

August 2, 2010 Agenda Item No. 5c (Consent: Action)

July 27, 2010

TO: Local Agency Formation Commission

FROM: Keene Simonds, Executive Officer

SUBJECT: 2010-2011 Budget Amendments The Commission will consider budget amendments for 2010-2011 to reflect revised agency contribution calculations that have been prepared in conjunction with the close of 2009-2010.

The Local Agency Formation Commission of Napa County's ("Commission") annual operating costs are entirely funded by the County of Napa and the Cities of American Canyon, Calistoga, Napa, St. Helena, and Yountville. State law specifies the County is responsible for one-half of the Commission's adopted operating costs with the remaining amount proportionally shared by the cities. As allowed under the law, the cities have agreed to an alternative formula in apportioning their respective budget contributions based on a weighted calculation of population (60%) and general revenues (40%).

At the direction of the Commission, the County of Napa Auditor-Controller is responsible for issuing invoices to all six funding agencies. It had been the Commission's practice to return all unexpended funds from the previous fiscal year to the funding agencies in the form of credits towards their subsequent year budget contribution. Unexpended funds include agency contributions, application fees, and interest earned on the fund balance. The Commission has amended this practice to return all unexpended funds with the exception of holding back an amount sufficient to ensure the fund balance remains equal to three months of operating expenses. The Commission has also amended its practice to begin budgeting revenues, which decreases the total amount invoiced at the beginning of the fiscal year.

A. Discussion

At its June 7, 2010 meeting, the Commission adopted a final budget for 2010-2011 in the amount of \$413,480. Additionally, as part of the new practice of budgeting revenues, the Commission adopted contribution amounts for the funding agencies totaling \$371,120. (The Commission also adopted \$15,000 for application fees.) Importantly, based on spending projections, the contribution amounts assumed the Commission would be in a position to return \$27,359 to the agencies in the form of credits.

Juliana Inman, Chair Councilmember, City of Napa

Lewis Chilton, Commissioner Councilmember, Town of Yountville

Joan Bennett, Alternate Commissioner Councilmember, City of American Canyon Bill Dodd, Vice Chair County of Napa Supervisor, 4th District

Brad Wagenknecht, Commissioner County of Napa Supervisor, 1st District

Mark Luce, Alternate Commissioner County of Napa Supervisor, 2nd District Brian J. Kelly, Commissioner Representative of the General Public

Gregory Rodeno, Alternate Commissioner Representative of the General Public

> Keene Simonds Executive Officer

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Staff has recalculated the contributions needed from the agencies in 2010-2011 in conjunction with the close of books for 2009-2010. The recalculations show the Commission is in a position to amend its adopted budget to reduce the overall contributions from \$371,120 to \$356,019. The converse of this overall reduction in agency contributions is an increase from \$27,359 to \$42,460 in the amount of unexpended funds available to credit back to the agencies.

A summary of the recalculated agency contributions for 2010-2011 along with comparisons from previous fiscal years is provided below.

Agency	2006-07	2007-08	2008-09	2009-10	2010-11
County	155,720.41	136,016.01	176,382.73	153,965.70	178,010
Napa	106,679.39	87,061.35	119,820.40	105,428.75	119,647
American Canyon	20,542.43	23,792.74	27,179.61	22,010.54	27,468
St. Helena	9,243.23	8,140.48	9,714.01	11,135.35	12,657
Calistoga	12,095.26	10,349.12	12,134.39	8,742.73	10,642
Yountville	7,160.10	6,672.32	7,534.31	6,648.33	7,595
	\$311,440.82	\$272,032.02	\$352,765.45	\$307,931.39	\$356,019

B. Analysis

Amending the 2010-2011 budget to reflect the revised agency contributions will reduce the agency's combined invoices by 4.1%. Agency contributions, nonetheless, would continue to reflect a 5.9% increase over the previous fiscal year. The cause of the increase is two-fold. First actual salary and benefit costs increased during the previous fiscal year due to the filling of the analyst position after nearly a two-year vacancy. Second, as part of its new budgeting practice, Commission needs to hold back \$103,370 in unspent funds from the credit pool to ensure the fund balance equals three months of operating expenses.

C. Alternatives for Commission Action

Staff has identified two alternative actions for Commission consideration with respect to this report on budget contributions in 2010-2011. These alternatives are:

- **Option One:** Adopt amendments to the 2010-2011 report to reflect the agency contributions as outlined in the attached spreadsheet and request the County Auditor-Controller to invoice the agencies accordingly.
- **Option Two:** Continue consideration of the recommended actions to a future meeting and request additional information from staff as needed.

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D. Recommendation

Staff recommends the Commission amend the 2010-2011 budget to reflect the revised agency contributions as outlined in the preceding section as Option One.

Respectfully submitted,

Keene Simonds Executive Officer

Attachments:

- 1) Revised 2010-2011 Calculations for Agency Contributions
- 2) Final Budget for 2010-2011, Adopted June 7, 2010



Local Agency Formation Commission LAFCO of Napa County

2010-2011 Agency Contributions CalculationStcp 1Total Agency Contributions

- dava	a oral regency contributions										
	Total	S	<u>1-709-10</u> 496,961.00		<u>1·Y10-11</u> 398,479 S	Diff. (98,4	crence <u>Dollar</u> 81.54)	Difference <u>Percentage</u> -19.8%			
Step 2	Allocation Between County and	nd Cities	es	0.555	A COLORADO			A Part of the second			
ı	50% to County		248,480.50	S	199,239.73 S		(17	-19.8%			
	50% to Citics	s	248,480.50	s	199,239.73 S	(49,240.77	(11	-19.8%			
Step 3a	Cities' Share Based on Total General Tax Revenues*	Genera	ll Tax Revenu	ics*							
	<u>General Tax Revenues</u>			Ameri	<u>American Canyon</u>	<u>Calistoga</u>	203	Napa	<u>St. Helena</u>	Yountville	<u>All Citics</u>
	Secured & Unsecured Property Tax	l'ax		ç	6,845,154.00	1,014,203.00		14,617,815.00	2,529,620.00	461,590.00	25,468,382.00
	Voter Approved Indebtedness Property Tax	roperty	/ Tax		ł			I N	1	1	1
	Other Property Tax			1,	1,414,001.00	446,589.00	00	6,856,577.00	431,213.00	300.368.00	9.448.748.00
	Sales and Use Taxes			ີຕ໌	2,446,951.00	623,757.00	00	9,647,770.00	1,969,971.00	491,897.00	15,180,346.00
	Transportation Tax				I	1		1	1	1	
	Transient Lodging Tax				462,381.00	3,402,228.00	00	8,723,543.00	1,560,398.00	3,381,678.00	17,530,228.00
	I'ranchises				504,241.00	166,836.00	00	1,423,236.00	156,182.00	66,875.00	2,317,370.00
	Business License Taxes				169,109.00	137,677.00	00	3,252,226.00	155,140.00	6,137.00	3.720.289.00
	Real Property Transfer Taxes				76,661.00	24,633.00	00	288,532.00	56,736.00	23,923.00	470,485.00
	Utility Users Tax				1			I	1		-
	Other Non-Property Taxes		ľ		413,034.00	195,889.00	00	3,063,783.00	693,017.00	174,282.00	4,540,005.00
	Total		·	S	12,331,532 S	6,011,812	12 S	47,873,482	S 7,552,277	S 4,906,750	S 78,675,853
	Percentage of Total Taxes to all	all Citics	×	-	15.7%	7.0	7.6%	60.8%	9.6%	6.2%	100%
Step 3b	Citics' Share Based on Total Population**	opula	tion**								
				Ameria	<u>American Canyon</u>	<u>Calistoga</u>	<u>6</u> 3	Napa	<u>St. Helena</u>	<u>Yountville</u>	<u>All Citics</u>
	Population				16,836	5,370	20	78,791	6,010	3,257	110,264
	Population Percentage				15.27%	4.87%	0%1	71.46%	5.45%	2.95%	100%
Step 4	Cities Allocation Formula			Ameria	American Canyon	Calistoga	E.	Napa	<u>St. Helena</u>	<u>Yountville</u>	All Citics
	Citics' Share Based on Total General Taxes	icral 'l'a	IXCS		15.7%	7.6	7.6%	60.8%	9.6%	6.2%	100%
	Portion of LAFCO Budget				12,491.41	6,089.76	76	48,494.17	7,650.19	4,970.37	40%
	Citics' Share Based on 'l'otal Population	ulation			15.27%	4.87%	%	71.46%	5.45%	2.95%	100%
	Portion of L.N.CO Budget		1		18,252.92	5,821.94	14	85,422.06	6,515.80	3,531.11	60%
	Total Agency Allocation		I	S	30,744.33 S	11,911.70	70 S	133,916.23	S 14,166.00	S 8,501.48	S 199,239.73
	Allocation Share		8 19 10	an a bay instants of provide the second by the	15.4308%	5.9786%	0/0	67.2136%	7.1100%	4.2670%	100%
Step 5	FY10-11 Invoices		County	Americ				Napa	St. Helena	Yountville	
	FY10-11 Agency Share	S	199,239.73	s	30,744.33 \$		70 S	133,916.23		S 8,501.48	S 398,479.46
	Less Agency Credits***	s	21,229.96	s	3,275.96 S		25.33	14,269.42	1,509.46	905.87	\$ 42,459.91
	Net Invoice	\$	178,009.77	64	27,468.37 \$	10,642.45	5	119,646.81	1.00		\$ 356,019.55
	Difference From FY09-10:	S	24,044.07	S	5,457.83 S	1.899.72	2 S	14.218.06	S 1.521.19	S 947.27 S	S 48.088.16
	3		15.62%			21.73%	_		13.66%	14.25%	

NOTES

- * Revenue amounts are drawn from the 2007-2008 State Controller's Cities Annual Report.
 - ** Population estimates calculated by the California Department of Finance, January 2010.
- *** The Commission is on course to finish 2009-10 with S130,729 in total unexpended funds. This amount includes prior year agency contributions (S108,156), application fees (S18,687), and carred interest (\$3,886). The Commission will hold back an amount equal to three months of its adopted operating expenses in 2010-2011 from the credit pool (\$103,370).
 - The remaining credit pool, which is current projected at \$27,359, will be returned to the funding agencies based on their proporational share of the 2009-2010 budget.

RESOLUTION NO. <u>10-16</u>

5

RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY ADOPTING A FINAL BUDGET FOR THE 2010-2011 FISCAL YEAR

WHEREAS, the Local Agency Formation Commission of Napa County ("Commission") is required by the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 to adopt a final budget for the next fiscal year; and

WHEREAS, Government Code Section 56381 requires the Commission annually adopt a final budget no later than June 15th; and

WHEREAS, at the direction of the Commission, the Executive Officer circulated for review and comment an adopted proposed budget to the administrative and financial officers of each of the six local agencies that contribute to the Commission budget; and

WHEREAS, the Commission reviewed all substantive written and verbal comments concerning the adopted proposed budget; and

WHEREAS, the Executive Officer prepared a report concerning a final budget, including his recommendations thereon; and

WHEREAS, the Executive Officer's report was presented to the Commission in the manner provided by law; and

WHEREAS, the Commission heard and fully considered all the evidence presented at its public hearing on a final budget held on June 7, 2010; and

WHEREAS, the Commission determined the final budget projects the staffing and program costs of the Commission as accurately and appropriately as is possible;

NOW, THEREFORE, THE COMMISSION DOES HEREBY RESOLVE, DETERMINE, AND ORDER as follows:

- 1. The final budget as outlined in Exhibit One is approved.
- 2. The reduction in overall operating costs will nevertheless continue to allow the Commission to fulfill its regulatory and planning responsibilities as required under Government Code Section 56381(a).

1 March CRIET HER BRE BURNER IS A THES AND CORRECT COPY OF THE CRISHTL ON THE IN THE OFFICE OF THE NETA COUNTY LOCAL AGENCY FORMATION COMMISSION.

The foregoing resolution was duly and regularly adopted by the Commission at a regular meeting held on June 7, 2010 by the following vote:

AYES:	Commissioners	KELLY, CHILTON, INMAN AND LUCE
NOES:	Commissioners	NONE
ABSTAIN:	Commissioners	NONE
ABSENT:	Commissioners	DODD, WAGENKNECHT

- ATTEST: Keene Simonds Executive Officer
- RECORDED: Kathy Mabry Commission Secretary

Katting Mabrie

Local Agency Formation Commission LAFCO of Napa County

EXHIBIT ONE

FY2010-2011 BUDGET

Expenses

ry periods	203									
		Adopted	Actual	Adopted	Actual	Adopted	Estimate	Recommended		
		FY07-08	FY07-08	FY08-09	FY08-09	FY09-10	FY09-10	FY10-11		
Salaries	Salaries and Benefits		9,10- ⁻ 1149,00000			1000.2200.0000			Difference	Difference
Account	Description	******					5.0080.2007			
51100000	Regular Salaries	167,027	123,562	168,905	152,953	195,580	190,805	198,347 ¹	2,767	1.4%
51300500	Group Health Insurance	43,168	18,983	40,148	21,406	36,471	30,709	37,954 2	1,483	4.1%
51300100	Retirement: Pension	31,583	21,093	34,551	26,283	34,064	32,635	34,992	928	2.7%
51200500	Commissioner Per Diems	9,600	5,500	9,600	4,400	0,600	5,200	9,600	ı	0.0%
51300120	Retirement: Non-Pension	I	1	11,295	11,296	8,706	8,706	9,138 ³	432	5.0%
51300300	Medicare	2,650	1,659	2,826	2,440	2,836	2,642	2,876	0+	1.4%
51301800	Cell Phone Allowance	840	847	840	845	840	840	840	•	0.0%
51301200	Workers Compensation	185	185	149	149	168	168	226	58	34.5%
51200100	Extra Help	1	1	26,010	26,283	1	1.	ı	,	0.0%
51200200	Overtime	1	1	I	t	1		,	ı	0.0%
		255,053	171,829	294,325	246,054	288,265	271,705	293,973	5,708	2.0%
Services	Services and Supplies						****			
Account	Description									
52240500	Property Lease	27,000	27,000	27,000	27,000	29,280	29,280	29,280		0.0%
52180500	Legal Services	21,500	24,153	26,320	19,130	24,990	24,990	26,010 4	1,020	4.1%
52180200	Information Technology Services	16,387	16,387	17,768	17,768	22,438	19,483	18,439 ⁵	(666'E)	-17.8%
52170000	Office Expenses	15,000	7,261	15,000	10,917	15,000	12,000	15,000	4	0.0%
52185000	Financial Services	25,650	23,314	26,933	6,182	7,883	8,883	8,277 6	394	5.0%
52250800	Training	4,000	3,144	4,000	2,531	4,000	5,475	4,000	ı	0.0%
52250000	Transportation and Travel	4,000	2,010	4,000	1,717	3,500	5,311	3,500		0.0%
52070000	Communications	3,500	1,942	3,500	1,721	3,500	1,800	3,500	ı	0.0%
52150000	Memberships	2,000	2,000	2,200	2,200	2,275	2,200	2,275	٠	0.0%
52190000	Publications and Notices	1,500	2,099	1,500	2,490	1,500	006	1,500	•	0.0%
52235000	Special Departmental Purchases	1,000	397	56,000	50,082	1,000	1,000	1,000	,	0.0%
52251200	Private Mileage	1,000	1,184	1,000	1,051	1,000	009	1,000	,	0.0%
52243900	Filing Fees	850	550	850	300	850	400	850	ı	0.0%
52250700	Meals Reimbursement - Taxable	ı	1	1	1	500	500	500	,	0.0%
52100300	Insurance: Liability	352	352	546	545	347	347	444	97	28.0%
53980200	Capital Replacement	1		I	1	1	3,931	3,931	3,931	
		123,739	111,792	186,617	143,633	118,063	117,100	119,506	1,443	1.2%
Continge	Contingencies and Reserves					×××-×-2				
Account	Description		NORMOVA 2.							
54000900	Operating Reserve	37,879	I	42,594		40,633	1	во I	(+0,633)	-100.0%
54001000	Consultant Contingency	50,000	ı	50,000	•	50,000	I	6 -	(20,000)	-100.0%
)	87,879	1	92,594	1	90,633	1	ł	(90,633)	-100.0%
	EXPENSE TOTALS	\$ 466,672	\$ 283,621	\$ 573,535	\$ 389,688	\$ 496,961	\$ 388,805	\$ 413,479	(83,481)	-16.8%

	2.4990(300000	Adopted	Actual	Adopted	Actual	Adopted	Estimate	Final	
		FY07-08	FY07-08	FY08-09	FY08-09	FY09-10	FY09-10	FY10-11	
Intergove	Intergovermental Contributions						20022-020022-220022		
Account	Description						94.277.A. 90.98449		
45080600	County of Napa	I	136,016	1	176,383	5	153,966	185,560	10
45082200	City of Napa	1	87,061	1	119,820	1	105,429	124,722	п
45082400	City of American Canyon	I	23,793	1	27,180	1	22,011	28,633	12
45082300	City of St. Helena	J	10,349	1 2057/one-scan	12,134	t check geograp	11,135	13,193	13
45082100	City of Calistoga	ł	8,140	1	9,714	1	8,743	11,094	1
45082500	Town of Yountville	L	6,672	ŧ	7,534	3	6,648	7,918	15
		ſ	272,032	,	352,765	1	307,931	371,120	
Service Charges	harges		Calif California and an an				SE ACCIONNA		
Account	Description					******			
46003400	Standard Applications Fees	I	4,050	I	16,155	ſ	18,687	10,000	
46003300	Special Application Fees	ł	500	t ,	120	ł	I	ı	
48040000	Miscellenous	ı	13	1	1	7	1		
			4,563	t	16,275		18,687	10,000	
Investments	nts				N AT 10 10 10 10 10 10 10 10 10 10 10 10 10				
Account	Description					*****	*Jan John Start		
44000300	Interest	ſ	12,743	I	10,459	1	3,886	5,000	
			12,743		10,459		3,886	5,000	
	REVENUE TOTALS	,	\$ 289,338	1	\$ 379,499	L .	330,504	\$ 386,120	
	Taxaaaco A								
NET SURP	NET SURPLUS/DEFICIT		\$ 5,717		\$ (10,188)		(198,301)	\$ (27,359)	
USE OF PR.	USE OF PRIOR YEAR FUND BALANCE	***	•	****	\$ 10,188	****	\$ 58,301	\$ 27,359	

NOTES

This account budgets two fulltime (Executive Officer and Analyst) and one partime (Secretary) employee. The increase reflects recent merit increases for the Executive Officer and Analyst employees. -

126,210 16

\$ 153,569

1000

211,870

47

222,059

-

END OF YEAR FUND BALANGE

- The Analyst employee is also scheduled to receive an additional merit increase during 2010-2011. No cost-of-living adjustments are budgeted.
- This account funds the Commission's monthly contribution for employee healthcare and dental insurance costs. The increase reflects higher provider premiums. ন
- This account funds the Commission's apportionment for post employment benefits, such as retiree health care insurance. These costs are calculated by the County. 3)
- It is expected the Commission will require 170 total hours of legal services in 2010-2011. Commission Counsel's hourly rate is expected to increase by 5.0% from \$149 to \$153. ()
- This account primarily funds network services provided by the County's Information Technology Services Department. This account also funds the Commission's annual Lasetfiche support services agreement with Incrementurn as well as website hosting by Planeteria.
 - The budgeted amount anticipates a 5.0% across-the-board increase in hourly rates for the County of Napa Auditor's Office in 2010-2011. ତ
- This new account has been budgeted to provide capital replacement funding for LAFCO's electronic document management system equal to its annual depreciation over a five-year period. F
 - No annual contingencies or reserves are budgeted; unexpected expenses would be covered through the fund balance. (6-8
 - 10-15) Agency contributions have been calcuated to incorporate credits totaling \$27,359 in FY09-10. Specific credits are as follows: County, \$13,680; Napa, \$9,195; American Canyon, \$2,111; St. Helena, \$973, Calistoga, \$818; and Yountville, \$584.
- The fund balance is expected to decline from \$211,870 to \$153,569 as of June 30, 2010. The fund balance is expected to further decrease to \$126,210 on June 30, 2011. These declines are planned and intended to gradually reduce the fund balance to be equal to three months of operating expenses, which are anticipated to total \$99,619 in FY10-11. 16)