

We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

Agenda Item 7a (Action)

TO:	Local Agency Formation Commission	
PREPARED BY:	Dawn Mittleman Longoria, Assistant Executive Officer \mathcal{DML} Stephanie Pratt, Clerk/Jr. Analyst $S P$	
MEETING DATE:	October 2, 2023	
SUBJECT:	Proposed Green Island Road No. 3 Annexation to the American Canyon Fire Protection District and Associated CEQA Findings	

RECOMMENDATION

Adopt the Resolution of the Local Agency Formation Commission of Napa County Making Determinations – Green Island Road No. 3 Annexation to the American Canyon Fire Protection District (ACFPD) making California Environmental Quality Act (CEQA) findings and approving the proposed annexation (Attachment One). Standard conditions are also recommended.

BACKGROUND AND SUMMARY

<u>Applicant:</u> ACFPD (resolution) <u>Proposed Action:</u> Annexation to ACFPD <u>Assessor Parcel Numbers:</u> 058-030-041 <u>Location:</u> 1661 Green Island Road <u>Area Size:</u> 157 acres <u>Jurisdiction:</u> County of Napa ("County") <u>Sphere of Influence Consistency:</u> Yes Policy Consistency: Yes <u>Tax Sharing Agreement:</u> Yes <u>Landowner Consent:</u> 100% <u>Protest Proceedings:</u> Waived <u>CEQA:</u> Exempt <u>Current Land Uses:</u> commercial vineyard operations

<u>Purpose:</u> Annexation would confirm the historic practice of ACFPD providing service to the affected territory since at least 1992. <u>Development Plans:</u> None <u>Development Potential:</u> County General Plan would not allow subdivision (minimum lot size 160 acres). <u>Application:</u> Attachment Two Maps of Affected Territory: Following pages

Margie Mohler, Chair Councilmember, Town of Yountville

Beth Painter, Commissioner Councilmember, City of Napa

Mariam Aboudamous, Alternate Commissioner Councilmember, City of American Canyon Anne Cottrell, Vice Chair County of Napa Supervisor, 3rd District

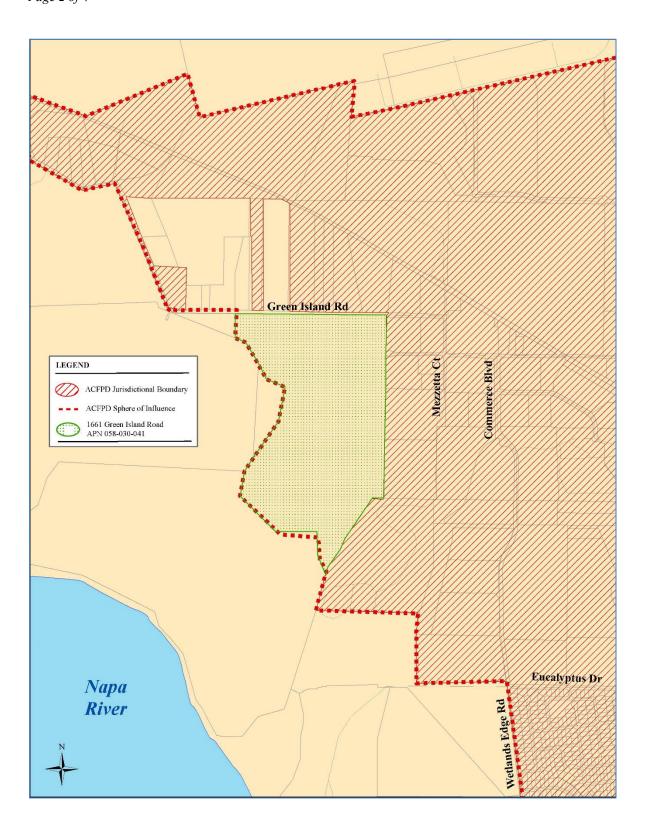
Belia Ramos, Commissioner County of Napa Supervisor, 5th District

Joelle Gallagher, Alternate Commissioner County of Napa Supervisor, 1st District Kenneth Leary, Commissioner Representative of the General Public

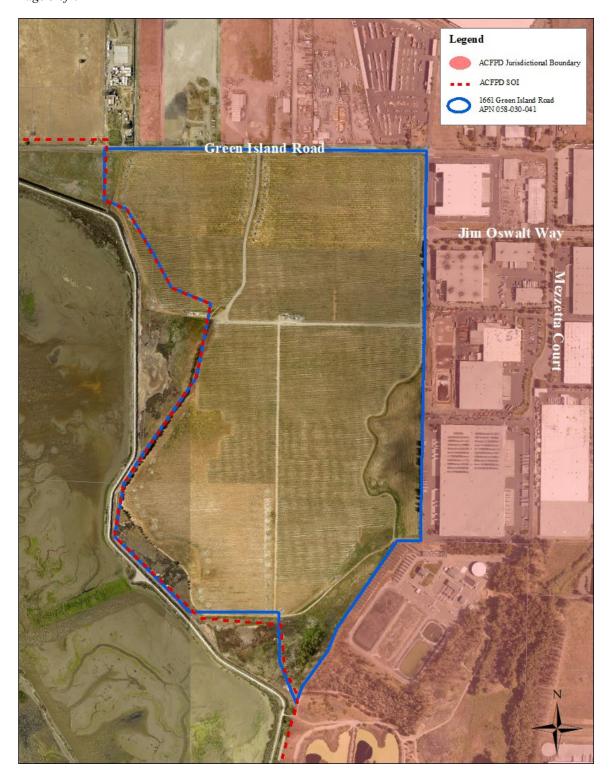
Eve Kahn, Alternate Commissioner Representative of the General Public

> Brendon Freeman Executive Officer

Proposed Green Island Road No. 3 Annexation to the American Canyon Fire Protection District October 2, 2023 Page 2 of 4



Proposed Green Island Road No. 3 Annexation to the American Canyon Fire Protection District October 2, 2023 Page 3 of 4



Proposed Green Island Road No. 3 Annexation to the American Canyon Fire Protection District October 2, 2023 Page 4 of 4

DISCUSSION

Factors for Commission Determinations

Mandated Factors: Attachment Three¹

Property Tax Agreement

<u>Property Tax Agreement</u>: Property Tax exchange agreement is in place between County and ACFPD

Protest Proceedings

Waived: Legally uninhabited (fewer than 12 registered voters) and 100% consent of property owners²

ENVIRONMENTAL REVIEW³

Lead Agency: ACFPD (CEQA Guidelines section 15051(c))

Exemption: Changes in organization of local agencies (CEQA Guidelines section 15320)

This CEQA exemptions applies to special district annexations involving the continuation of existing conditions, and no new land use or municipal service authority is granted.

ATTACHMENTS

- 1) Draft Resolution Approving the Proposal and Making CEQA Findings
- 2) Application Materials
- 3) Factors for Commission Determinations

¹ California Government Code sections 56668 & 56668.3

² California Government Code section 56662(a): fewer than 12 registered voters

³ Reviewed by Napa LAFCO Legal Counsel

RESOLUTION NO.

RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY MAKING DETERMINATIONS

GREEN ISLAND ROAD NO. 3 ANNEXATION TO THE AMERICAN CANYON FIRE PROTECTION DISTRICT

WHEREAS, an application for a proposed reorganization has been filed with the Local Agency Formation Commission of Napa County, hereinafter referred to as "Commission," pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000; and

WHEREAS, the proposal seeks Commission approval to annex approximately 157 acres of unincorporated land to the American Canyon Fire Protection District and represents one entire parcel located at 1661 Green Island Road and identified by the County of Napa Assessor's Office as 058-030-041; and

WHEREAS, the Commission's Executive Officer has reviewed the proposal and prepared a report with recommendations; and

WHEREAS, the Executive Officer's report and recommendations have been presented to the Commission in the manner provided by law; and

WHEREAS, the Commission heard and fully considered all the evidence presented at a public meeting held on the proposal on October 2, 2023; and

WHEREAS, the Commission considered all the factors required by law under Government Code sections 56668 and 56668.3 as well as adopted local policies and procedures; and

WHEREAS, the Commission finds the proposal consistent with the sphere of influence established for the American Canyon Fire Protection District; and

WHEREAS, the Commission finds that all owners of land included in said proposal consent to the subject annexation; and

WHEREAS, in accordance with applicable provisions of the California Environmental Quality Act (hereinafter "CEQA"), the Commission considered available exemptions under CEQA, in accordance with Title 14 of the California Code of Regulations (hereinafter "CEQA Guidelines"); and

NOW, THEREFORE, THE COMMISSION DOES HEREBY RESOLVE, DETERMINE, AND ORDER as follows:

1. The Factors for Commission Determinations provided in the Executive Officer's written report are hereby incorporated herein by this reference and are adequate.

- 2. The Commission serves as Responsible Agency for the proposal pursuant to CEQA Guidelines Section 15051(c). ACFPD, as lead agency, has determined that the underlying activity, annexation of the affected territory, is statutorily exempt from further review pursuant to CEQA Guidelines section 15320: Special district annexations where changes in organization of local governmental agencies do not change the geographical area in which the previously existing powers are exercised. The records upon which these findings are made are located at the Commission's administrative office located at 1754 Second Street, Suite C, Napa, California 94559.
- 3. The proposal is APPROVED subject to completion of item number 10 below.
- 4. This proposal is assigned the following distinctive short-term designation:

GREEN ISLAND ROAD NO. 3 ANNEXATION TO THE AMERICAN CANYON FIRE PROTECTION DISTRICT

- 5. The affected territory is shown on the map in the attached Exhibit "A".
- 6. The affected territory so described is uninhabited as defined in California Government Code section 56046.
- 7. The American Canyon Fire Protection District utilizes the regular assessment roll of the County of Napa.
- 8. The affected territory will be taxed for existing general bonded indebtedness of the American Canyon Fire Protection District.
- 9. The Commission waives conducting authority proceedings in accordance with California Government Code section 56662(a).
- 10. Recordation is contingent upon receipt by the Executive Officer a final map and geographic description of the affected territory determined by the County Surveyor to conform to the requirements of the State Board of Equalization.
- 11. The effective date shall be the date of recordation of the Certificate of Completion. The Certificate of Completion must be recorded within one calendar year unless an extension is requested and approved by the Commission.
- 12. The Commission hereby directs staff to file a Notice of Exemption in compliance with CEQA.

The foregoing resolution was duly and regularly adopted by the Commission at a public meeting held on October 2, 2023, after a motion by Commissioner_____, seconded by Commissioner _____, by the following vote:

AYES:	Commissioners _	
NOES:	Commissioners _	
ABSENT:	Commissioners _	
ABSTAIN:	Commissioners _	
		Margie Mohler Commission Chair
ATTEST:	Brendon Freeman Executive Officer	
Recorded by:	Stephanie Pratt Clerk/Jr. Analyst	

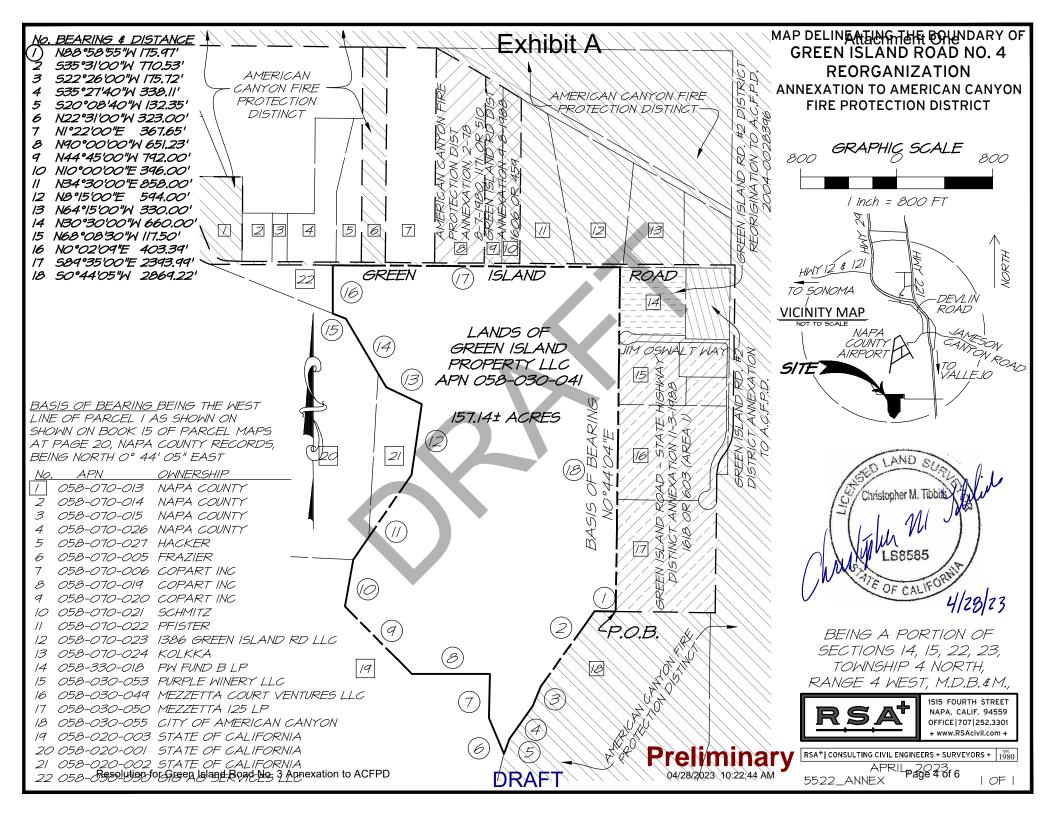


EXHIBIT B

GREEN ISLAND ROAD NO. 4 REORGANIZATION ANNEXATION TO AMERICAN CANYON FIRE PROTECTION DISTRICT GEOGRAPHICAL DESCRIPTION

All that certain property, situated in a portion of Sections 14, 15, 22, 23, Township 4 North, Range 4 West, M.D.B.&M., in the County of Napa, State of California, described as follows:

Beginning at the southwest corner of Green Island Road - State Highway Distinct Annexation as described in a Certificate of Completion recorded November 3,1988 Book 1618 at Page 603, Official Records of Napa County, State of California

- (1) thence along the boundary of American Canyon Fire District North 88° 58' 55" West 175.95 feet;
- (2) thence South $35^{\circ} 31' 00''$ West 770.53 feet;
- (3) thence South $22^{\circ} 26' 00''$ West 175.72 feet;
- (4) thence South $35^{\circ} 27' 40''$ West 338.11 feet;
- (5) thence South $20^{\circ} 08' 40''$ West 132.35 feet;
- (6) thence leaving said Fire District Boundary North 22° 31' 00" West 323.00 feet;
- (7) thence North 1° 22' 00" East 367.65 feet;
- (8) thence North $90^{\circ} 00' 00''$ West 651.23 feet;
- (9) thence North $44^{\circ} 45' 00''$ West 792.00 feet;
- (10) thence North 10° 00' 00" East 396.00 feet;
- (11) thence North 34° 30' 00" East 858.00 feet;
- (12) thence North 8° 15' 00" East 594.00 feet;
- (13) thence North 64° 15' 00" West 330.00 feet;
- (14) thence North 30° 30' 00" West 660.00 feet;
- (15) thence North 68° 08' 30" West 117.50 feet;
- (16) thence North 0° 02' 09" East 403.39 feet to the southern boundary of Green Island Road being the boundary of American Canyon Fire District;
- (17) thence along the Fire District Boundary South 89° 35' 00" East 2393.99 feet to the northwest corner of Green Island Road #2 District reorigination recorded July 6, 2004 as Series Number 2004-0028396, Napa County Records, State of California;
- (18) thence along the western line of said Green Island Road #2 District reorigination and Green Island Road - State Highway Distinct Annexation South 0° 44' 05" West 2869.22 feet to the Point of Beginning.

Containing 157.14 Acres, more or less.

Basis of Bearing being the West line of Parcel 1 as shown on shown on Book 15 of Parcel Maps at Page 20, Napa County Records, being North 0° 44' 05" East.

For assessment purposes only. This legal description of land is Not a legal property description as defined in the Subdivision Map Act and may not be used as a basis for an offer for sale of the land described.

Resolution for Green Island Road No. 3 Annexation to AC

OF CALIFOR

Page 5 c

5522 Annex clos 04-25-2023

North: 4996.9316' East: 17647.2494'

Segment #1 : Line Course: N88°58'55"W Length: 175.97' North: 5000.0581' East: 17471.3072'

Segment #2 : Line Course: S35°31'00''W Length: 770.53' North: 4372.8879' East: 17023.6757'

Segment #3 : Line Course: S22°26'00''W Length: 175.72' North: 4210.4656' East: 16956.6195'

Segment #4 : Line Course: S35°27'40"W Length: 338.11' North: 3935.0718' East: 16760.4649'

Segment #5 : Line Course: S20°08'40"W Length: 132.35' North: 3810.8180' East: 16714.8851'

Segment #6 : Line Course: N22°31'00"W Length: 323.00' North: 4109.1951' East: 16591.1916'

Segment #7 : Line Course: N1°22'00"E Length: 367.65' North: 4476.7405' East: 16599.9602'

Segment #8 : Line Course: N90°00'00''W Length: 651.23' North: 4476.7405' East: 15948.7302'

Segment #9 : Line Course: N44°45'00"W Length: 792.00' North: 5039.2074' East: 15391.1506'

Segment #10 : Line Course: N10°00'00"E Length: 396.00' North: 5429.1912' East: 15459.9153'

Segment #11 : Line Course: N34°30'00"E Length: 858.00' North: 6136.2915' East: 15945.8918' Segment #12 : Line Course: N8°15'00"E Length: 594.00' North: 6724.1444' East: 16031.1264'

Segment #13 : Line Course: N64°15'00"W Length: 330.00' North: 6867.5114' East: 15733.8960'

Segment #14 : Line Course: N30°30'00"W Length: 660.00' North: 7436.1866' East: 15398.9207'

Segment #15 : Line Course: N68°08'30"W Length: 117.50' North: 7479.9334' East: 15289.8681'

Segment #16 : Line Course: N0°02'09"E Length: 403.39' North: 7883.3233' East: 15290.1204'

Segment #17 : Line Course: S89°35'00"E Length: 2393.99' North: 7865.9139' East: 17684.0471'

Segment #18 : Line Course: S0°44'05''W Length: 2869.22' North: 4996.9298' East: 17647.2551'

Perimeter: 12348.66' Area: 6844893.22 Sq. Ft. Error Closure: 0.0060 Course: S72°39'28"E Error North: -0.00179 East: 0.00574 Precision 1: 2058110.00

FORM D

For Staff Use	
Attacl	nment Two
Date Filed:	8/28/23
Proposal Name:	Gr <u>een Island Road No. 3 - ACF</u> PD

PROPOSAL APPLICATION Change of Organization/Reorganization

I. APPLICANT INFORMATION

A.	Name:	Geoff B	elyea	Amer	ican Cany	on Fire Pro	tection District
		Contact Pe	erson			Agency/Busine	ess (If Applicable)
	Address:	911 Do	onaldson \	Nay East	America	n Canyor	n, CA 94503
	Address:	Street Nun		Street Name		City	Zip Code
			51-5650	707.638.35	511	-	amcanfire.com
	Contact:					• •	
		Phone Nur	nber	Facsimile Numb	ber	E-Mail Addres	S
В.	Applicant Ty (Check One)	-	× Local Agency	Reg	istered Voter	[Lai	ndowner
П. 1	PROPOSAL D	ESCRIPTIO	ON				
А.	Affected Age			n Canyon 4381 Br	roadway St. St	uite 201, America	an Canyon CA 94503
			Name		Add	lress	
			County of N	ара	119	5 Third St., 2nd F	loor, Napa CA 94559
			Name		Add	ress	
			Name		Add	lress	
						Use Addition	al Sheets as Needed
B.	Proposal Typ (Check as Nee		× Annexation	Detachment	City 1	Incorporation	District Formation
			Lity/District Dissolution	City/District Merger		ce Activation strict Only)	Service Divestiture (District Only)
C.	Purpose Stat	ement:	Annexation wou	ld confirm the histo	oric practice of	the District of pro	oviding service to the
	(Specific)		affected area s	ince on or before	e 1992, the da	ate on which the	District became a
			Subsidiary Spe	ecial District of th	e newly incor	porated City of	American Canyon.
			See enclosed	d form for furthe	er statement	t.	

III. GENERAL INFORMATION

A.	Locati	on:	1661 Green Isl	and Road American Canyor	058-030-0)41	157
			Street Addre	ess	Assessor Pa	arcel Number	Acres
			Street Addre	ess	Assessor Pa	arcel Number	Acres
			Street Addre	ess	Assessor Pa	arcel Number	Acres
			Street Addre	ess	Assessor Pa	arcel Number	Acres
						Location Size 157	
B.	Lando	wners:					
	(1)	Assessor Parcel N	umber :	058-030-041	Name:	Green Island P	operty, LLC
		Mailing Address:		1661 Green Isla	and Road A	American Canyor	ı, CA
		Phone Number:		707-337-6412	E-mail:	davidgnapa@	icloud.com
	(2)	Assessor Parcel N	umber :		Name:		
		Mailing Address:					
		Phone Number:			E-mail:		
	(3)	Assessor Parcel N	umber :		Name:		
		Mailing Address:					
		Phone Number:			E-mail:		
	(4)	Assessor Parcel N	umber :		Name:		
		Mailing Address:					
		Phone Number:			E-mail:		
						Use Additional She	ets As Needed
C.	Popula	tion:					
	(1)	Total Number of I	Residents:	_	N/A		
	(2)	Total Number of	Registered Vo	ters:	N/A		

D.	Land	Use Factors:		
	(1a)	County Genera	al Plan Designation:	Agriculture, Watershed, and Open Space
	(1b)	County Zoning	-	Agriculture, Watershed, and Open Space
	(2a)	Applicable Cit	y General Plan Designation:	
	(2b)		y Pre-zoning Standard: City Annexations)	
E.	Existir (Speci	ng Land Uses:	Actual land uses w	ithin the affected territory are
	(opeer	ne)	currently limited	to a commercial vineyard.
			Discontinuation of	existing vineyard operations
			is planned.	
F.	Develo	opment Plans:		
	(1a)	Territory Subje	ect to a Development Project?	Yes No
	(1b)	If Yes, Describ	e Project:	
	(1c)	If No, When Is Development Anticipated? There are currently no other planned		
		land use	es for the affected	territory.
G.	Physic	al Characteristi		
	(1)	Describe Topography: fallow land and partially failing vineyard land owner		
		has remov	ed several acres of viney	ard
	(2)	Describe Any Natural Boundaries: Napa River on west side of property		
	(3)	Describe Soil C	Composition and Any Drainage Basi	ns:A soil analysis was completed showing the subject
		property soil is experiencing increased salinity that is toxic to agricultural use.		
	(4)	Describe Vege	tation:65 acres of vineya	rd has been removed, other acres
		of vineya	rd remain	



IV. GOVERNMENTAL SERVICES AND CONTROLS

A. Plan For Providing Services:

(1) Enumerate and Describe Services to Be Provided to the Affected Territory:

All Fire District services as set forth in the Fire Protection District Law of 1987 Health and Safety Code section 13800 et seq., See, Section 13862, as have provided services since before 1992; see also LAFCO SOI

(2) Level and Range of Services to Be Provided to the Affected Territory:

The affected territory receives fire protection and emergency medical services through

an automatic aid agreement between ACFPD and the County. Based on the Commission's

South County Region Municipal Service Review and SOI Updates adopted in 2018,

ACFPD have established adequate capacity to provide a full range of fire services to the affected territory

(3) Indication of When Services Can Feasibly Be Extended to the Affected Territory:

Services have been historically provided to the Property since on and before 1992

(4) Indication of Any Infrastructure Improvements Necessary to Extend Services to the Affected Territory:

N/A

(5) Information On How Services to the Affected Territory Will Be Financed:

References made to the Commission's action of June 22, 2022 wherein the the affected territory was included within the

District SOI of the new sources to provide service to the area are those that are used for the balance of the

District, with the exception that a property tax allocation agreement with the County of Napa, must be negotiated.

V. ENVIRONMENTAL INFORMATION

- A. Environmental Analysis (City annexations require pre-zoning.)
 - (1) Lead Agency for Proposal:
 American Canyon Fire Protection District

 Name

 (2) Type of Environmental Document Previously Prepared for Proposal:

Type

Environmental Impact Report

Categorical/Statutory Exemption:

Negative Declaration/Mitigated Negative Declaration

None

Provide Copies of Associated Environmental Documents

VI. ADDITIONAL INFORMATION

A. Approval Terms and Conditions Requested For Commission Consideration: Property tax allocation agreement with the County of Napa

Use Additional Sheets As Needed

CEQA Guideline Section 15320

B. Identify Up to Three Agencies or Persons to Receive Proposal Correspondence: (Does not include affected landowners or residents)

(1)	Recipient Name:	Geoff Belyea
	Mailing Address:	911 Donaldson Way East American Canyon, CA 94503
	E-Mail:	gbelyea@amcanfire.com
(2)	Recipient Name:	William Ross
	Mailing Address:	400 Lambert Ave. Palo Alto, CA 94306
	E-Mail:	wross@lawross.com
(3)	Recipient Name:	David Gilbreth
	Mailing Address:	1661 Green Island Road American Canyon, CA 94503
	E-Mail:	davidgnapa@icloud.com or dbgilbreth@gmail.com

VII. CERTIFICATION

I certify the information contained in this application is correct. I acknowledge and agree the Local Agency Formation Commission of Napa County is relying on the accuracy of the information provided in my representations in order to process this application proposal.

Signature:	Geoff Belyea
Printed Name:	Gëoff Belyea
Title:	Fire District Chief
Date:	8/28/2023

FACTORS FOR COMMISSION CONSIDERATION

Government Code §56668 & §56668.3 require the review of a proposal to include the following factors:

FACTOR TO CONSIDER	COMMENT
1. Population and density [§56668(a)]	Consistent: Population zero (legally uninhabited)
2. Land area and land use [§56668(a)]	Consistent: 157 acres, Vineyard County of Napa, Airport Planning Area
 Assessed valuation [§56668(a)] 	Consistent: Total: \$3,226,509
 Topography, natural boundaries and drainage basins [§56668(a)] 	Consistent: Relatively flat: 0 to 9 percent slopes Drainage basin: <i>Napa River Marshes</i>
5. Proximity to other populated areas [§56668(a)]	Consistent: Surrounded by industrial area on two sides, San Francisco Bay Trail, and Napa River on two sides.
 Likelihood of significant growth in the area, adjacent areas during next 10 years [§56668(a)] 	Consistent: County General Plan designation would not allow further development of parcel. Surrounding area within <i>Airport Industrial Planning Area</i> .
 Need for government services [§56668(b)] 	Consistent: No additional government services required
 B. Government services present cost, adequacy and controls in area [§56668(b)] 	Consistent: Analysis: <u>South County Region Municipal</u> <u>Service Review and Sphere of Influence Updates adopted</u> in 2018
9. Government services probable future needs and controls in area [§56668(b)]	Consistent: Analysis: <u>South County Region Municipal</u> <u>Service Review and Sphere of Influence Updates adopted</u> in 2018

10. Government services effect of proposal on cost, adequacy and controls in area and adjacent areas	Consistent: Analysis: <u>South County Region Municipal</u> <u>Service Review and Sphere of Influence Updates adopted</u> in 2018
[§56668(b)]	
11. Effects on adjacent areas, on mutual social and economic interests, and on local governmental structure in the County [§56668(c)]	Consistent: Area has received fire protection services from ACFPD since at least 1992
[300000(c)]	
12. Effects on planned efficient patterns of urban development [§56668(d)]	Consistent: County General Plan designation: <i>Agriculture, Watershed and Open Space</i> County Zoning: <i>AW-AC (Agricultural Watershed – Airport</i> <i>Compatibility) 160-acre minimum parcel size</i>
13. Effects on maintaining physical and economic integrity of agricultural lands [§56668(e)]	Consistent: County General Plan designation: <i>Agriculture, Watershed and Open Space</i> County Zoning: <i>AW-AC (Agricultural Watershed – Airport</i> <i>Compatibility)</i> 160-acre minimum parcel size
14. Boundaries: logical, contiguous, not difficult to serve, definite and certain [§56668(f)]	Consistent: One existing parcel, service has been provided by County and ACFPD
15. Conformance to lines of assessment, ownership [§56668(f)]	Consistent: One parcel: APN 058-030-041
16. Creation of islands, corridors, irregular boundaries [§56668(f)]	Consistent: Annexation to ACFPD would recognize District's existing service area
17. Consistency with regional transportation plan [§56668(g)]	Consistent: No specific projects in regional transportation plan (RTP), <i>Plan Bay Area 2050</i>
18. Consistency with city or county general and specific plans [§56668(h)]	Consistent: County General Plan designation: <i>Agriculture, Watershed and Open Space</i> County Zoning: <i>AW-AC (Agricultural Watershed – Airport</i> <i>Compatibility) 160-acre minimum parcel size</i>
19. Consistency with spheres of influence [§56668(i)]	Consistent: Within ACFPD SOI

20. Comments from affected agencies and other public agencies [§56668(j)]	Consistent: No comments received
21. Ability of agency to provide service including sufficiency of revenues [§56668(k)]	Consistent: Analysis: <u>South County Region Municipal</u> <u>Service Review and Sphere of Influence Updates adopted</u> in 2018
22. Timely availability of adequate water supply [§56668(I)]	Consistent: Analysis: <u>South County Region Municipal</u> <u>Service Review and Sphere of Influence Updates adopted</u> <u>in 2018</u> and <u>Napa Countywide Water Wastewater MSR</u> <u>Updated 10-4-21</u>
23. Fair share of regional housing needs [§56668(m)]	Consistent: No impact on regional housing needs
24. Information or comments from landowners, voters, or residents in proposal area [§56668(n)]	Consistent: 100% consent of landowners
25. Existing land use designations [§56668(o)]	Consistent: County General Plan designation: <i>Agriculture, Watershed and Open Space</i> County Zoning: <i>AW-AC (Agricultural Watershed – Airport</i> <i>Compatibility)</i> 160-acre minimum parcel size
26. Effect on environmental justice [§56668(p)]	Consistent: No documentation or evidence suggesting the proposal will have any implication
27. Safety Element of GP concerns; identified as very high fire hazard zone [§56668(q)]	Consistent: Not located in a high fire hazard zone
28. Special district annexations: for the interest of landowners or inhabitants within the district and affected territory [§56668.3(a)(1)]	Consistent: Proposal approval would benefit by recognizing fire protection service provision by ACFPD since at least 1992 and relevant property tax exchange