 2/18/2011

Last Amended: 1/4/2012

Status: 4/19/2012-Referred to Coms. on HEALTH and L. GOV.

2Year	Desk Policy Fiscal Floor	Desk Policy Fiscal Floor	Conf.	Enrollod	Votood	Chaptored
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#### Calendar:

6/12/2012 1:30 p.m. - State Capitol, Room 4202 ASSEMBLY HEALTH, MONNING, Chair

#### Summary:

Current law authorizes a health care district to transfer, for the benefit of the communities served by the district, in the absence of adequate consideration, any part of the assets of the district to one or more nonprofit corporations to operate and maintain the assets. Current law deems a transfer of 50% or more of the district's assets to be for the benefit of the communities served only upon the occurrence of

#### Position: None at this time

Subject: Special District Principle Acts

**CALAFCO Comments:** Current law allows the transfer of Health Care District assets to a non profit to operate and maintain the asset. This bill would include in the transfer, the transfer of the fair market value of the asset.

#### <u>SB 1084</u> (La Malfa R) Local government: reorganization.

Current Text: Introduced: 2/14/2012 pdf html

Introduced: 2/14/2012

**Status:** 5/11/2012-Failed Deadline pursuant to Rule 61(b)(6). (Last location was S. RLS. on 3/1/2012)

2Year Dead	Desk Policy	Fiscal	Floor	Desk	Policy	<u> </u> ⊦iscal	Floor	Conf. Conc.	Enrolled	Vetoed	Chaptered
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#### Summary:

Current law, for purposes of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, makes various legislative findings and declarations regarding the use of local government reorganization. This bill would make a technical, nonsubstantive change to that provision.

**Position:** None at this time **CALAFCO Comments:** This is a placeholder bill.

#### <u>SB 1090</u> (Committee on Governance and Finance) Local government: omnibus bill.

Current Text: Amended: 4/11/2012 pdf\_ html

Introduced: 2/15/2012 Last Amended: 4/11/2012

Status: 5/17/2012-Referred to Com. on L. GOV.

2Year	Desk Policy Fiscal	Floor Desk	Policy	FiscalF	loor	Conf.	Enrolled	Votood	Chaptorod
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#### Calendar:

6/27/2012 1:30 p.m. - State Capitol, Room 447 ASSEMBLY LOCAL GOVERNMENT, SMYTH, Chair

#### Summary:

Current law sets forth the boundary descriptions of every county in the state, including the Counties of Fresno and Merced. This bill would revise the boundary descriptions for the Counties of Fresno and Merced. This bill contains other related provisions and other current laws.

Position: None at this time

**CALAFCO Comments:** Senate Omnibus bill. At this time it does not contain any LAFCo -related legislation.

3

<u>AB 1266</u> (<u>Nielsen</u> R) Local government: Williamson Act: agricultural preserves: advisory board.

Current Text: Introduced: 2/18/2011 pdf html Introduced: 2/18/2011 **Status:** 7/14/2011-From consent calendar. Ordered to third reading. Ordered to inactive file at the request of Senator La Malfa.

2Year	Desk Policy Fiscal Floor	Desk Policy Fiscal Floor	Conf.	Enrolled	Vetoed	Chaptered
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Summ	2012/1					

#### Summary:

Current law, the Williamson Act, authorizes a city or county to enter into contracts to establish agricultural preserves. Current law also authorizes the legislative body of a city or county to appoint an advisory board to advise the legislative body on agricultural preserve matters. This bill would specify matters on which the advisory board may advise the legislative body of a county or city. This bill would also state that the advisory board is not the exclusive mechanism through which the legislative body can receive advice on or address matters regarding agricultural preserves.

#### Position: None at this time

Subject: Ag Preservation - Williamson

**CALAFCO Comments:** Specifies additional responsibilities for the county or city Williamson Act advisory board. May also be a placeholder for more significant modifications to the Williamson Act.

# <u>AB 1902</u> (Jones R) Publication: newspaper of general circulation: Internet Web site.

Current Text: Introduced: 2/22/2012 pdf html

#### Introduced: 2/22/2012

**Status:** 5/11/2012-Failed Deadline pursuant to Rule 61(b)(6). (Last location was A. L. GOV. on 4/18/2012)

2Year	Desk Policy Fiscal Floor	Desk Policy Fiscal F	loor Conf.	Enrollod	Votood	Chaptorod
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#### Summary:

Current law requires that various types of notices are provided in a newspaper of general circulation. Current law requires a newspaper of general circulation to meet certain criteria, including, among others, that it be published and have a substantial distribution to paid subscribers in the city, district, or judicial district in which it is seeking adjudication. This bill would provide that a newspaper that is available on an Internet Web site may also qualify as a newspaper of general circulation, provided that newspaper meets certain criteria.

Position: None at this timeSubject: LAFCo AdministrationCALAFCO Comments: Allows posting of notices in a web-based newspaper.

#### AB 2452 (Ammiano D) Political Reform Act of 1974: online disclosure.

Current Text: Amended: 5/8/2012 pdf html

#### Introduced: 2/24/2012

Last Amended: 5/8/2012

Status: 5/21/2012-In Senate. Read first time. To Com. on RLS. for assignment.

2Year	Desk Policy Fiscal Floor	Desk Policy Fiscal Floor	Conf.	Enrolled	Vetood	Chaptered
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#### Summary:

The Political Reform Act of 1974 requires specified candidates, committees, slate mailer organizations, and lobbyists, lobbying firms, and lobbyist employers to file campaign statements and reports online or electronically with the Secretary of State, as specified. The act requires certain of these entities to also file campaign statements and reports with local filing officers, as specified. This bill, with certain exceptions, would authorize a local government agency to require an elected officer, candidate, committee, or other person required to file specified statements, reports, or other documents to file those statements, reports, or other documents online or electronically with a local filing officer. The bill would prescribe criteria that must be satisfied by a local government

agency that requires online or electronic filing of statements, reports, or other documents, as specified, including, among others, that the system be available free of charge to filers and to the public for viewing filings, and that the system include a procedure for filers to comply with the requirement that they sign statements and reports under penalty of perjury. This bill contains other related provisions and other current laws.

Position: None at this timeSubject: LAFCo AdministrationCALAFCO Comments: Allows on-line filing of Political Reform Act documents with local agencies.

#### <u>SB 878</u> (<u>DeSaulnier</u> D) Regional planning: Bay Area.

Current Text: Amended: 6/9/2011 pdf html

Introduced: 2/18/2011

Last Amended: 6/9/2011

Status: 4/26/2012-Referred to Coms. on L. GOV. and NAT. RES.

2Year	Desk Policy Fiscal Floor	Desk Policy Fiscal Floor 2nd House	Conf.	Enrolled	Votood	Chaptorod
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#### Calendar:

6/13/2012 1:30 p.m. - State Capitol, Room 447 ASSEMBLY LOCAL GOVERNMENT, SMYTH, Chair

#### Summary:

The Metropolitan Transportation Commission Act creates the Metropolitan Transportation Commission as a regional agency in the 9-county Bay Area with comprehensive regional transportation planning and other related responsibilities, including development of a regional transportation plan with a sustainable communities strategy. Current law requires a joint policy committee of the commission, the Association of Bay Area Governments, the Bay Area Air Quality Management District, and the San Francisco Bay Conservation and Development Commission to coordinate the development and drafting of major planning documents prepared by the 4 agencies. This bill would require the joint policy committee to submit a report to the Legislature by January 31, 2013, on, among other things, methods and strategies for developing and implementing a multiagency set of policies and guidelines relative to the Bay Area region's sustainable communities strategy, including recommendations on organizational reforms for the regional agencies. The bill would require preparation of a work plan for a regional economic development strategy to be submitted to the Legislature on that date. The bill would also require the member agencies to report on public outreach efforts that they individually or jointly perform. The bill would require public meetings in each of the region's 9 counties and creation of advisory committees, as specified. By imposing new duties on local agen cies, the bill would impose a statemandated local program. This bill contains other related provisions and other current laws.

#### Position: None at this time

Subject: Sustainable Community Plans

**CALAFCO Comments:** Provides legislative direction to the Bay Area counties on development of their sustainable communities strategy and requires the "joint committee" to report back to the Legislature by 1 January 2013.

#### <u>SB 1149</u> (<u>DeSaulnier</u> D) Bay Area Regional Commission.

 Current Text: Amended: 5/15/2012
 pdf\_html

 Introduced: 2/21/2012

 Last Amended: 5/15/2012

 Status: 5/21/2012-Set, first hearing. Hearing canceled at the request of author.

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2Year Dead 1st House	2nd House Conf Conc		
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#### Summary:

Current law creates the Metropolitan Transportation Commission, the Bay Area Toll Authority, the Bay Area Air Quality Management District, and the San Francisco Bay Conservation and Development Commission, with various powers and duties relative to all or a portion of the 9-county San Francisco Bay Area region with respect to transportation, air quality, and environmental planning, as specified. Another regional entity, the Association of Bay Area Governments, is created as a joint powers agency comprised of cities and counties under current law with regional planning responsibilities. Current law provides for a joint policy committee of certain regional agencies to collaborate on regional coordination. Current law requires regional transportation planning agencies, as part of the regional transportation plan in urban areas, to develop a sustainable communities strategy coordinating transportation, land use, and air quality planning, with specified objectives. This bill would create the Bay Area Regional Commission with specified powers and duties, including the powers and duties previously exercised by the joint policy committee. The bill would require the regional entities that are funding the joint policy committee to continue to provide the same amount of funding as provided in the 2012-13 fiscal year, as adjusted for inflation, but to provide those funds to the commission rather than to the committee. The bill would provide for the Bay Area Toll Authority to make contributions to the commission, as specified, in furtherance of the exercise of the authority's toll bridge powers. The bill would require federal and state funds made available to the Metropolitan Transportation Commission for purposes of transportation planning to be budgeted to the Bay Area Regional Commission. The bill would specify the powers and duties of the commission relative to the other regional entities referenced above, including the power to approve the budgets of those regional entities and to develop an integrated budget for the commission and the regional entities. The bill would provide for the commission's executive director to develop a regional reorganization plan, with consolidation of certain administrative functions of the regional entities under the commission, with a final plan to be adopted by the commission by June 30, 2016. The bill would require organization of the regional entities as divisions of the commission, and would require the executive director to recommend candidates for vacant executive director positions at the regional entities as these positions become vacant. The bill would require the commission to adopt public and community outreach policies by October 31, 2015. The bill would require the commission to review and comment on policies and plans relative to the transportation planning sustainable communities strategy of the regional entities under Senate Bill 375 of the 2007-08 Regular Session, and beginning on January 1, 2017, the bill would provide for the commission to adopt or seek modifications to the functional regional plan adopted by each regional entity in that regard and would provide that the commission is responsible for ensuring that the regional sustainable communities strategy for the region is consistent with Senate Bill 375 of the 2007-08 Regular Session. The bill would require the commission to prepare a 20-year regional economic development strategy for the region, to be adopted by December 31, 2015, and updated every 4 years thereafter. The bill would require any changes proposed by the commission with respect to bridge toll revenues managed by the Bay Area Toll Authority to be consistent with bond covenants, and would prohibit investment in real property of toll revenues in any reserve fund. This bill contains other related provisions and other current laws.

**Position:** Watch **Subject:** Sustainable Community Plans

<u>SB 1305</u> (<u>Blakeslee</u> R) Regional open-space district: County of San Luis Obispo. Current Text: Introduced: 2/23/2012 pdf html Introduced: 2/23/2012 **Status:** 5/11/2012-Failed Deadline pursuant to Rule 61(b)(6). (Last location was S. G. & F. on 3/8/2012)

2Year	Desk Policy Fiscal Floor	Desk Policy Fiscal Floor	Conf.	Enrolled	Votood	Chaptorod
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#### Summary:

Current law permits proceedings for the formation of a regional park and open-space district in specified counties of the state to be initiated by resolution of the county board of supervisors adopted after a noticed hearing, and specifies the contents of the resolution. This bill, in addition, would permit the formation of a regional open-space district in the County of San Luis Obispo to be initiated by resolution of the county board of supervisors after a noticed hearing, if the boundaries of a proposed district are coterminous with the exterior boundaries of the County of San Luis Obispo. The bill would specify the contents of the resolution, including a requirement to call an election, as prescribed.

**Position:** None at this time

Subject: Special District Principle Acts

**CALAFCO Comments:** Allows the creation of an open space district in San Luis Obispo County and circumvents the LAFCo process.

#### <u>SB 1337</u> (DeSaulnier D) Zone 7 Water Agency Act.

Current Text: Amended: 5/1/2012 pdf html

Introduced: 2/24/2012

Last Amended: 5/1/2012

Status: 5/15/2012-Hearing postponed by committee. (Refers to 5/7/2012 hearing)

2Year	Desk Policy Fiscal Floor	Desk Policy Fisc	IFloor	Conf.	Enrolled	Vetoed	Chaptered
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#### Summary:

Current law, the Alameda County Flood Control and Water Conservation District Act, establishes the Alameda County Flood Control and Water Conservation District and grants to the district authority relating to, among other things, flood control and stormwater. Under the district law, the Board of Supervisors of Alameda County serves as the Board of Supervisors of the Alameda County Flood Control and Water Conservation District. This bill would create the Zone 7 Water Agency, as prescribed, with specified authorizations, powers, and duties. This bill would permit the Alameda County Local Agency Formation Commission to exclude some or all of the agency's territory from the boundaries of the district and would eliminate from the district act provisions relating to the governance of a zone lying, in whole or in part, in Pleasanton or Murray Townships. This bill would authorize the agency to continue to impose any special taxes based upon assessed value or any other special taxes, assessments, or charges imposed by or on behalf of the former Zone 7, would authorize the agency to impose new special taxes or levy assessments, as prescribed, and would require any taxes or assessments to be levied and collected together with taxes for county purposes, as specified. This bill would also authorize the agency to designate the county treasury as its treasury, as prescribed. This bill contains other related provisions and other current laws.

#### Position: None at this time

#### Subject: Water

**CALAFCO Comments:** CALAFCO typically opposes legislation which circumvents the LAFCo process. This is a slightly different situation where the legislature is being asked to change an old special act district (which would have previously circumvented the LAFCo process) with some complex changes.

<u>SB 1380</u> (<u>Rubio</u> D) Environmental quality: California Environmental Quality Act: bicycle transportation plan.

Current Text: Amended: 5/3/2012 pdf html Introduced: 2/24/2012 Last Amended: 5/3/2012

Status: 5/3/2012-Read second time and amended. Ordered to third reading.

2Year	Desk Policy Fis	cal Floor	Desk Policy	Fiscal F	loor	Conf.	Enrollod	Votood	Chaptorod
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#### Calendar:

5/25/2012 #100 SENATE SENATE BILLS-THIRD READING FILE

#### Summary:

The California Environmental Quality Act (CEQA) requires a lead agency, as defined, to prepare, or cause to be prepared, and certify the completion of, an environmental impact report (EIR) on a project that it proposes to carry out or approve that may have a significant effect on the environment or to adopt a negative declaration if it finds that the project will not have that effect. CEQA also requires a lead agency to prepare a mitigated negative declaration for a project that may have a significant effect on the environment if revisions in the project would avoid or mitigate that effect and there is no substantial evidence that the project, as revised, would have a significant effect on the environment. CEQA requires the lead agencies to make specified findings in an EIR. This bill, until January 1, 2018, would exempt from CEQA a bicycle transportation plan for an urbanized area, as specified and would also require a local agency or person who determines that the bicycle transportation plan is exempt under this provision and approves or determines to carry out that project, to file notice of the determination with the OPR. This bill contains other current laws.

Position: Watch

Subject: CEQA

**CALAFCO Comments:** The bill has been significantly amended to require certain documentation in a CEQA report prepared for a Bicycle Transportation Plan.

#### <u>SB 1459</u> (<u>De León</u> D) Regional and local park districts: cities and counties.

Current Text: Introduced: 2/24/2012 pdf html

Introduced: 2/24/2012

**Status:** 5/11/2012-Failed Deadline pursuant to Rule 61(b)(6). (Last location was S. RLS. on 3/22/2012)

2Year         Desk         Policy         Fiscal         Floor         Desk         Conf.         Enrolled         Vetoed         Chaptered           Dead         1st         House         2nd         House         Conc.         Enrolled         Vetoed         Chaptered	2Year	Desk Policy Fiscal Floor	Desk Policy	Fiscal Floo	r Conf.	Eprollod	Votood	Chaptorod
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#### Summary:

Current law prescribes procedures for the formation of regional park districts, regional park and open-space districts, or regional open-space districts. Current law authorizes 3 or more cities, together with any parcel or parcels of city or county territory, whether in the same or different counties, to organize and incorporate, but requires that all the territory in the proposed district be contiguous. This bill would revise the above authorization to instead only allow district formation for 4 or more cities.

**Position:** None at this time **Subject:** Special District Principle Acts

# SB 1501 (Kehoe D) Open-space easements. Current Text: Amended: 4/11/2012 pdf\_html Introduced: 2/24/2012 Last Amended: 4/11/2012 Last Amended: 4/11/2012 Status: 4/19/2012-Read second time. Ordered to third reading. 2Year Desk Policy Fiscal Floor Desk Policy Fiscal Floor Conf. Dead Enrolled Vetoed Chaptered Calendar: Conc.

5/25/2012 #96 SENATE SENATE BILLS-THIRD READING FILE

#### Summary:

Current law regulates the execution and acceptance of a grant of an open-space easement, as defined. The execution and acceptance of a grant of an open-space easement constitutes a dedication to the public of the open-space character of the lands for the term specified. Current law provides that the easement and covenant run for a term of not less than 20 years. Current law authorizes an open-space easement to contain a covenant against the extraction of natural resources or other activities that may destroy the unique physical and scenic characteristics of the land, as specified. This bill would make technical, nonsubstantive changes to these provisions. This bill contains other related provisions and other current laws.

Position: None at this timeSubject: Ag/Open Space ProtectionCALAFCO Comments: Currently a placeholder bill regarding open space easements.

# <u>SB 1519</u> (Fuller R) Desert View Water District-Bighorn Mountains Water Agency consolidation.

Current Text: Introduced: 2/24/2012 pdf html

Introduced: 2/24/2012

**Status:** 5/11/2012-Failed Deadline pursuant to Rule 61(b)(6). (Last location was S. RLS. on 3/22/2012)

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#### Summary:

Current law, the Desert View Water District-Bighorn Mountains Water Agency Consolidation Law, effected a consolidation between the Desert View Water District and the Bighorn Mountains Water Agency and required the successor board of directors to operate under the Bighorn Mountains Water Agency Law. Under current law, for a period of not less than 10 years after January 1, 1990, meetings of the successor board of directors are required to be held, as prescribed. This bill would make a technical, nonsubstantive change in these provisions.

Position: None at this timeSubject: Special District Principle Acts

Total Measures: 28 Total Tracking Forms: 28

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